A nighttime photograph of a city skyline, likely Denver, Colorado, featuring the state capitol building and numerous illuminated skyscrapers and residential buildings. The sky is dark, and the city lights create a vibrant, glowing effect.

# LIFE ON STATE

## Existing Conditions Analysis

# What you will find in this report

**Images** characterizing the historic and contemporary nature of the State Street corridor

**Essential information** related to land use and transportation, and the important connection between the two

**Trends and observations** of the State Street corridor as they relate to project goals

**Maps** displaying geographically significant patterns within the corridor

**Conclusions and takeaways** on how the information will be used to inform the project

# How this report will inform the project

## Baseline information

Baseline information helps provide an equal understanding for everyone involved in the planning process and a good starting point for discussion

## Who are we planning for?

Understanding who currently lives, works and travels in the corridor helps define the goals and strategies of the plan

## Opportunities and gaps

Understanding strengths and weaknesses in existing road, transit, trail networks helps identify future investment opportunities

## Understanding trends

Understanding trends related to traffic safety, public security and the real estate market helps define strategies related to project outcomes



# Where the data came from

- U.S. Census
  - 2010 Decennial Census
  - 2014 Longitudinal Employer-Household Dynamics (LEHD)
  - 2011-15 American Community Survey (5-Year Estimate)
- UDOT Open Data
- Salt Lake City
  - Department of Community & Neighborhoods
  - Department of Transportation
  - Police Department
- South Salt Lake City GIS
- Salt Lake County Tax Assessor
- Wasatch Front Regional Council (WFRC)
- Utah Transit Authority (UTA)
- Utah Automated Geographic Reference Center (AGRC)





# State Street Corridor in the Past

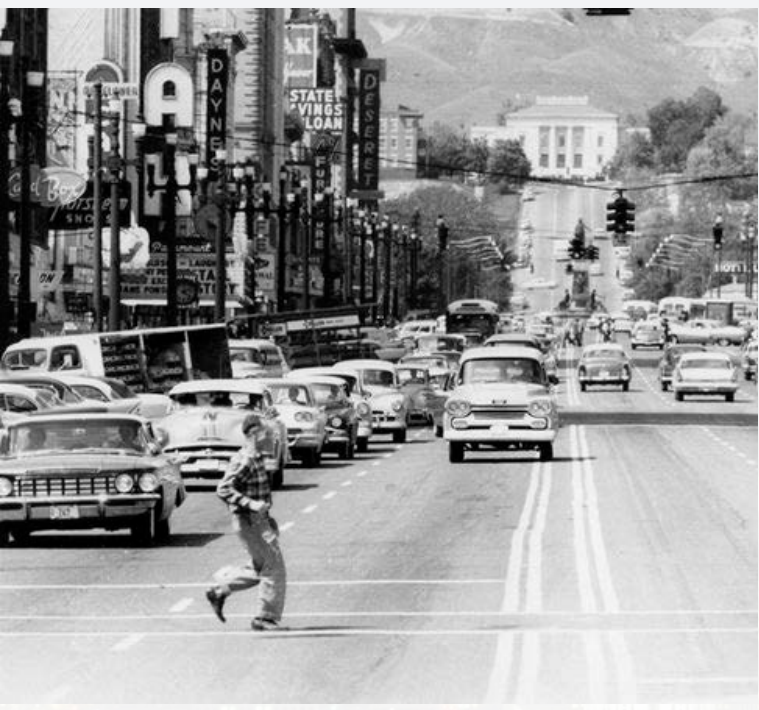


# Early 1900s – Great Streets of Utah



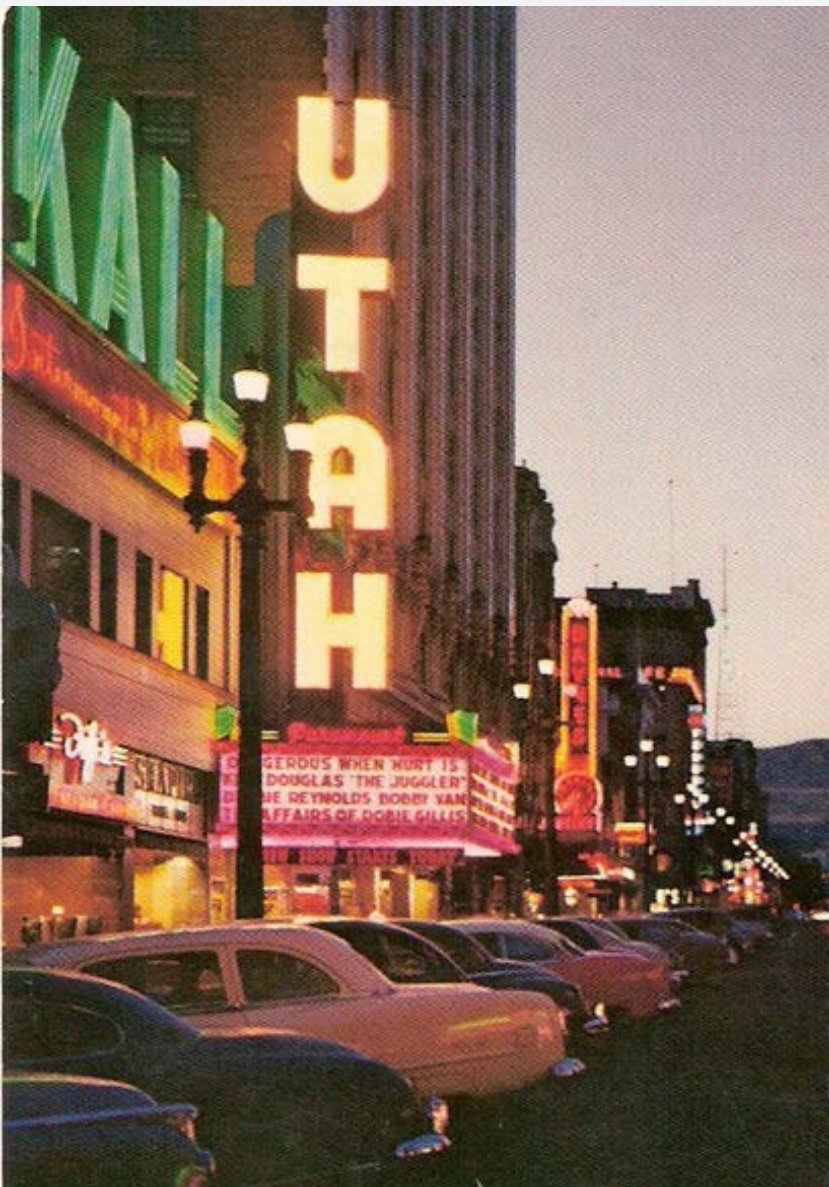


# 1940s-50s – The rise of the automobile





# The Salt Lake “Neonscape”





# Flood of 1983 – State Street “River”







# State Street Today





# Major Institutions



Utah State Capitol



Salt Lake Community College



Salt Lake City & County Building



# Major Institutions



**South Salt Lake  
City Hall**



**Granite School District**



**Salt Lake County  
Government Center**



# Iconic destinations





# International food and business





# Regional Transit Connections





# But...it has its issues, too







# Demographics



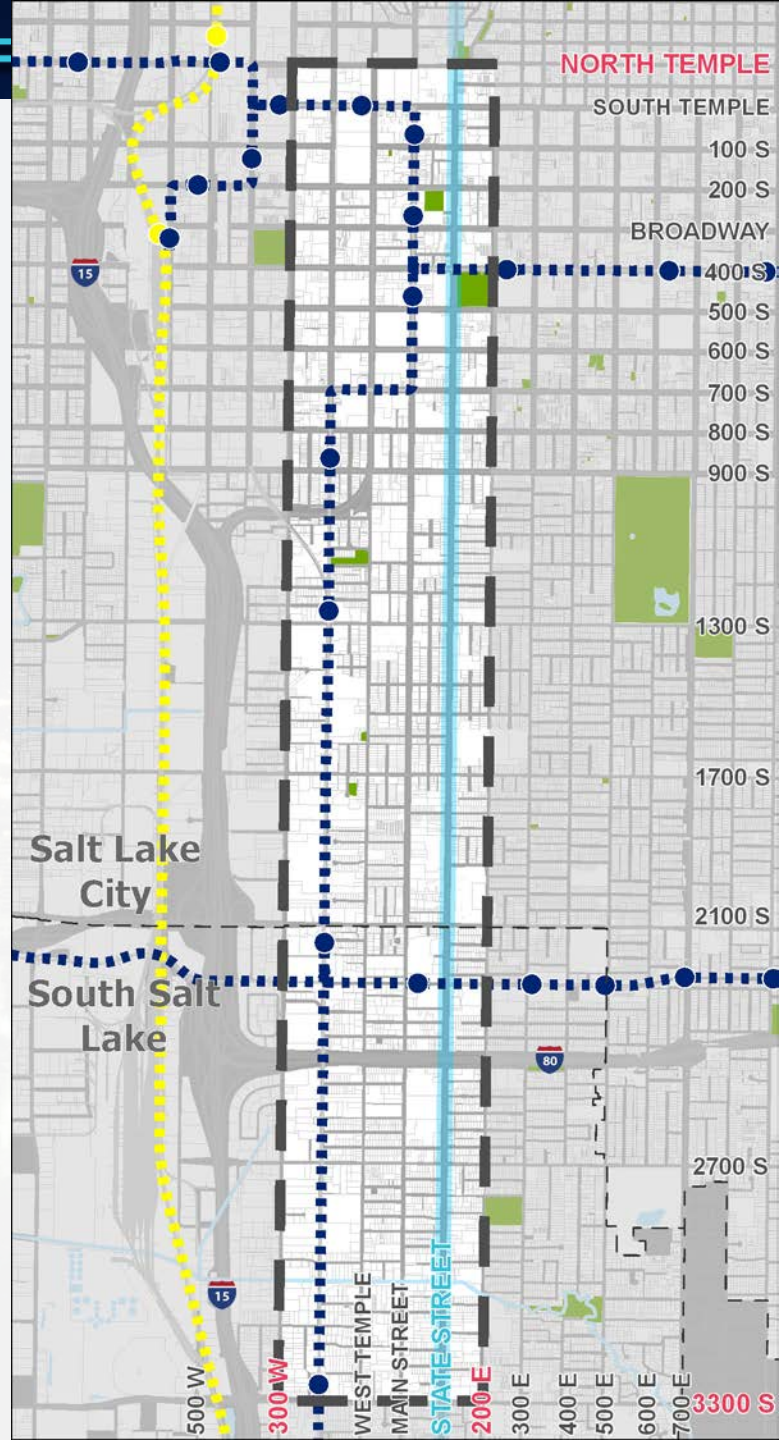
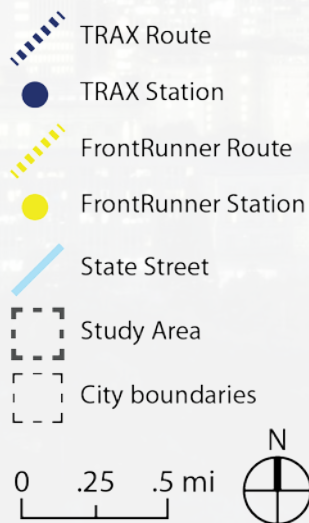
# Study Area

4.95 miles of State Street

3.73 square miles

– 2,390 acres

- **People:** 13,869
  - **Housing Units:** 7,775
  - **Jobs:** 54,457
  - **7-to-1 Jobs-Housing Balance**
- 2010 Census



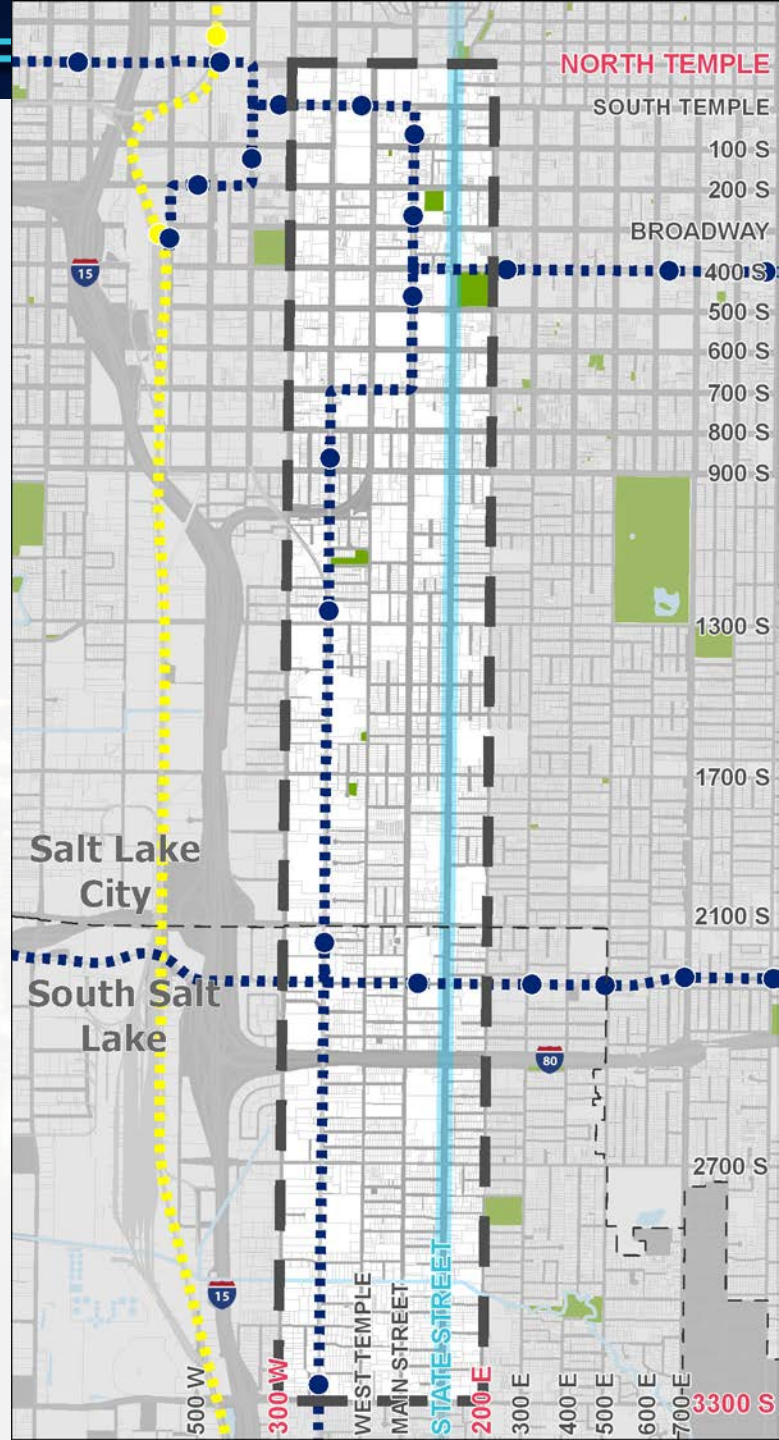
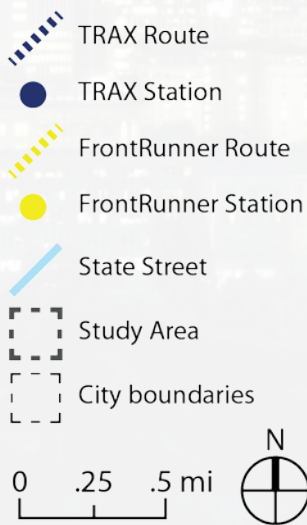


# Projected growth by 2040

## Expected by 2040:

- 14,000 more people
- 10,000 more housing units
- 40,000 more jobs

- WFRG 2040 Growth Projections
  - **People:** 27,553
  - **Households:** 13,544
  - **Jobs:** 96,072





# Transit Dependence



Federal Transit Administration

- Transit dependent populations are people or households that do not have equal access to private cars or other vehicles
- Transit dependence is defined by the Federal Transit Administration (FTA) as:
  - Persons living in a household owning ZERO vehicles
  - Persons living in a low-income household
  - Persons living with a disability
- Some transit agencies also define transit dependence as:
  - Persons over the age of 65 and under the legal driving age
  - Workers who use public transit or other means of travel to work

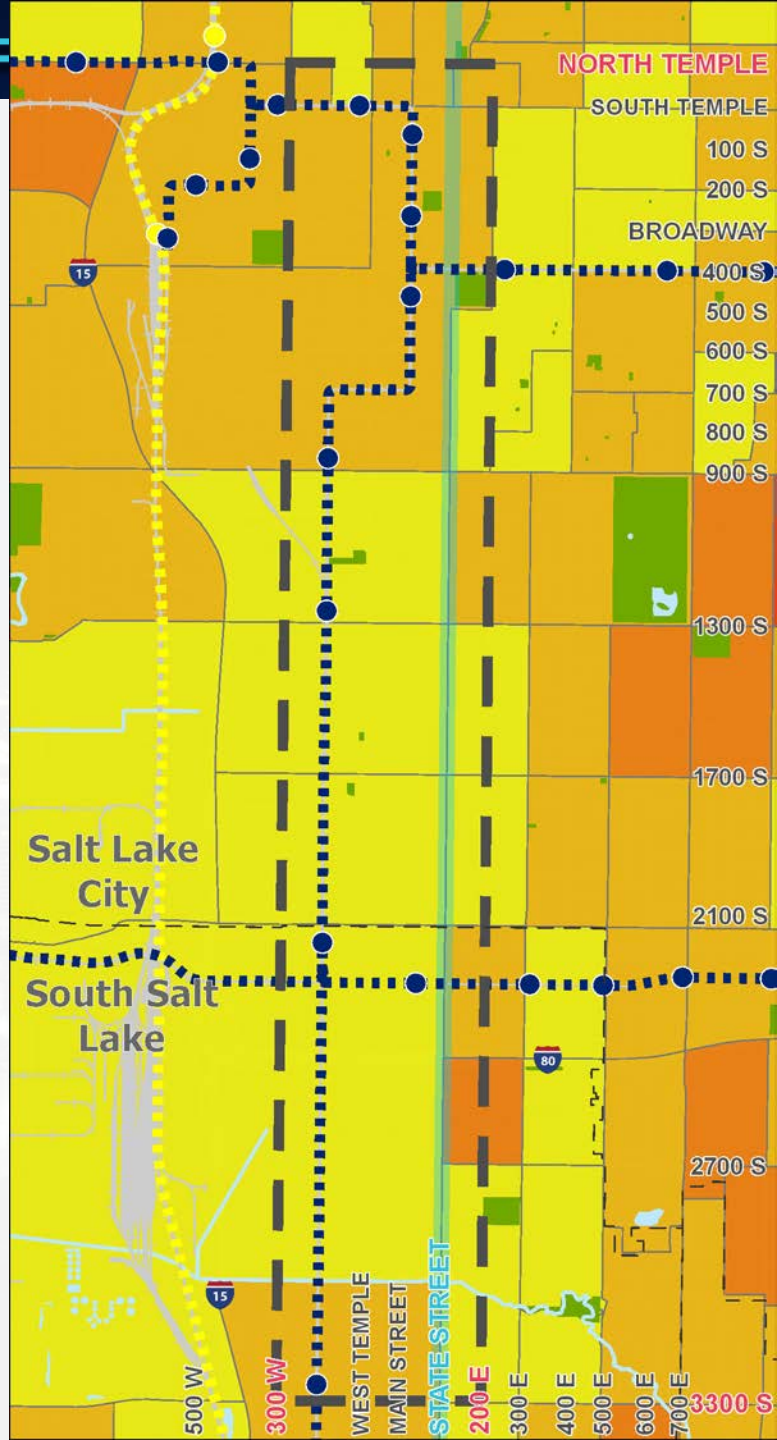
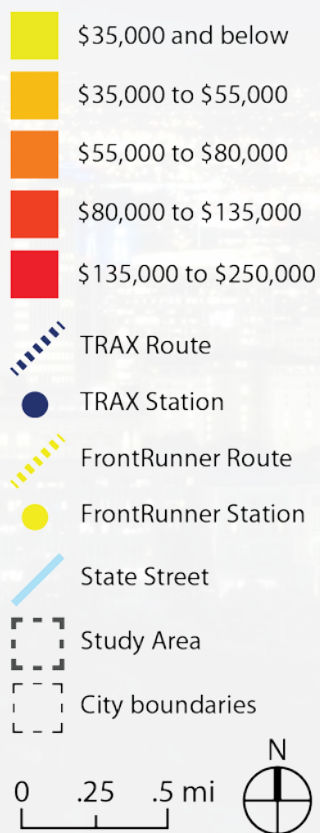
# State Street is a low-income corridor

American Community Survey 2015

Study Area Median HH Income: **\$34,835**

- SLC citywide: \$47,243
- SSL citywide: \$37,083

Lower income households benefit from transportation choices such as transit, walking and bicycling

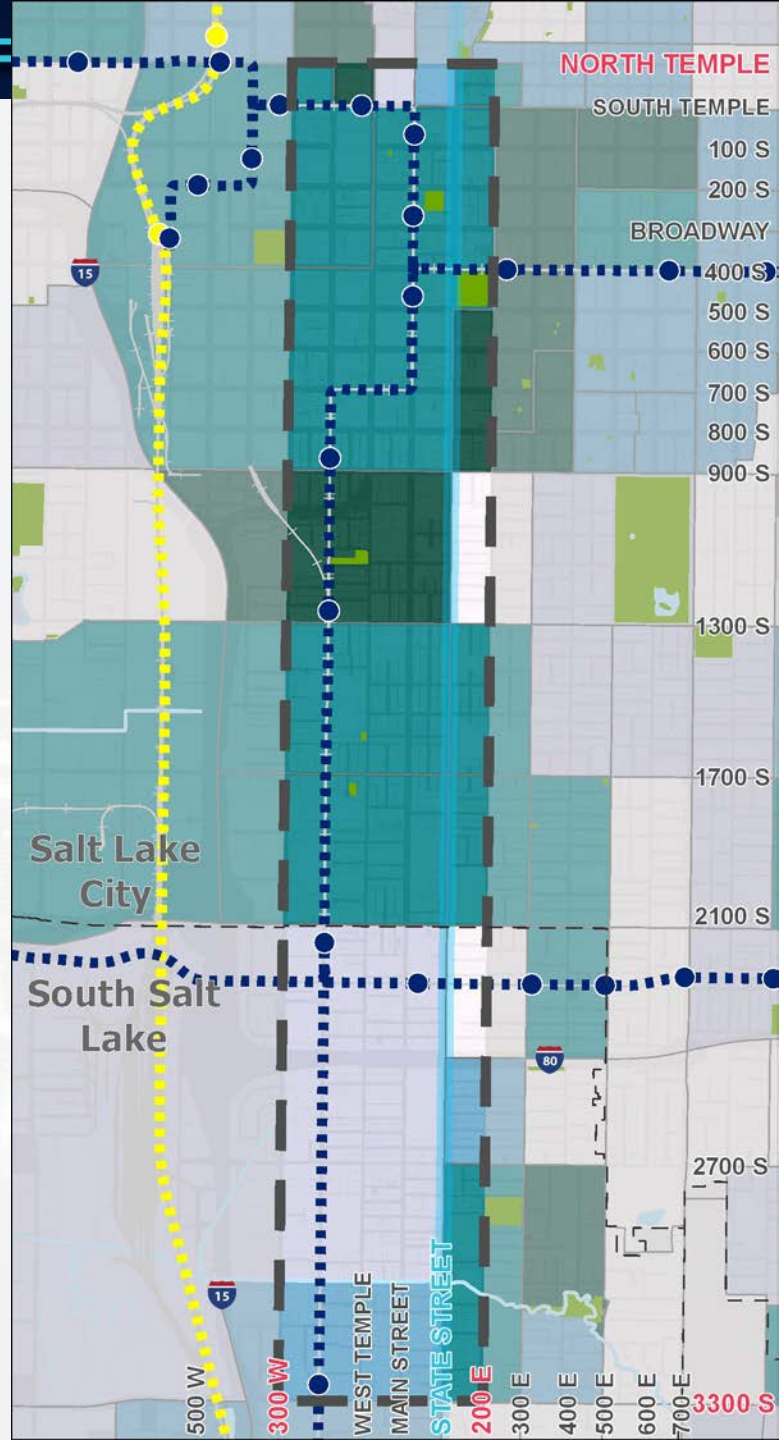
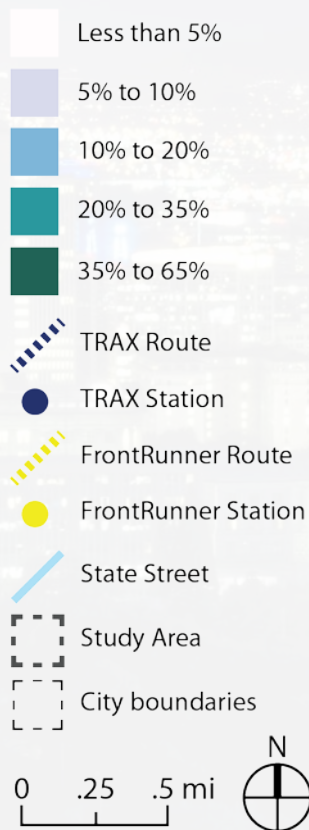




# Households with Zero Vehicles

American Community Survey 2015

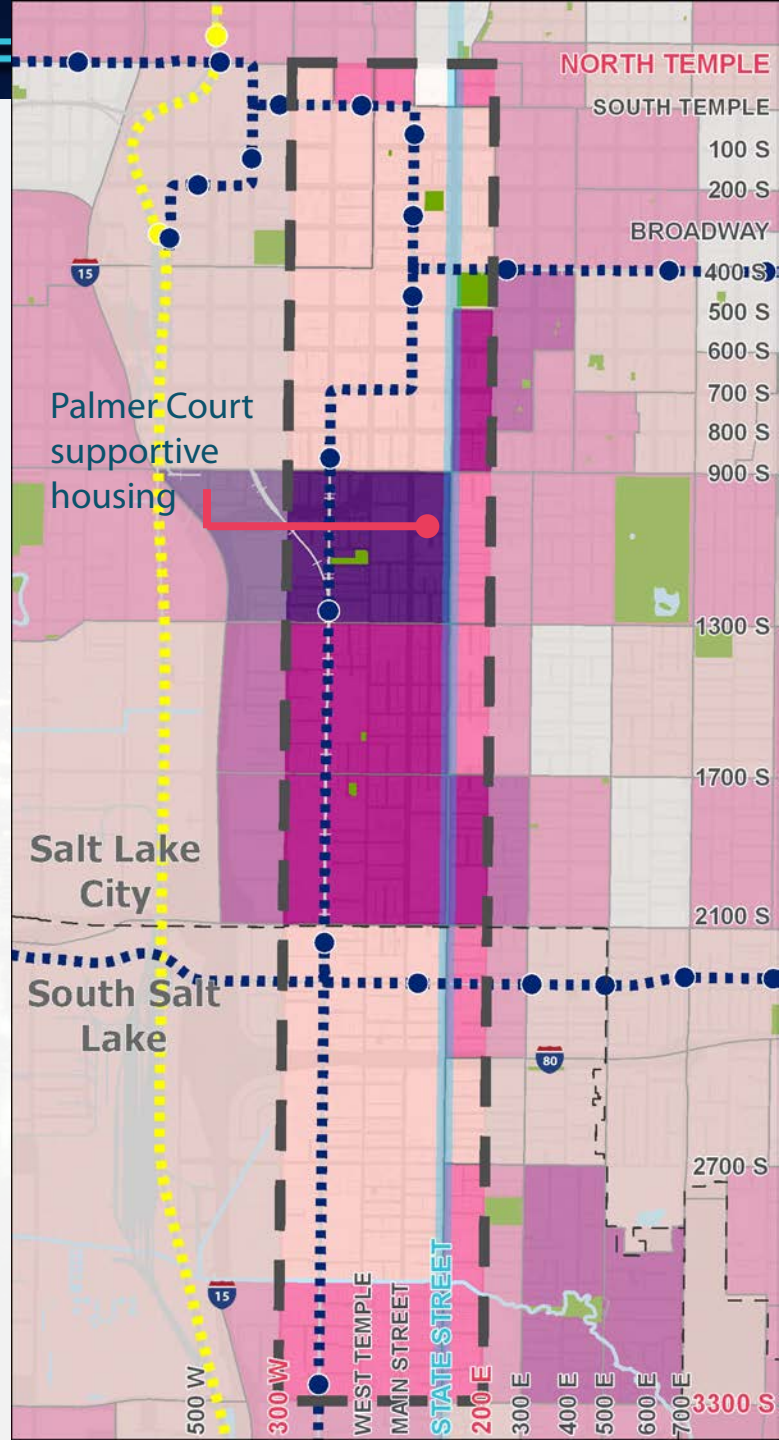
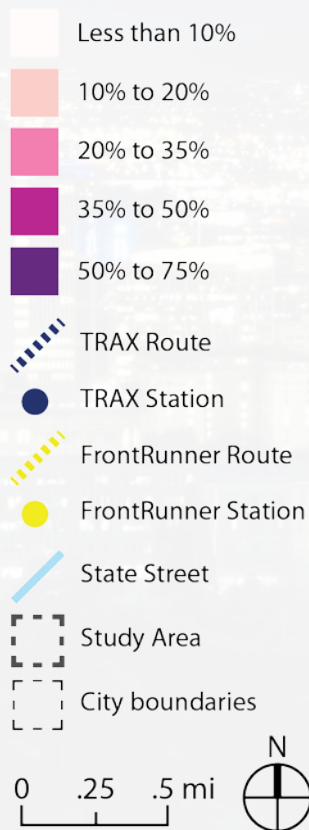
- 25% of households in the study area don't own a car
  - SLC citywide: 9%
  - SSL citywide: 13%
- Higher dependency on transit, biking and walking for transportation needs



# Percent of Households with 1+ Disabled Person

American Community Survey 2015

- 29% of households in the study area with at least 1 disabled person
  - SLC citywide: 20%
  - SSL citywide: 27%
- Need for mobility options such as transit and accessible connections

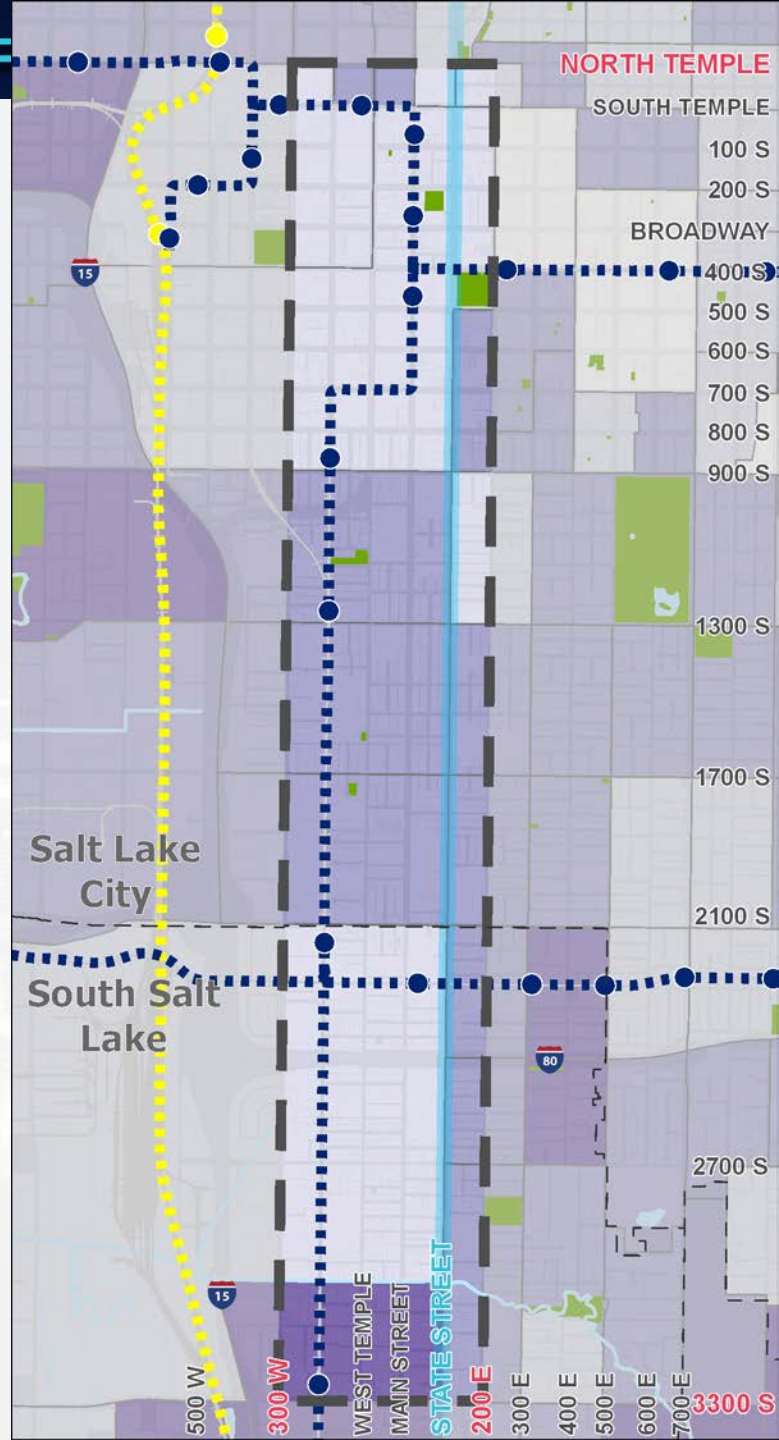
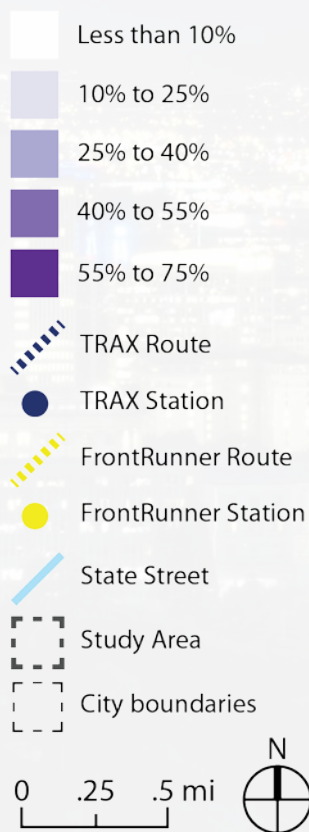




# Population Over 65 or Under 17

American Community Survey 2015

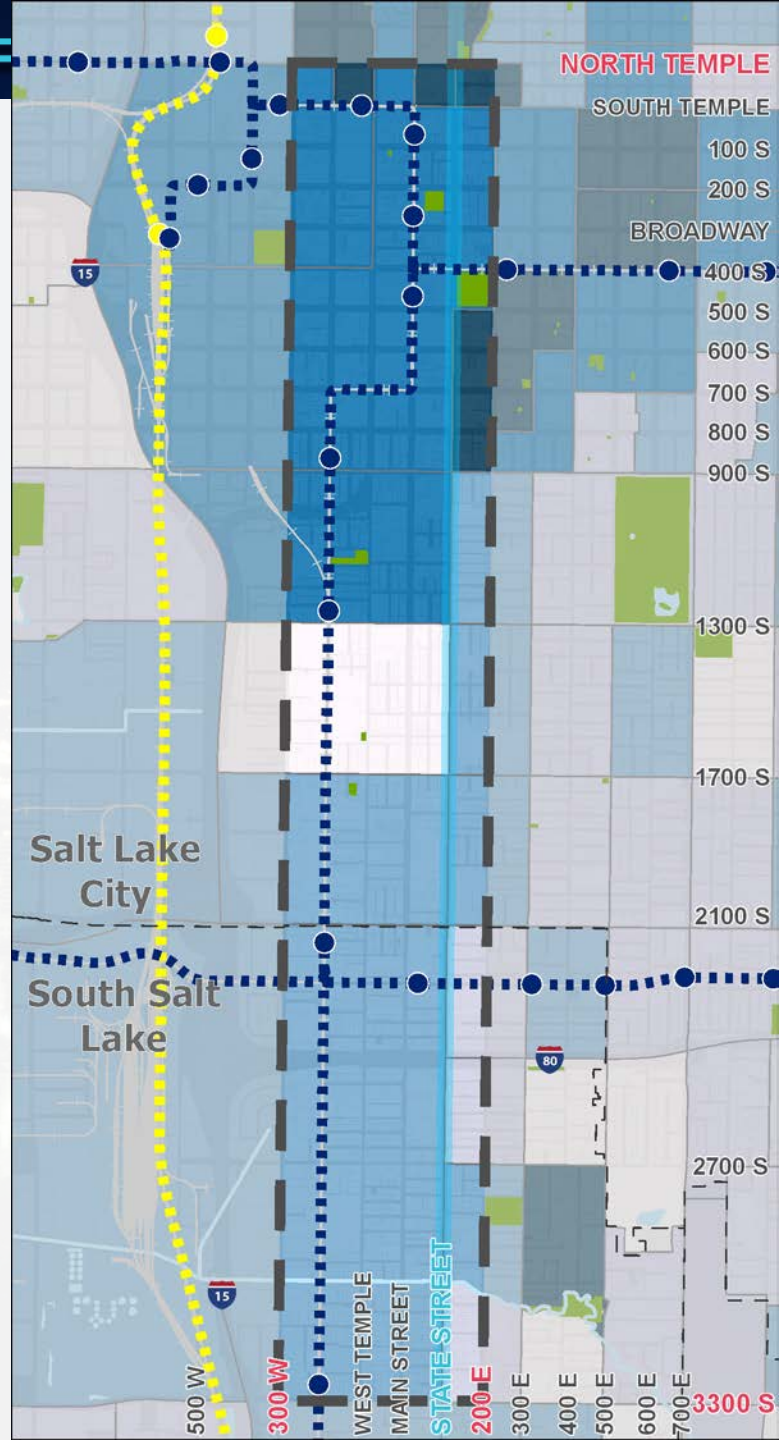
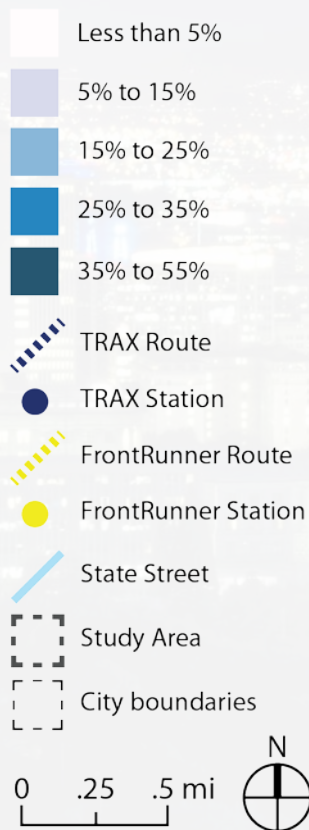
- 13% of **SLC** and **SSL**'s total population over 65 or under 17 is in the Study Area
- People in these age groups rely more heavily on transit, walking and biking



# Commuters who Walk, Bike or take Public Transportation

American Community Survey 2015

- 24% of commuters in the study area walk, bike or take public transportation
  - SLC citywide: 13%
  - SSL citywide: 13%





# Conclusions - Demographics

**The population of the corridor is expected to double in the next 25 years**

- This plan can impact how and where the corridor grows
- This plan can impact how the public roadways will accommodate this growth

**Many that live in the corridor are low-income (<\$35,000/year)**

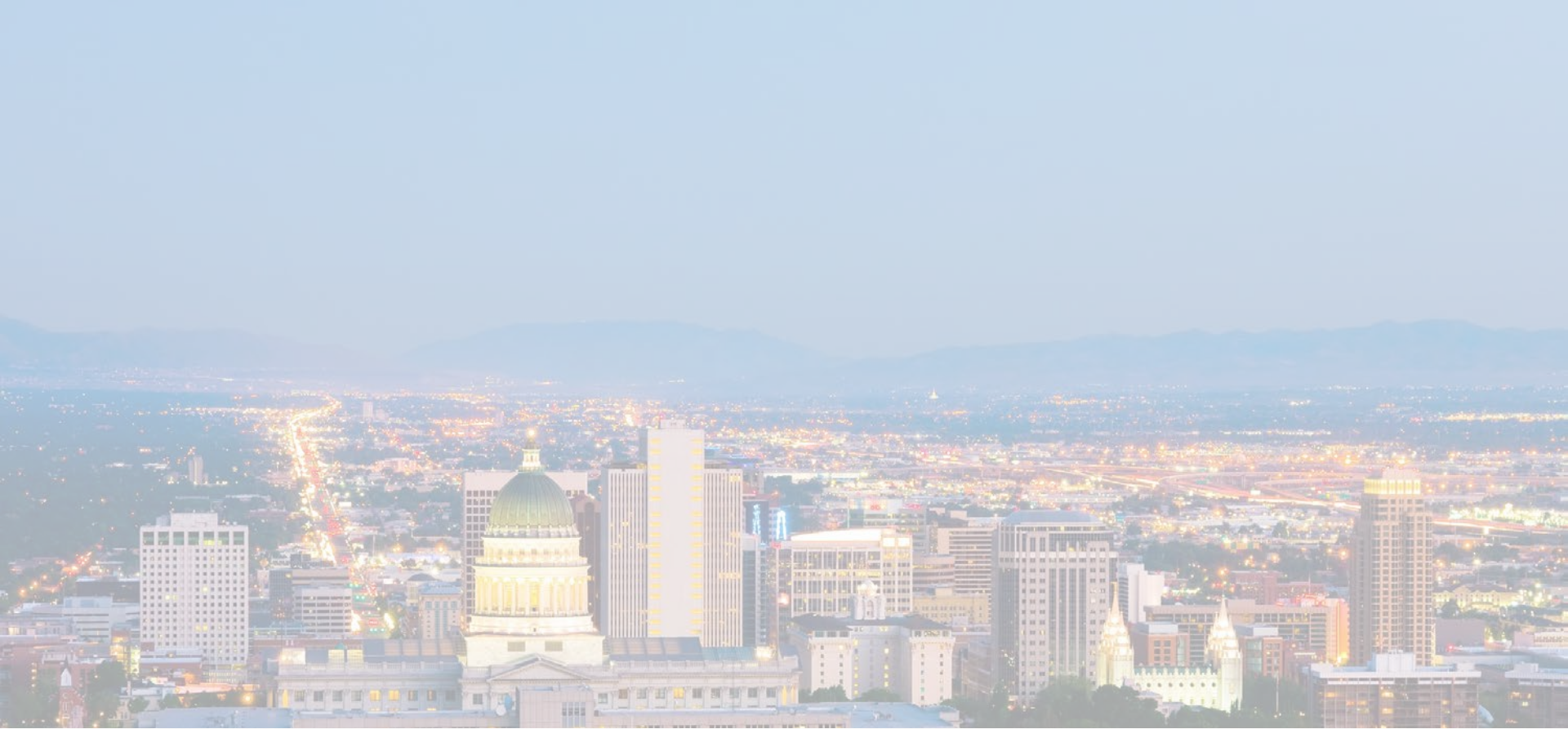
- This plan can impact policies on housing affordability and job access

**There is a higher than average *transit dependent* population within the study area**

- This plan can impact public investment into transit networks and transit supportive infrastructure

**There is a higher than average population with reliance on alternative modes of transportation (walking, biking and transit)**

- This plan can impact public investment in pedestrian and bicycle infrastructure



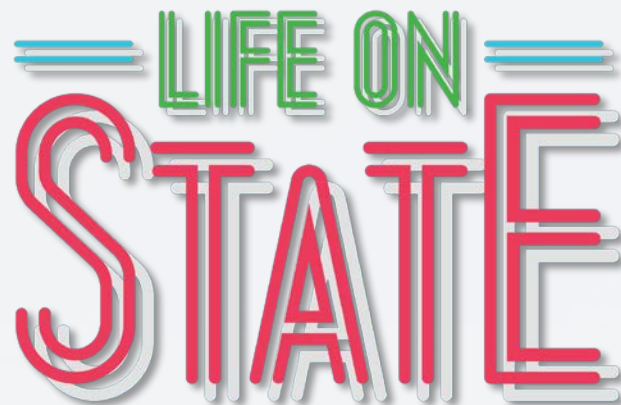
# Project Goals

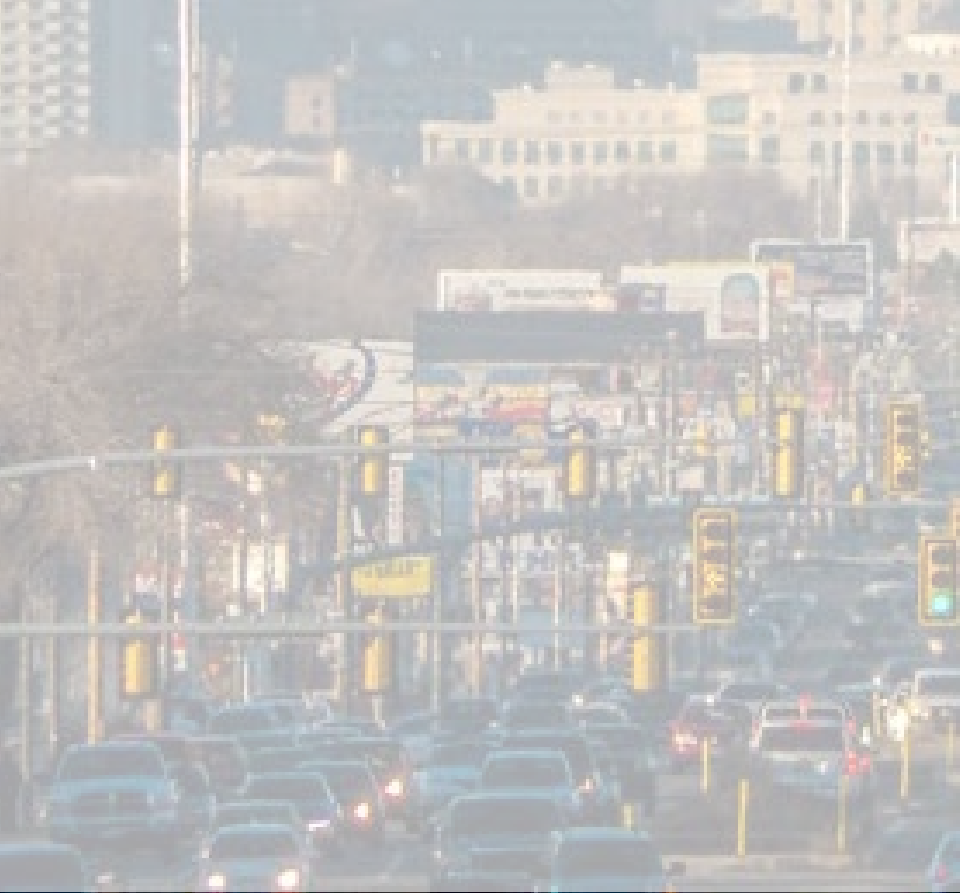




## Project Goals

- Improve Safety & Security
- Improve Identity of Place
- Expand Connectivity
- Optimize Mobility
- Drive Economic Prosperity
- Support Equitable Living Opportunities
- Encourage Healthy & Sustainable Design





**Project Goal: Improve Safety & Security**





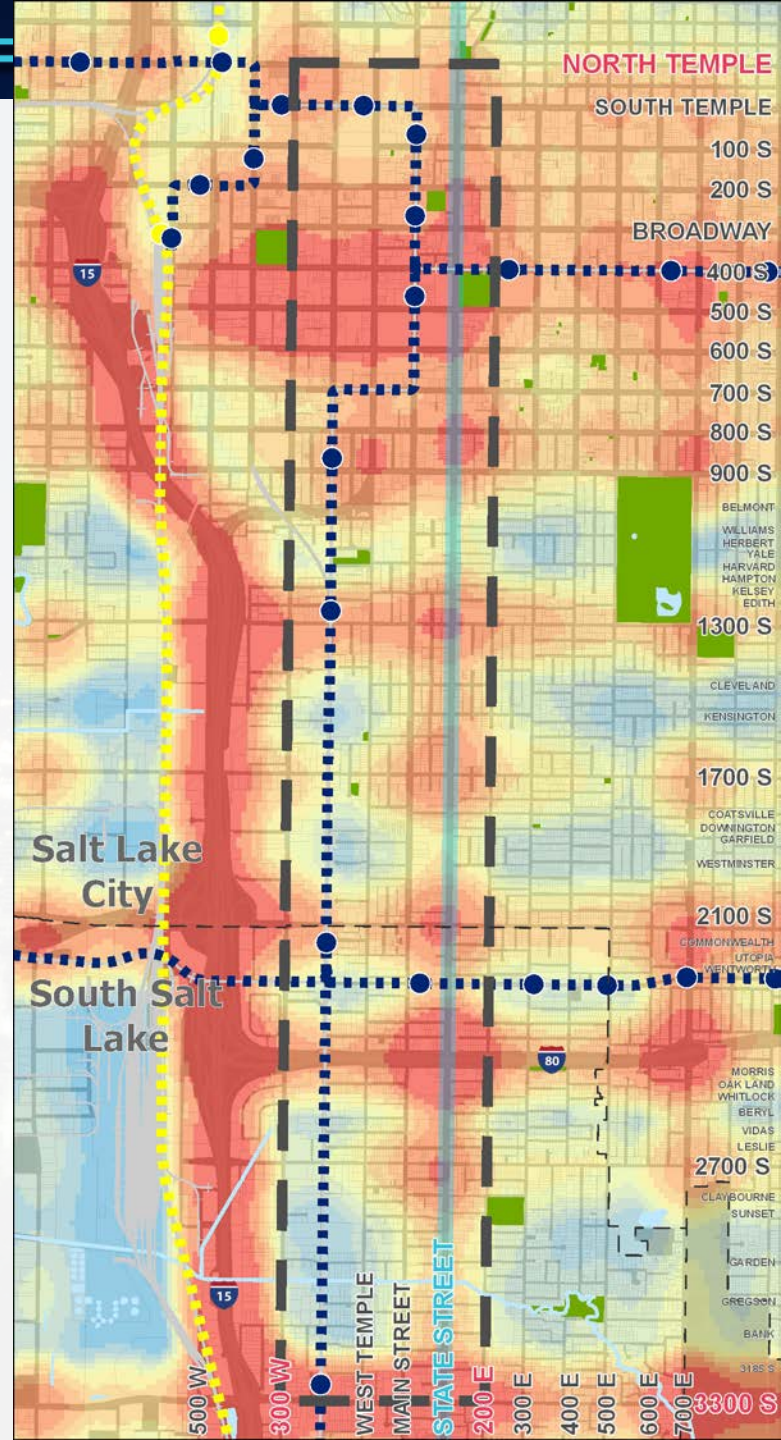
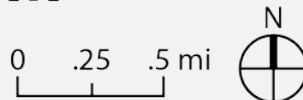
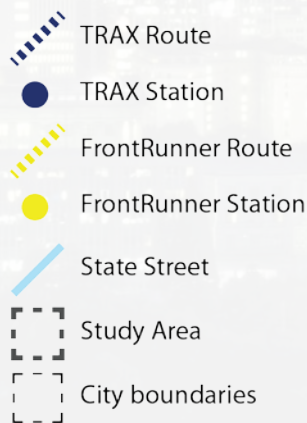
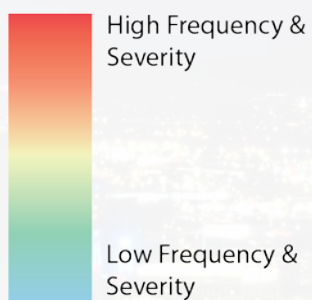
# State Street Crashes

UDOT Crash Database – 2010 - 2016

Safety is a concern for pedestrians, bicyclists and drivers in the corridor

- 1,251 documented injuries in 7 years
- 14 fatalities  
– *2 fatalities per year*

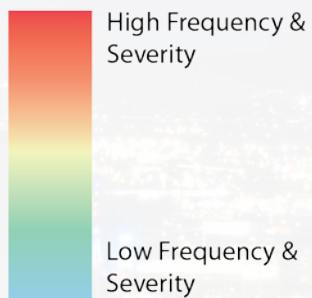
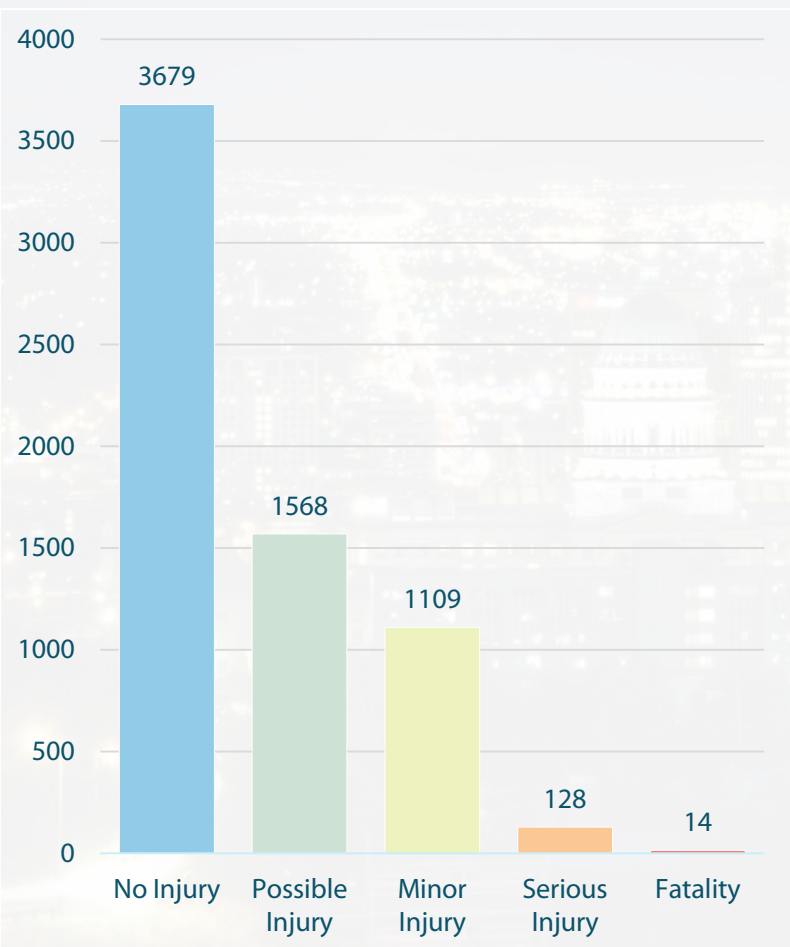
***How can we make it safer to travel in the corridor?***



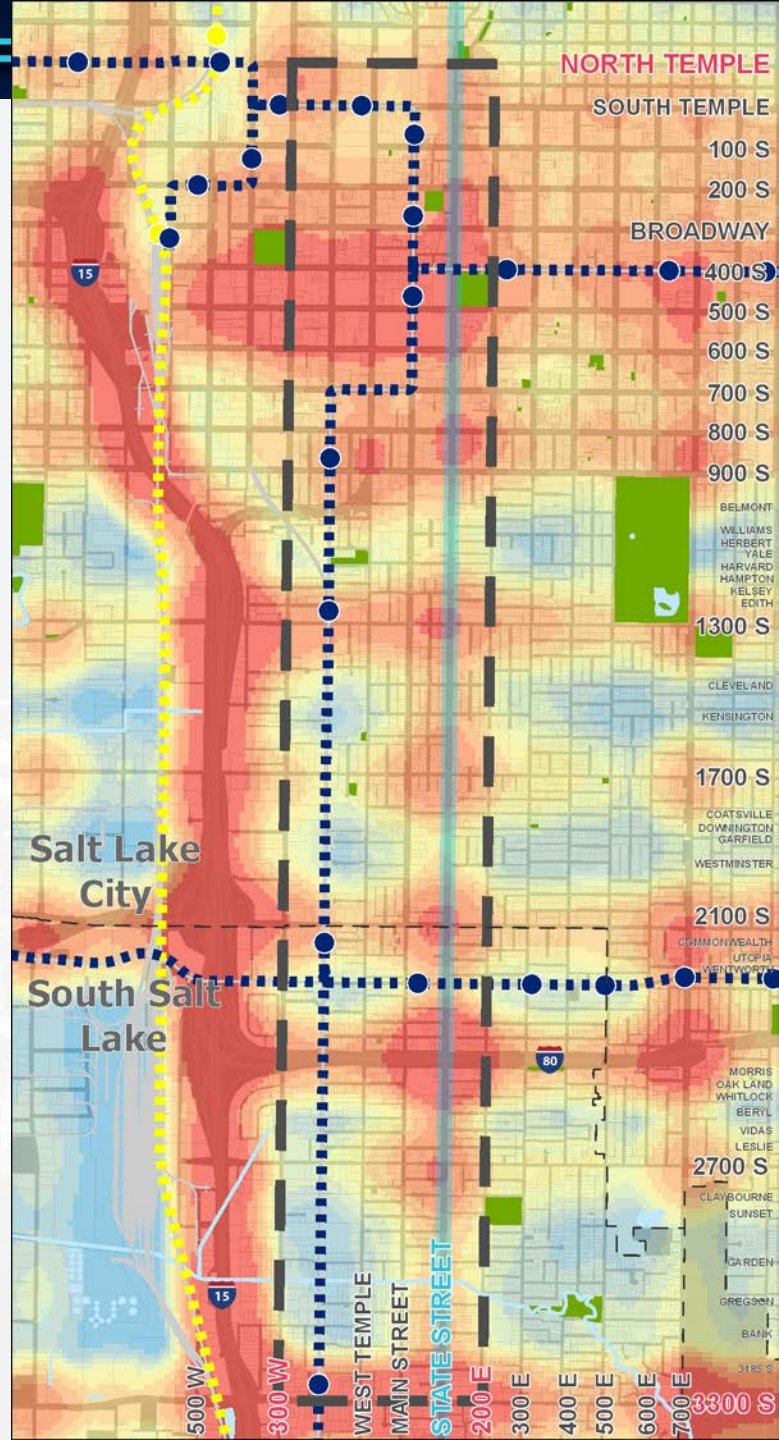
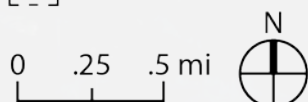


# State Street Crashes

UDOT Crash Database – 2010 - 2016



- TRAX Route
- TRAX Station
- FrontRunner Route
- FrontRunner Station
- State Street
- Study Area
- City boundaries



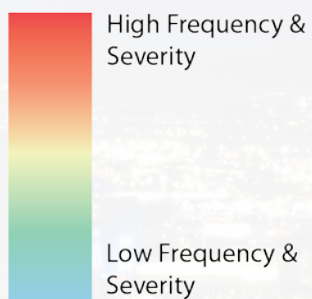


# Crashes Involving Bikes or Pedestrians

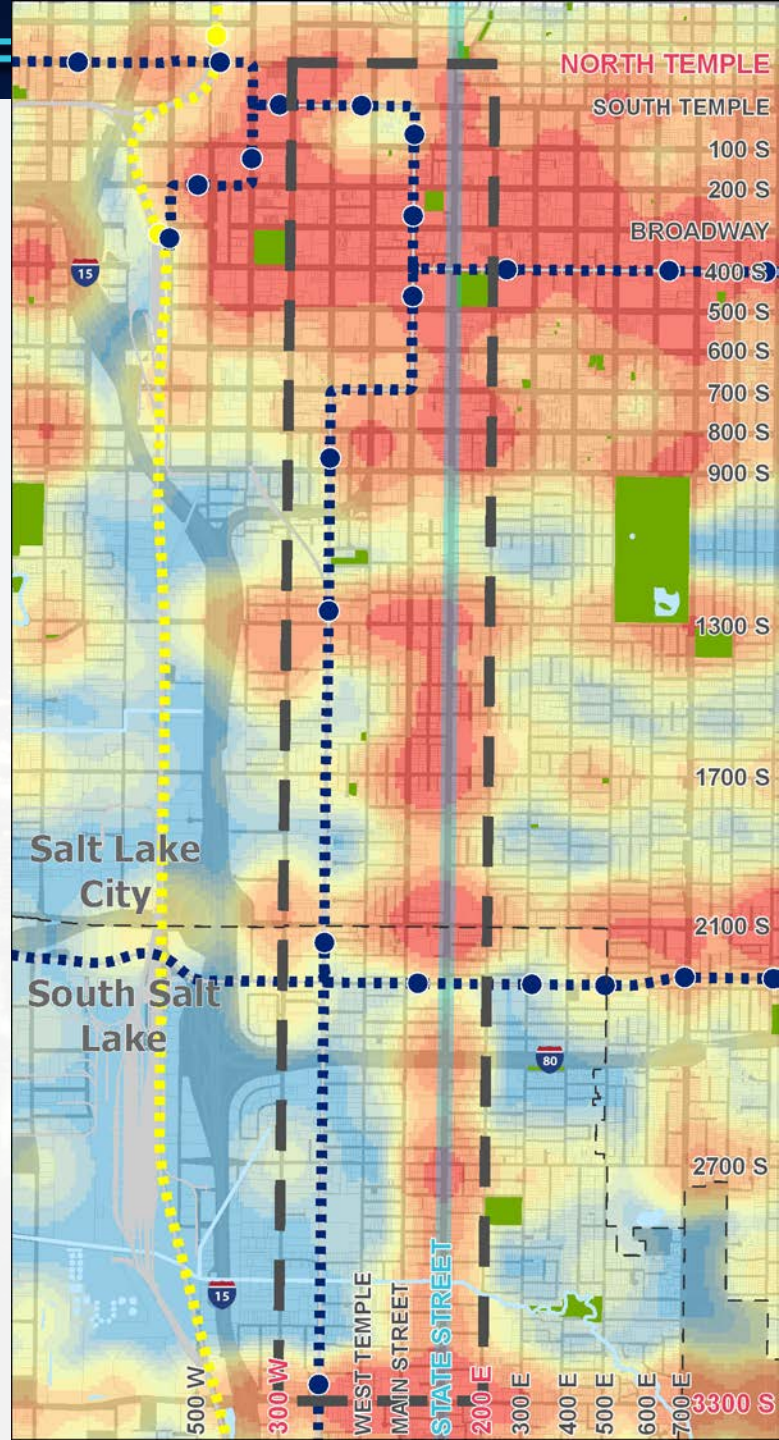
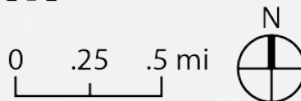
UDOT Crash Database – 2010 - 2016

- 6 of the 14 fatalities involved pedestrians
- *Over 50 injuries per year*
- 326 documented bike & pedestrian related injuries in 7 years
- Many of these crashes happening at major intersections as well as in gaps between crossings

**What improvements should be made to make State Street safer for bicyclists and pedestrians?**



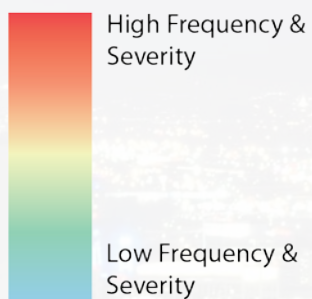
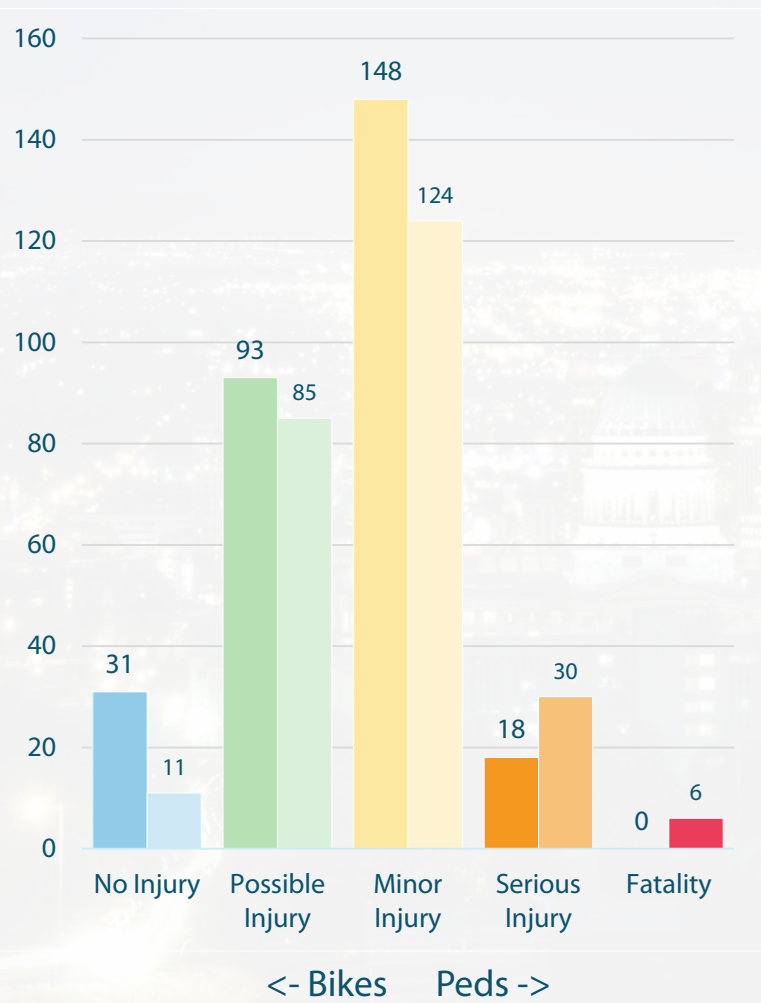
- TRAX Route
- TRAX Station
- FrontRunner Route
- FrontRunner Station
- State Street
- - - Study Area
- - - City boundaries



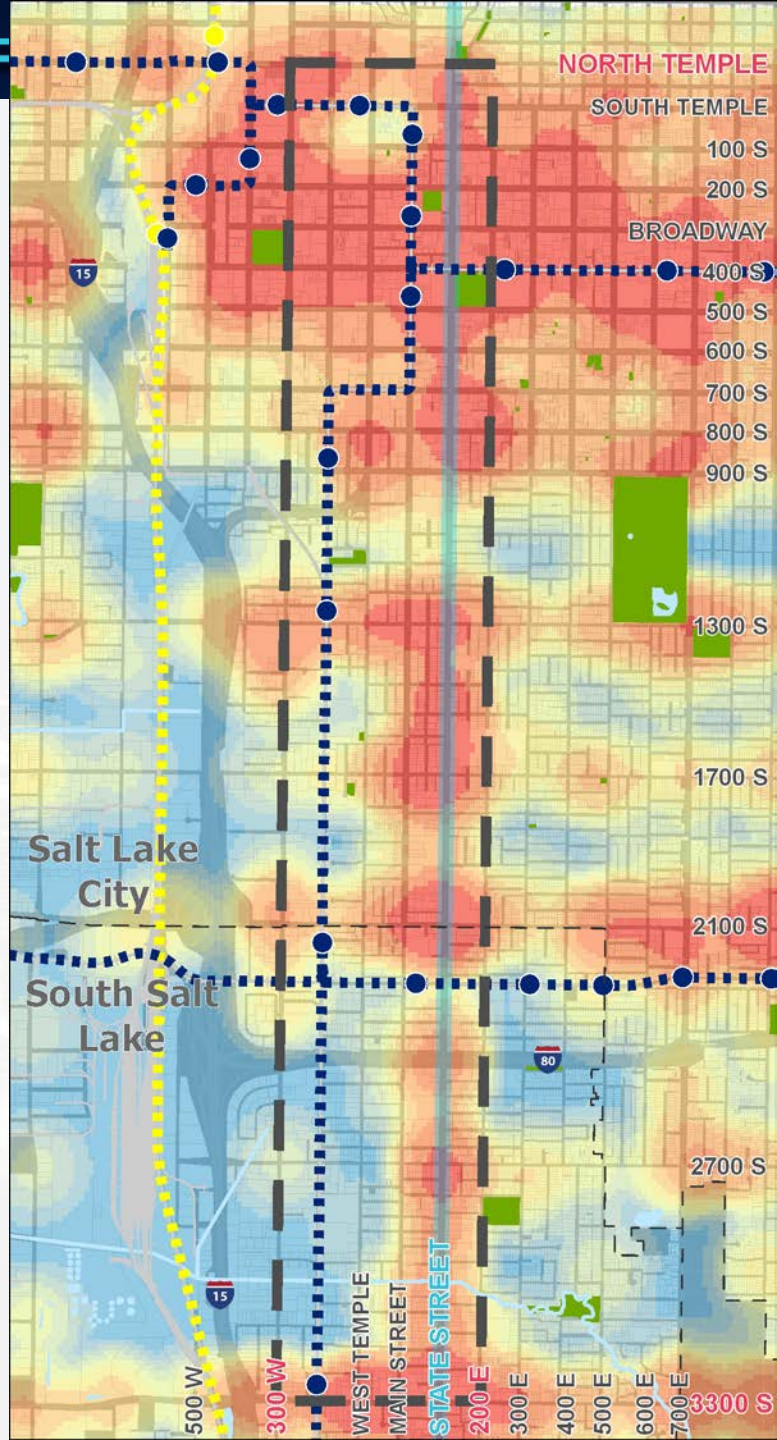
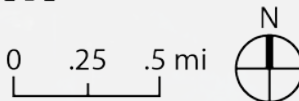


# Crashes Involving Bikes or Pedestrians

UDOT Crash Database – 2010 - 2016



- TRAX Route
- TRAX Station
- FrontRunner Route
- FrontRunner Station
- State Street
- Study Area
- City boundaries

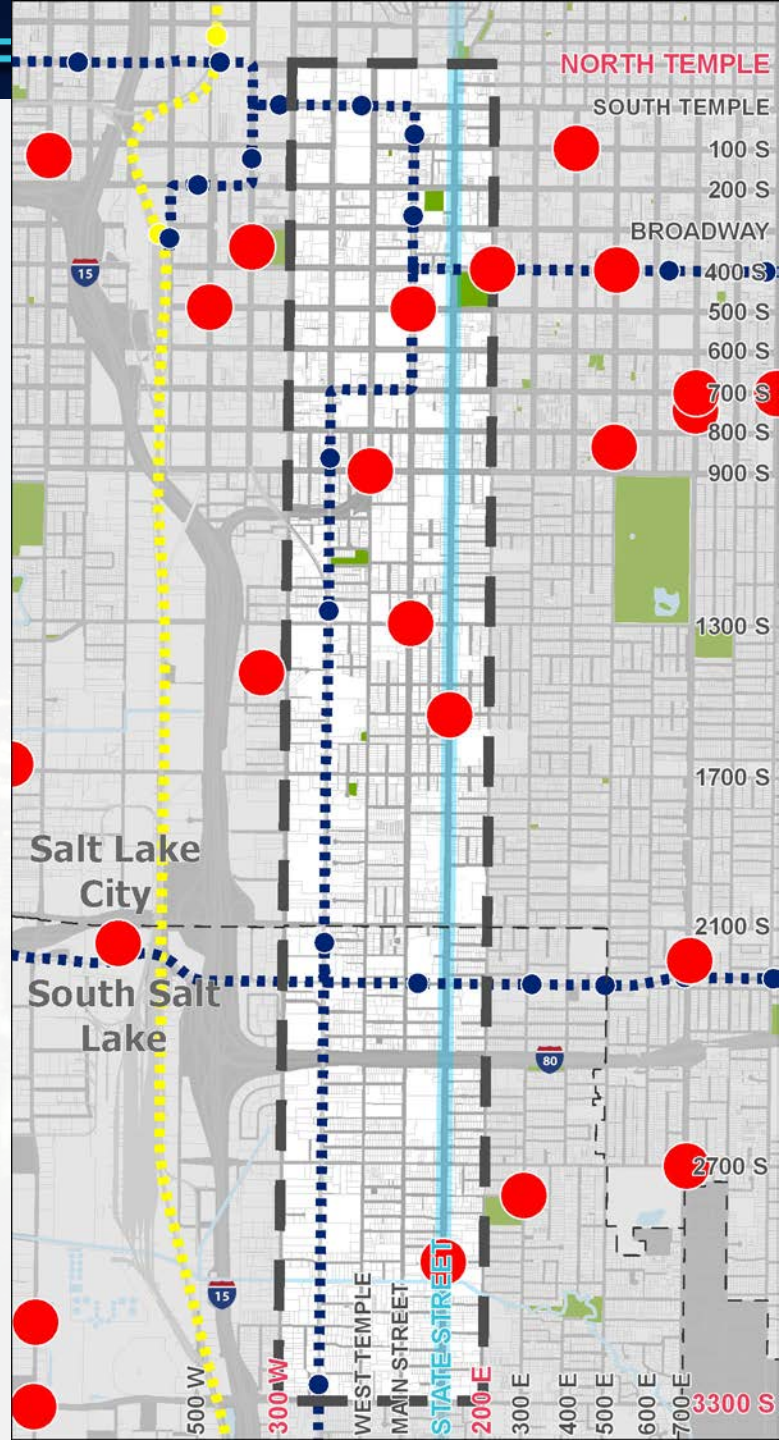
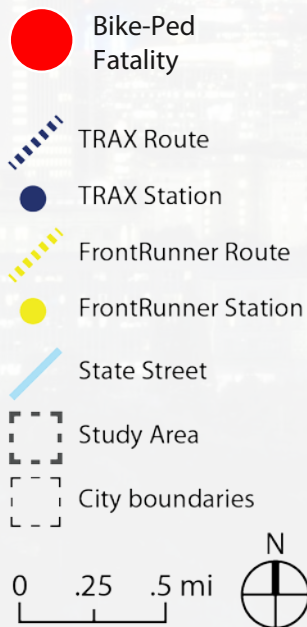




# Fatalities Involving Bikes or Pedestrians

UDOT Crash Database – 2010-Present

- 6 of the total 14 fatalities involved pedestrians
- 326 documented bike & pedestrian related injuries in 7 years
- Fatalities not only on State Street

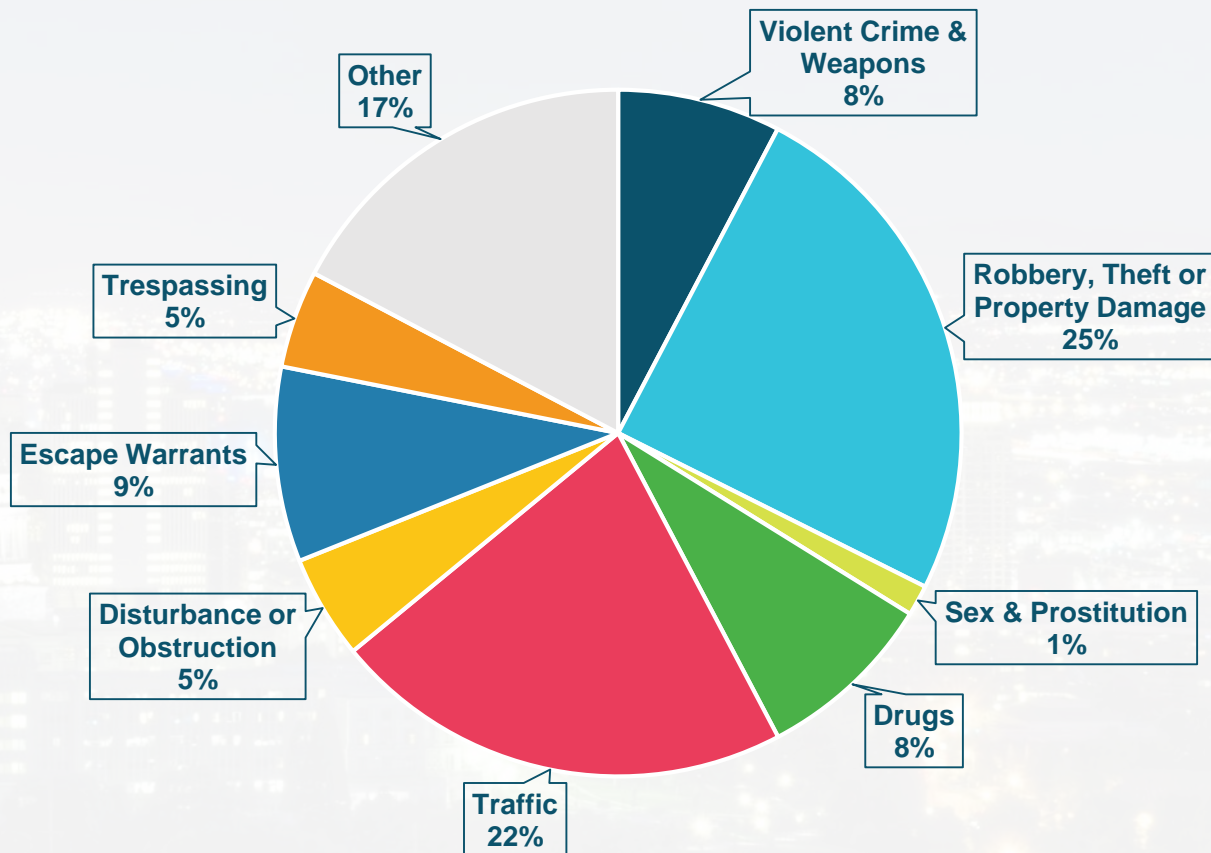


# Crime (SLC only) on State Street – 2016

Salt Lake City Police Department – CompStat & Analysis Unit

Crime is a major concern in the State Street area

How can this project address crime & security in the corridor?



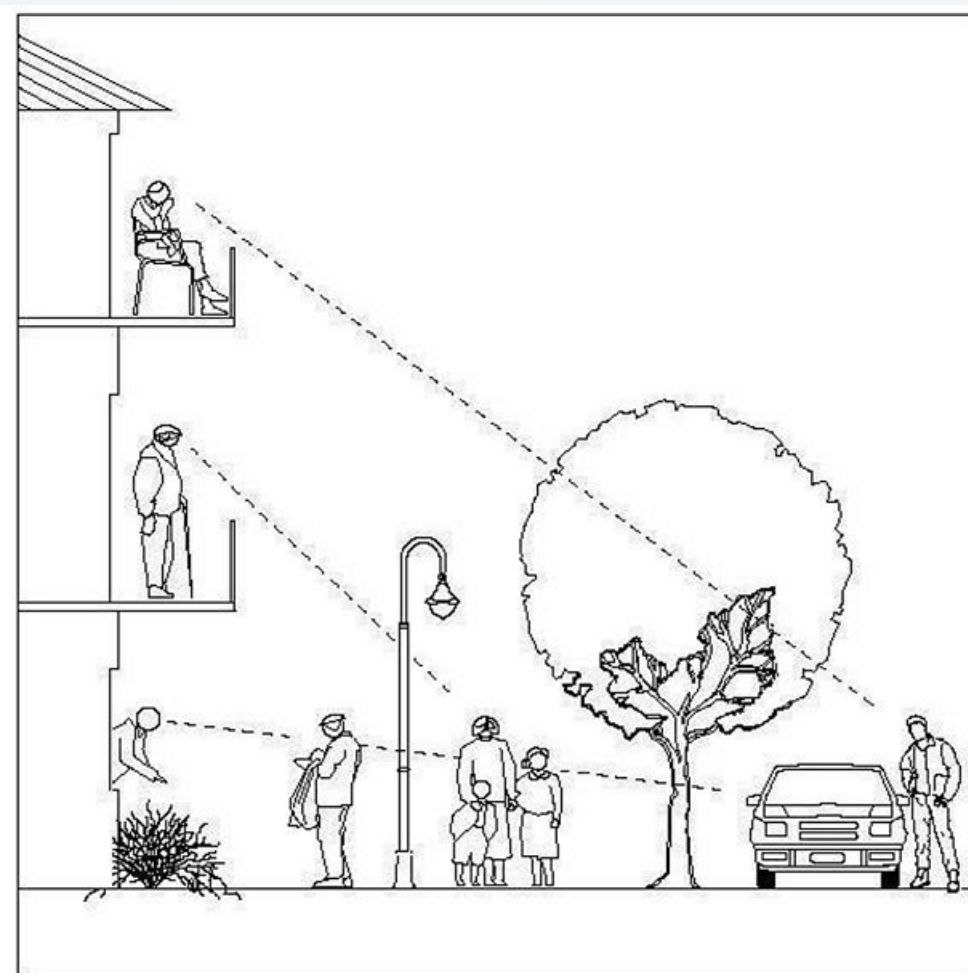


# Crime Prevention Through Environmental Design (CPTED)

Prevent crime by designing a physical environment that positively influences human behavior

- Eyes on the street
- Higher quality public space
- Slower traffic
- Well maintained buildings

*Note: This is not a design recommendation, but an example of one way this project can support efforts of crime prevention and enforcement*



# Conclusions – Safety & Security

**Crashes are most prevalent along the E-W roads connecting to and from I-15, as well as the I-80/State Street interchange**

- This plan can impact investment in safety improvements to mitigate traffic safety concerns in these areas

**Crashes are more prevalent along State Street than other nearby N-S corridors (700 E)**

- This plan can impact investment in safety improvements along the entirety of the State Street corridor

**Pedestrians and bicyclists are involved in severe crashes along the corridor at a higher rate than other N-S corridors**

- This plan can impact investment that makes bike and pedestrian travel safer in the corridor

**Crime is a major concern in the State Street corridor**

- This plan can impact the design and quality of new development, and public investment that advances CPTED principles





# Improve Identity of Place



# Lots of Retail on State Street Today, But Unique, Identifiable “Districts” are Limited

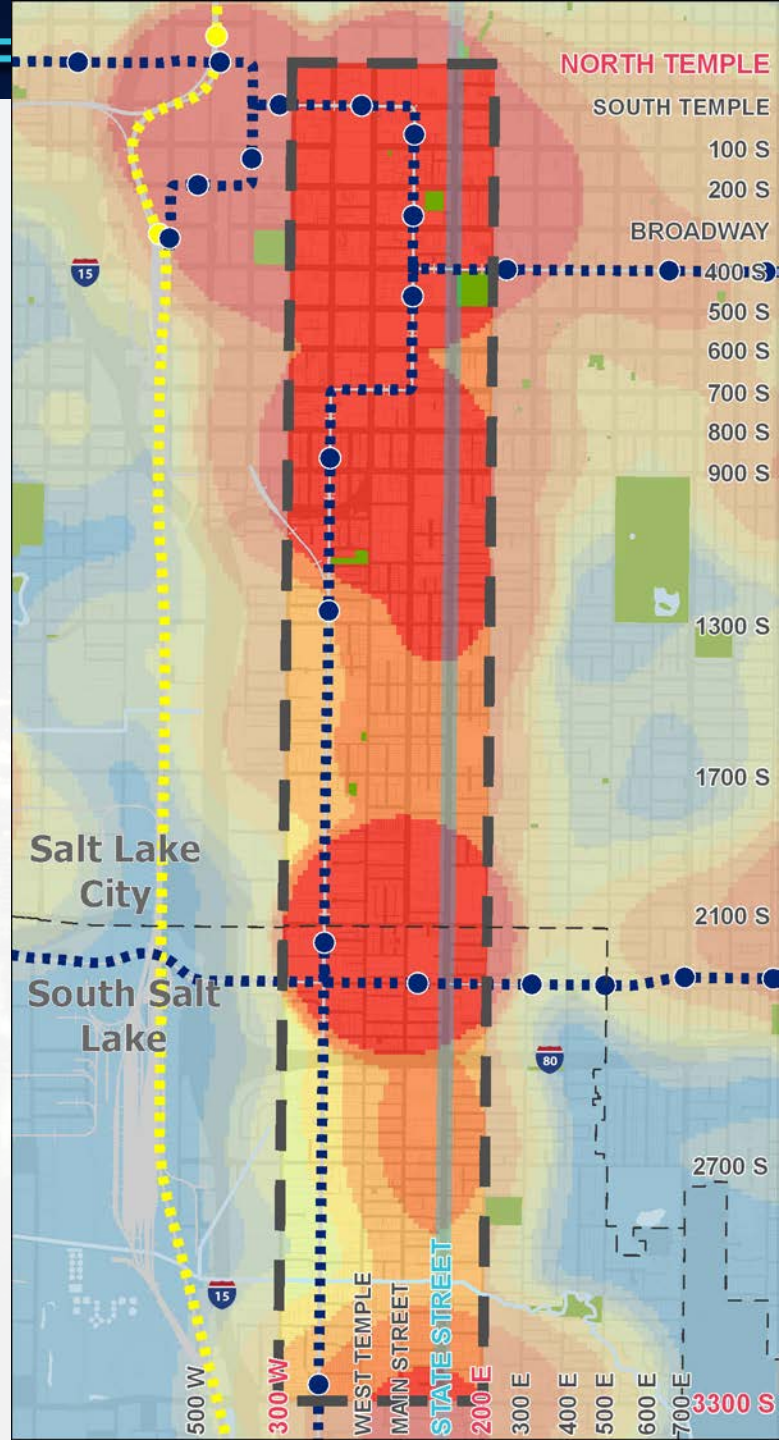
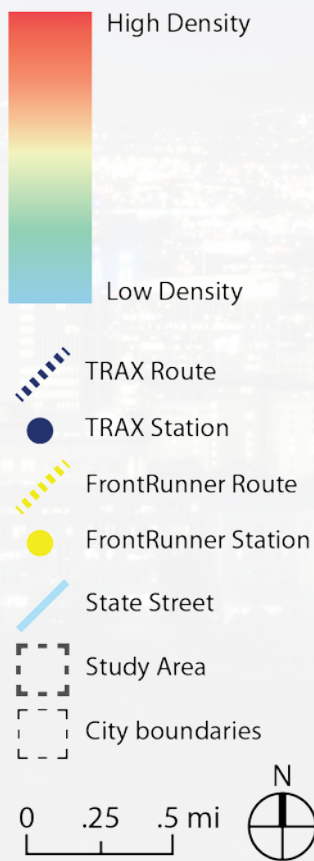




# Retail Destinations

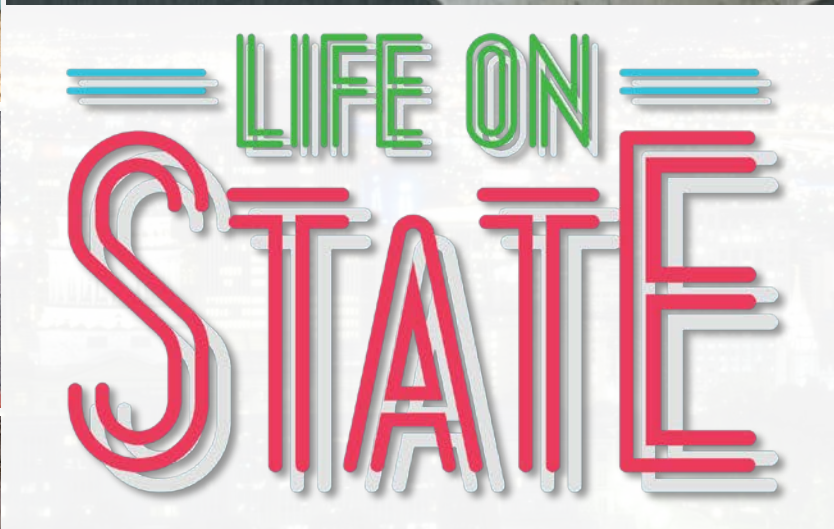
2016 Salt Lake County Tax Assessor Data

- Regional retail destinations throughout the corridor
- Retail density focused north of 1300 S
- Retail center in downtown South Salt Lake





# Should State Street Have Unified Branding?





# Conclusions – Improve Identity of Place

State Street already has an identity as a retail destination

**HOWEVER**

**State Street's existing retail and businesses do not create a cohesive identity**

- This plan can promote a more recognizable image/identity through new development and public investment, and the development of community supported design standards



# Expand Connectivity



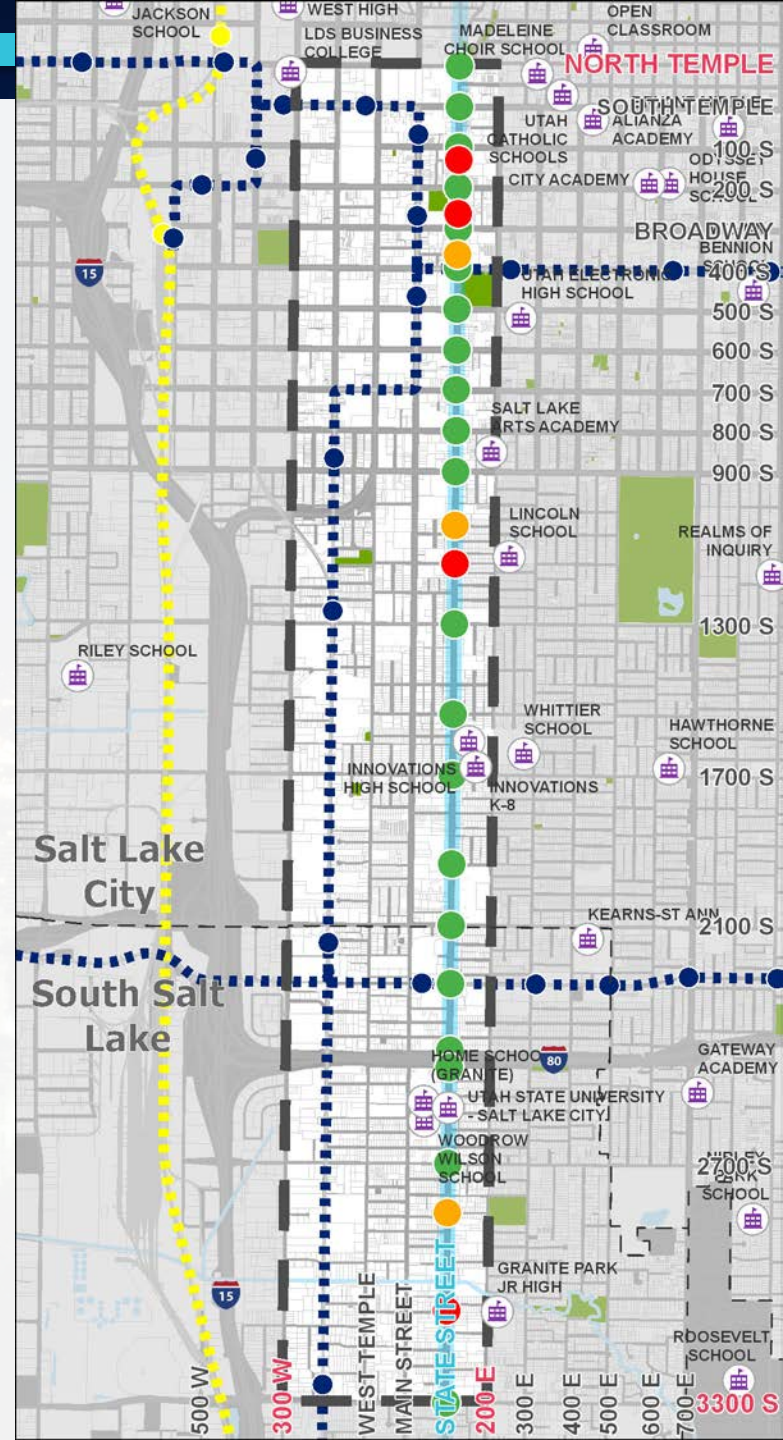
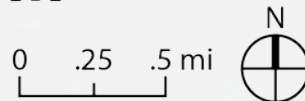


# State Street Crossings

- Minimum quarter mile separation between crossings along most of corridor
- Frequency of crossings decreases south of 900 S

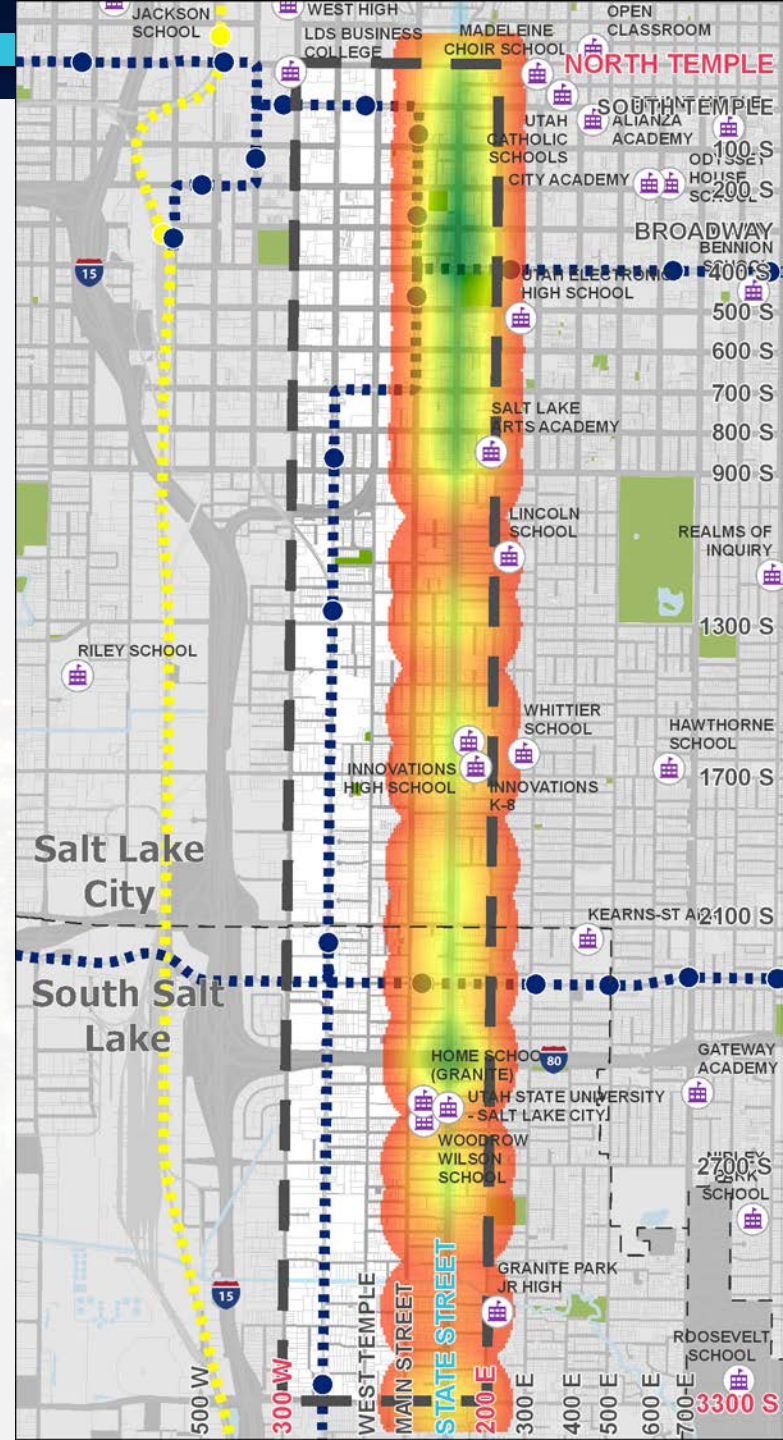
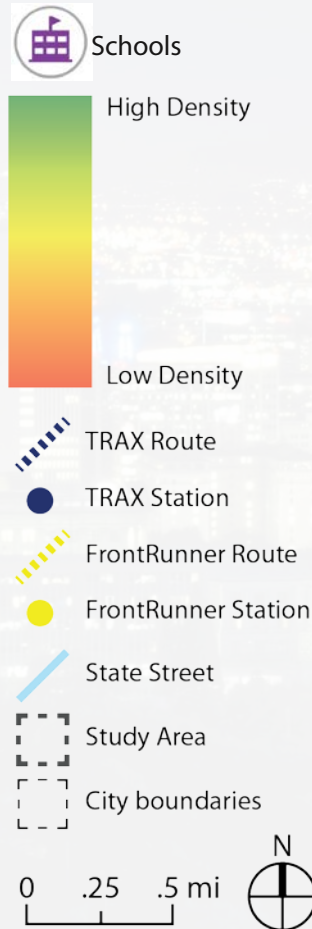
- Signalized Intersection
- Midblock crossing with flashing beacon
- Midblock crossing with no signal

- 🏫 Schools
- ⋯ TRAX Route
- TRAX Station
- ⋯ FrontRunner Route
- FrontRunner Station
- State Street
- ⋯ Study Area
- ⋯ City boundaries



# Long Segments Without Crossings

- Much of the corridor requires 10-15 minute walk to find protected crossing
  - Green – 1 minute
  - Yellow – 10 minutes
  - Red – 20 minutes
- Should there be more comfortable crossings?





# Crossing State Street



State Street is 7 lanes and 132 feet wide



Only 3 midblock crossings with flashing beacon in study area

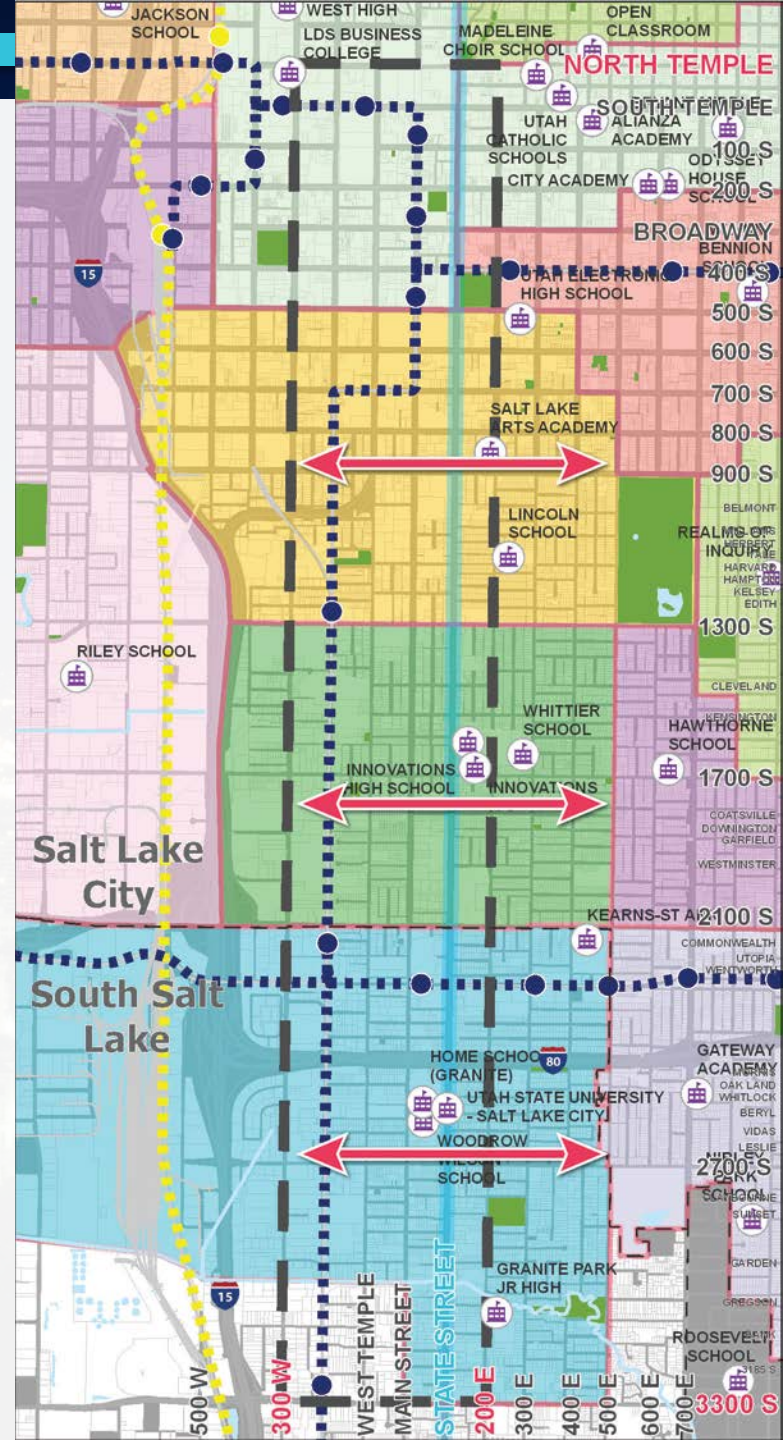
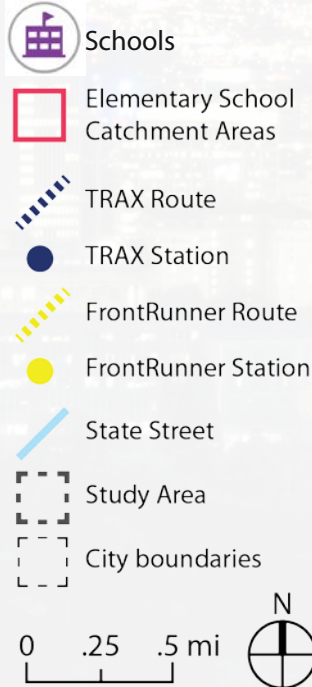




# Walking to School

ONLY Elementary Schools Displayed

- All school catchment areas draw from BOTH sides of State Street
- Are students able to safely walk to and from school?

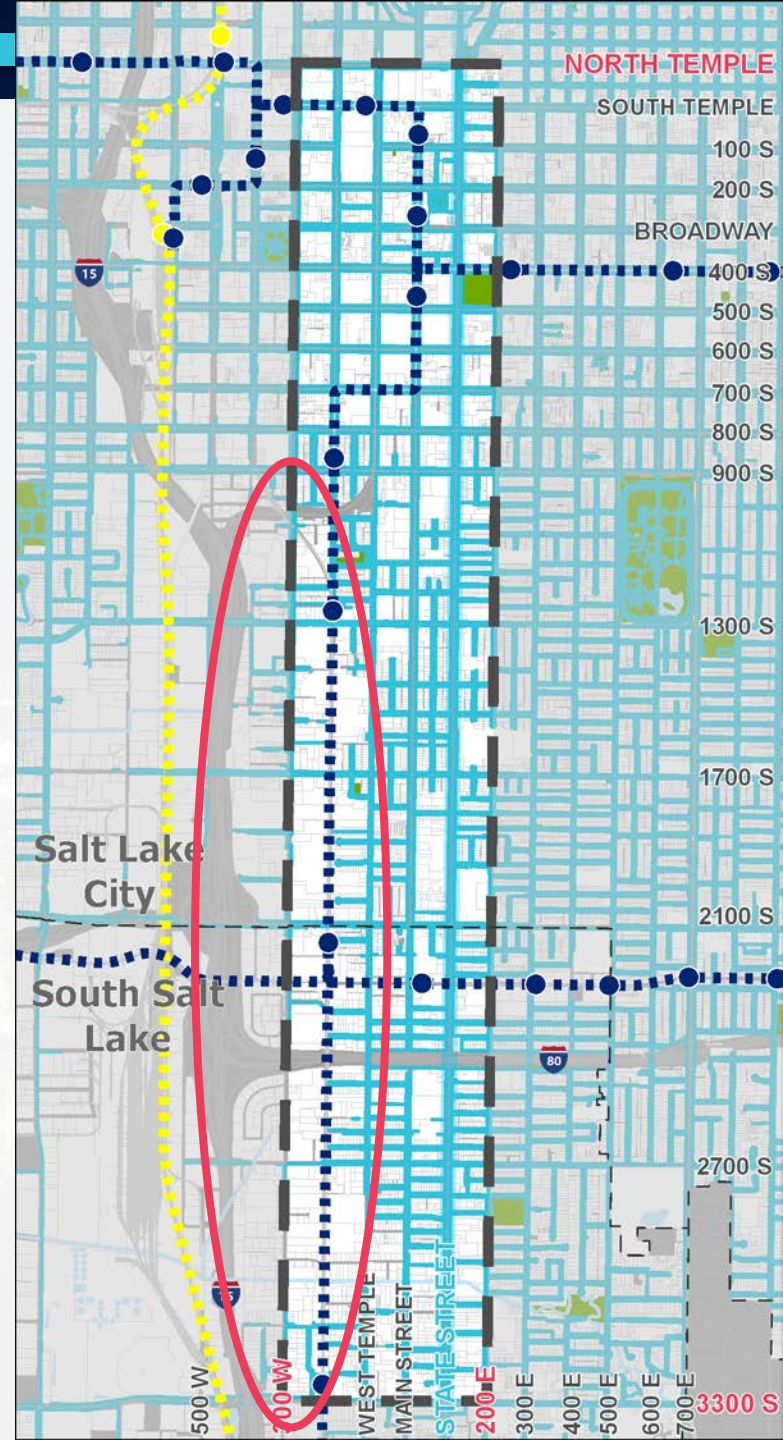




# Sidewalks

Utah AGRC 2016

- Lack of sidewalk coverage west of Temple and south of 1300 S
- Very low sidewalk coverage around TRAX
- Very limited sidewalk connections across I-15
- Many sidewalks are too narrow or that do not provide adequate ADA facilities





# Sidewalk Quality Varies



Missing sidewalks on 300 W



Narrow walkway ~ 3 feet



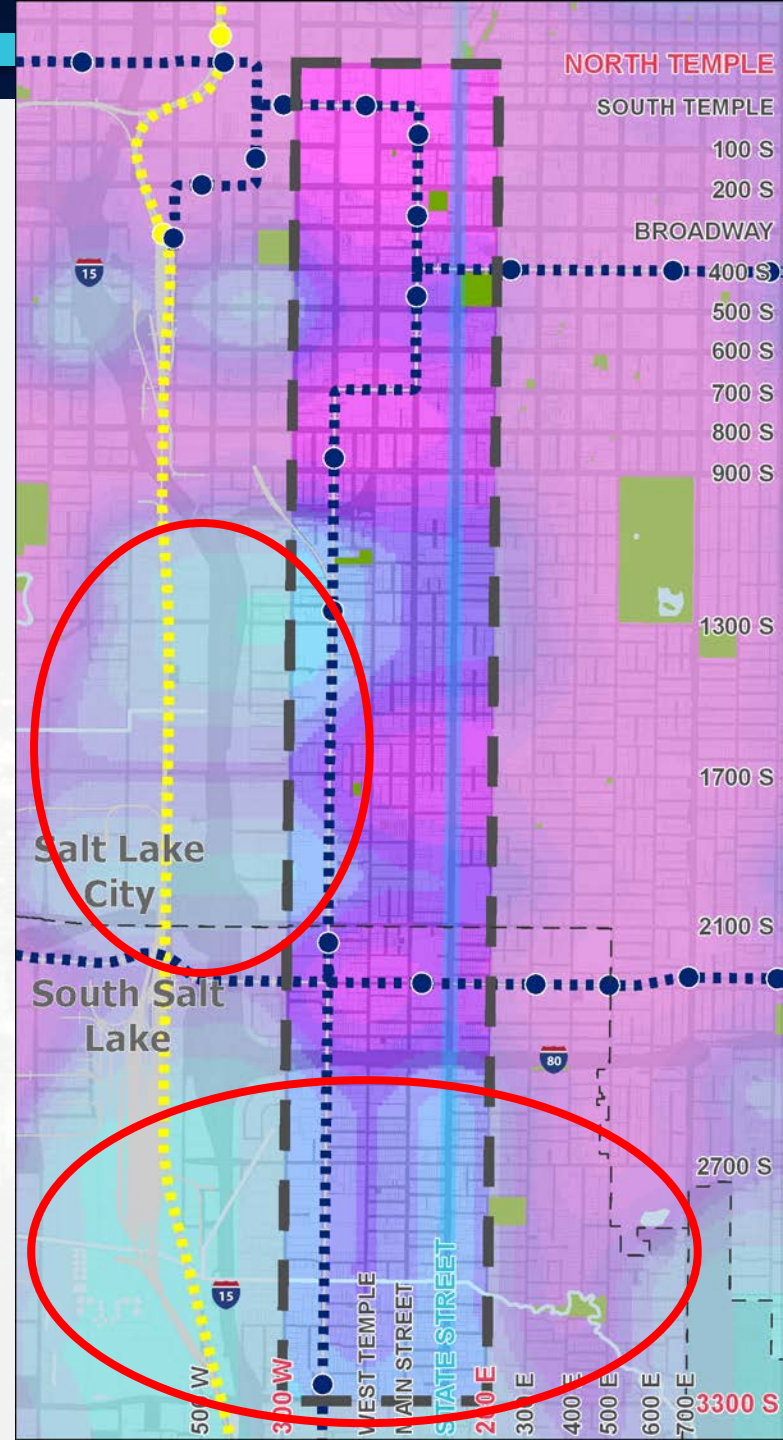
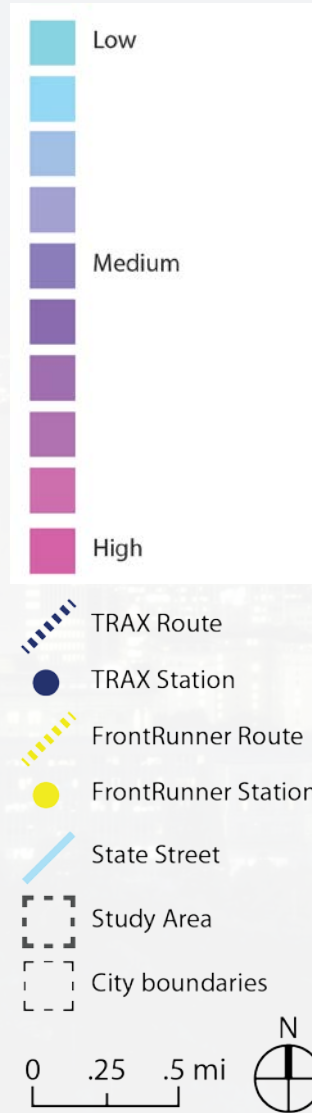
Less than 5 feet in places; No shade



# Bike and Trail Network Density

WFRC Regional Transportation Plan 2015 (RTP)

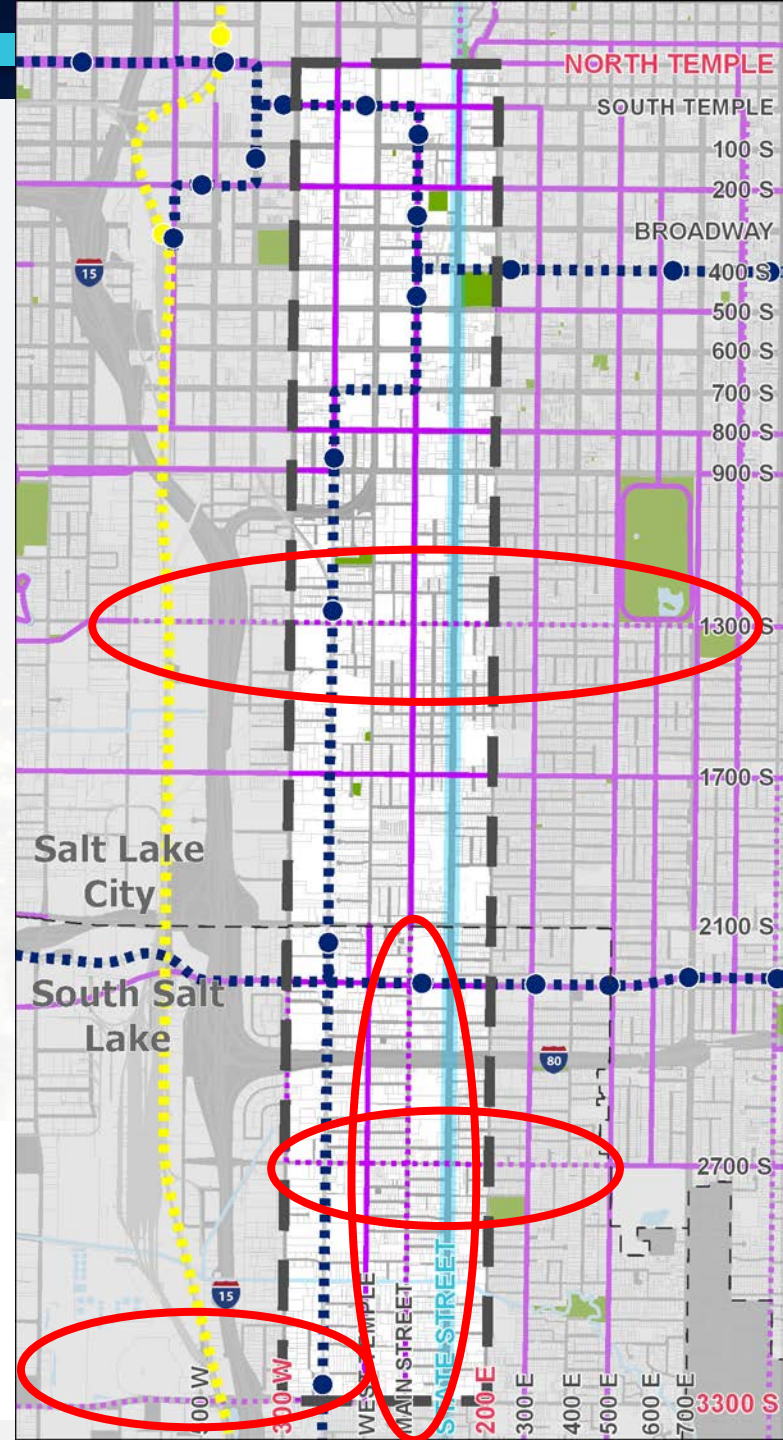
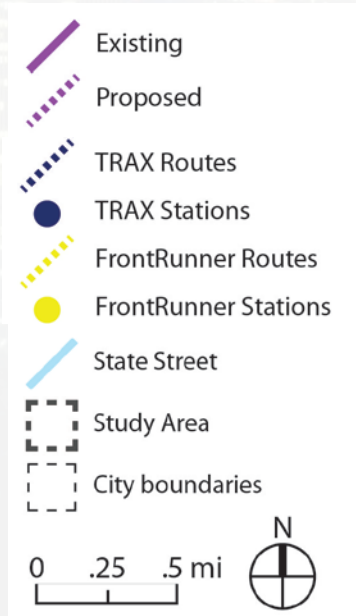
- Lack of bike facilities and trails south of I-80
- Freeway and train tracks present east-west barriers for trails
- 200 S, 300 S, 800 S, 1700 S and Parley's Trail (yet to be completed) are only major E-W connections



# Bike and Trail Network

WFRC Regional Transportation Plan 2015 (RTP)

- Several new proposed bike and trail connections
- Opportunity to identify additional critical missing links





# Conclusions – Expand Connectivity

## **There is a perceived lack of safe crossings on State Street**

- This plan can impact investment into more comfortable and protected crossings and better bike or pedestrian facilities for E-W connections in the corridor

## **Sidewalks are present in most of the corridor, though there is a major gap along TRAX and in parts of SSL**

- This plan can impact investment into new and improved sidewalks

## **Trails are present in much of the corridor, though major gaps exist in SSL and west of TRAX**

- This plan can impact investment into new or planned trail network enhancements

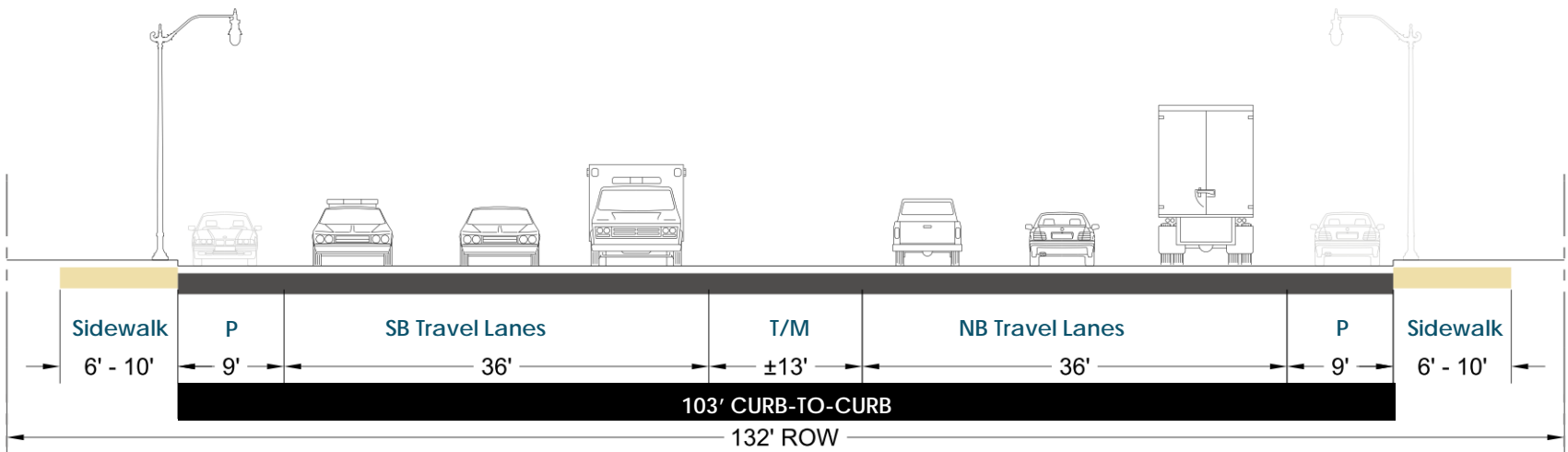


# Optimize Mobility





**State Street is a major road for vehicle travel**  
 Nearly 80% of street is dedicated to auto uses today  
 With capacity for 57,000 daily vehicle trips

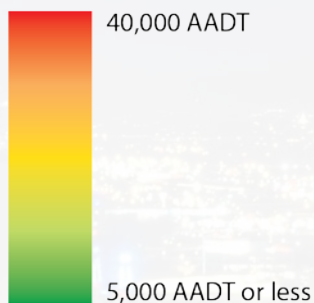
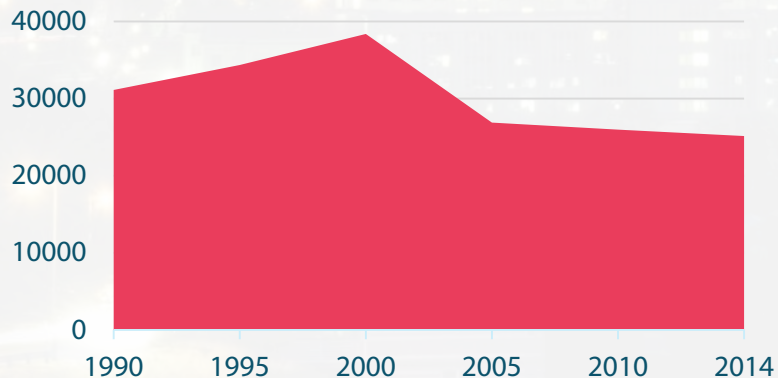


# State Street traffic volume has been decreasing

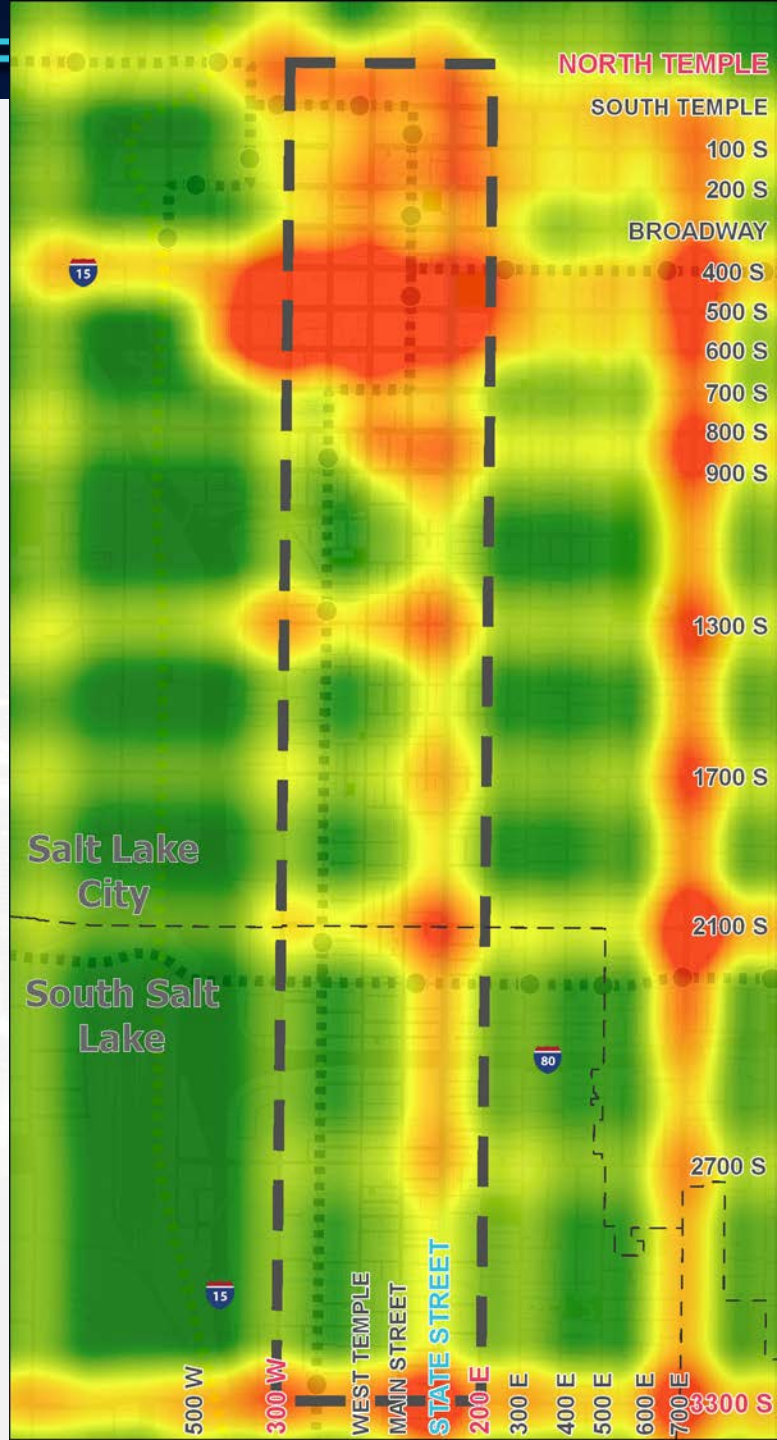
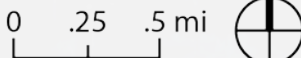
UDOT Average Annual Daily Traffic (AADT)

- **26,000 average daily auto trips in 2014** on State Street within the corridor
- How can State Street make the best use of it's right of way (ROW), today?

State Street AADT



- TRAX Route
- TRAX Station
- FrontRunner Route
- FrontRunner Station
- State Street
- Study Area
- City boundaries





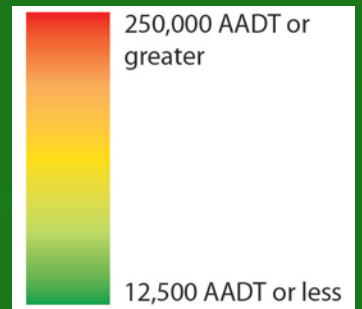
State Street is not the most used N-S corridor in the area

- **I-15 carries most daily traffic**
  - I-80 and I-215 carry lower traffic volume in comparison
- **26,000 average daily auto trips (2014) on State Street within the corridor**
  - 700 E – 39,000
  - Foothill – 39,500
  - 1300 E – 24,000
  - Redwood – 22,000
  - 300 W – 16,500
    - Calculated within parallel stretch to Life on State study area

Redwood

State St  
700 E

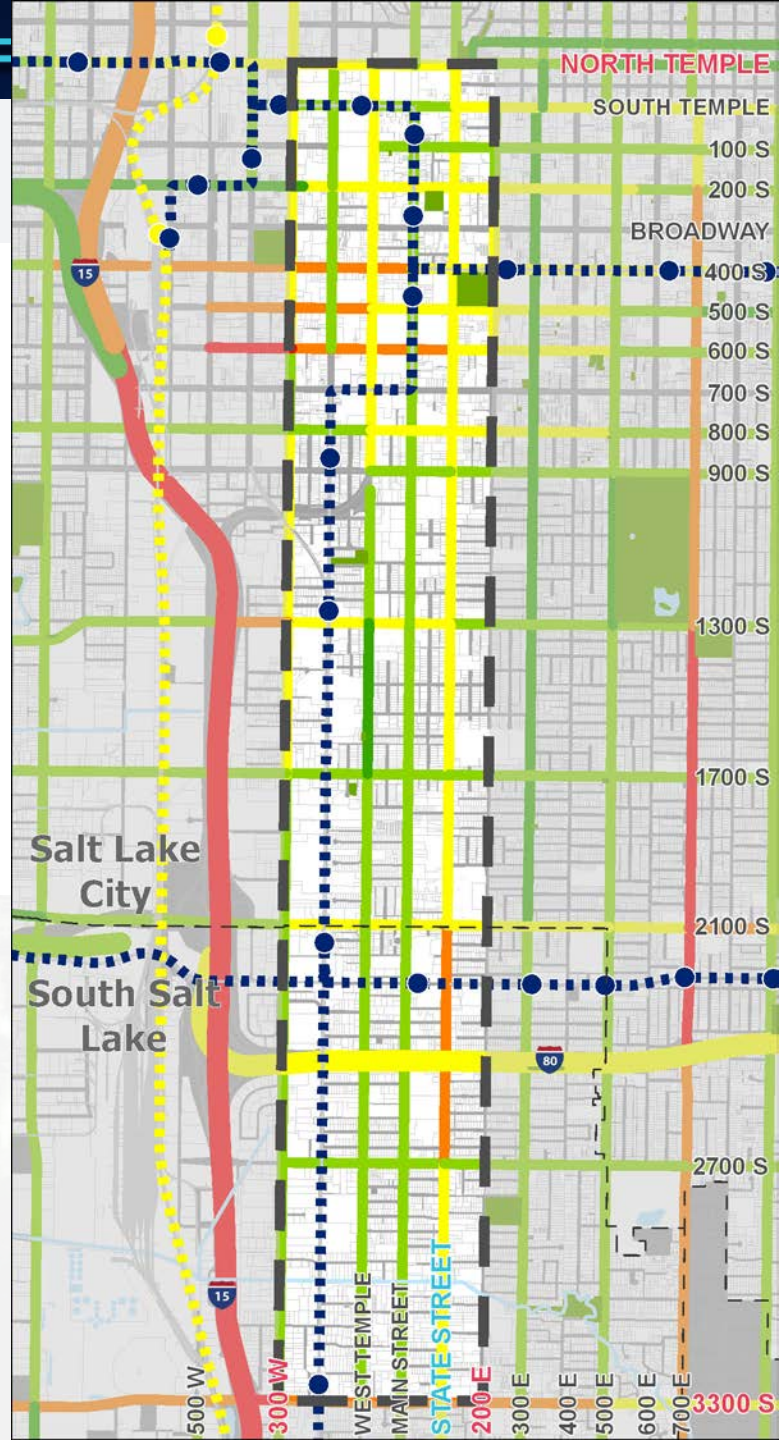
Foothill



# Average Annual Daily Traffic (AADT) – 2014

UDOT Average Annual Daily Traffic (AADT)

**26,000 average daily auto trips in 2014 on State Street within the corridor**

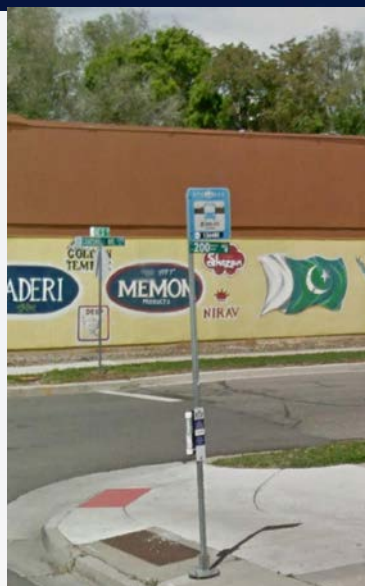




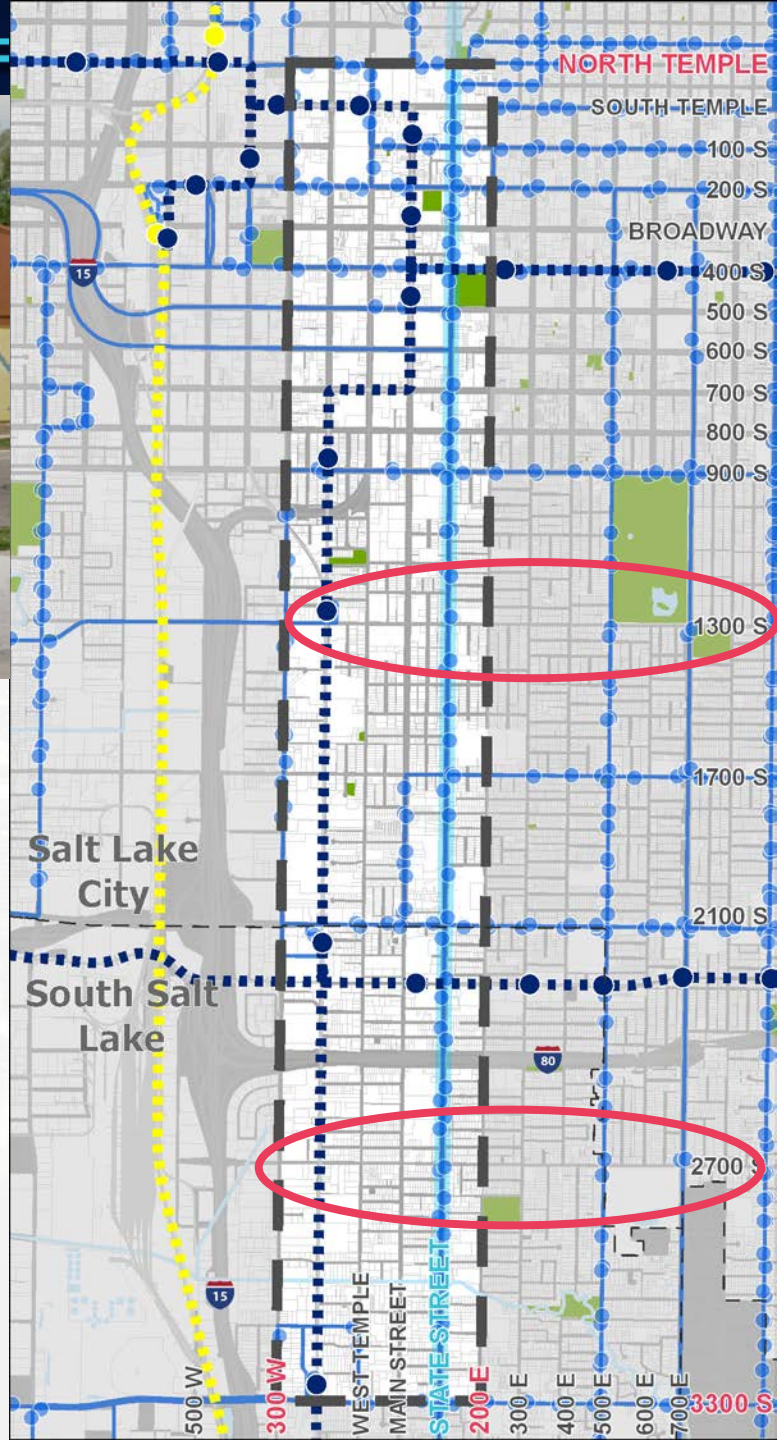
# Transit System

Utah AGRC 2016

- Strong North-South Transit
- More limited East-West connections south of 400 S
  - E-W gaps on 1300 and 2700 S
- How can the transit system be improved?
- How can transit stops be improved?



Bus stop at State & Coatsville

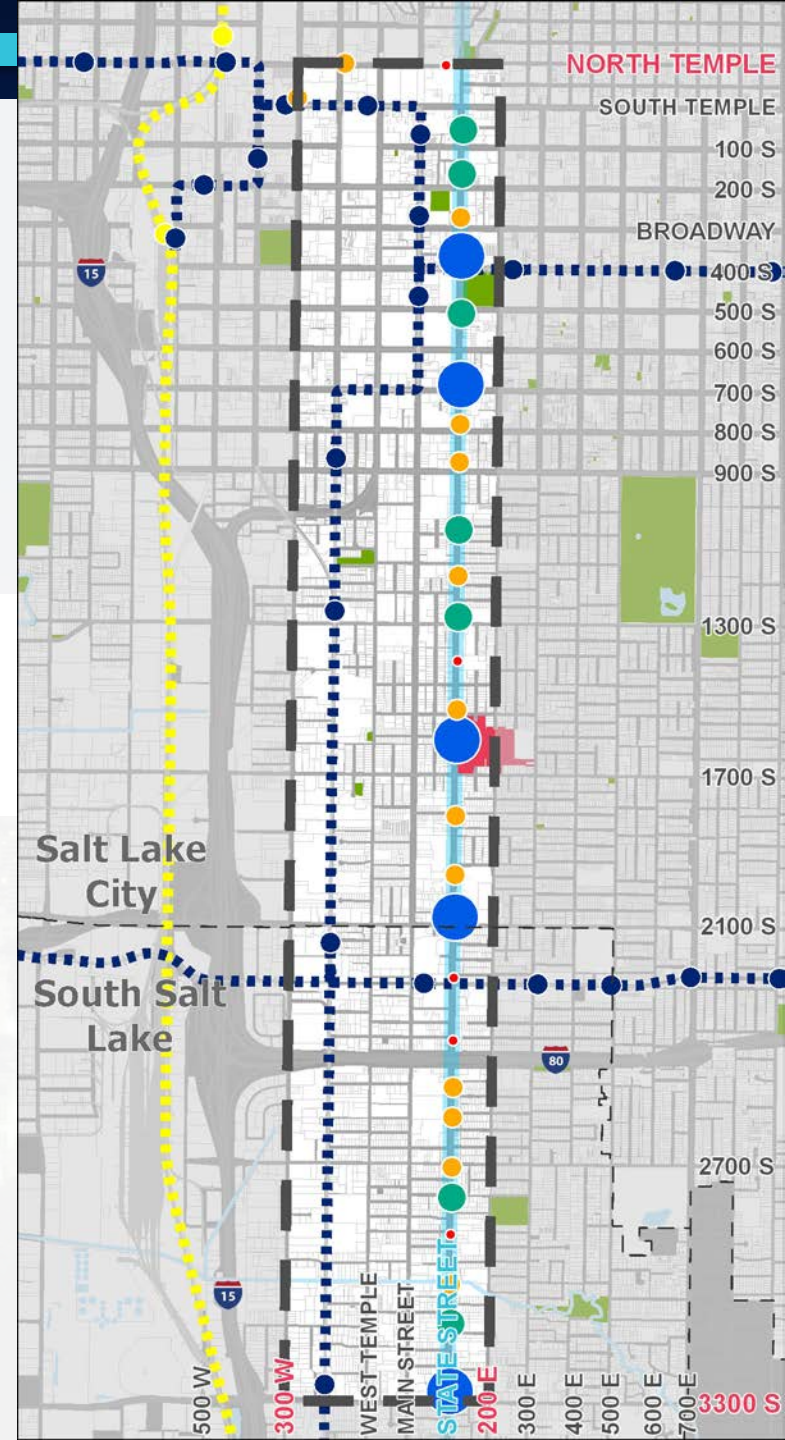
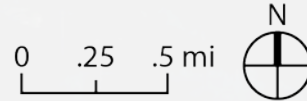
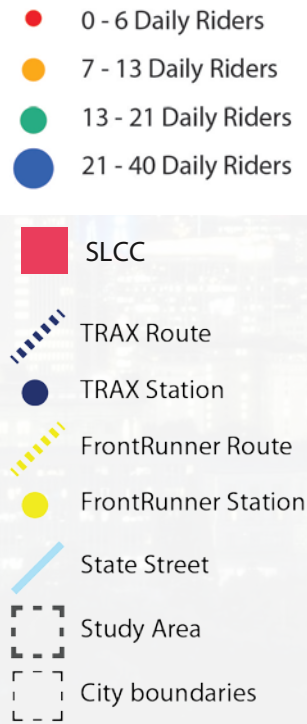




# UTA Route 200 Northbound Daily Ridership

UTA Database

- Northbound riders stop and get on the bus most at SLCC, Washington Square and 700 S and 2100 S
- Nearby residents use State as major transit connection to downtown and to other regional transit lines

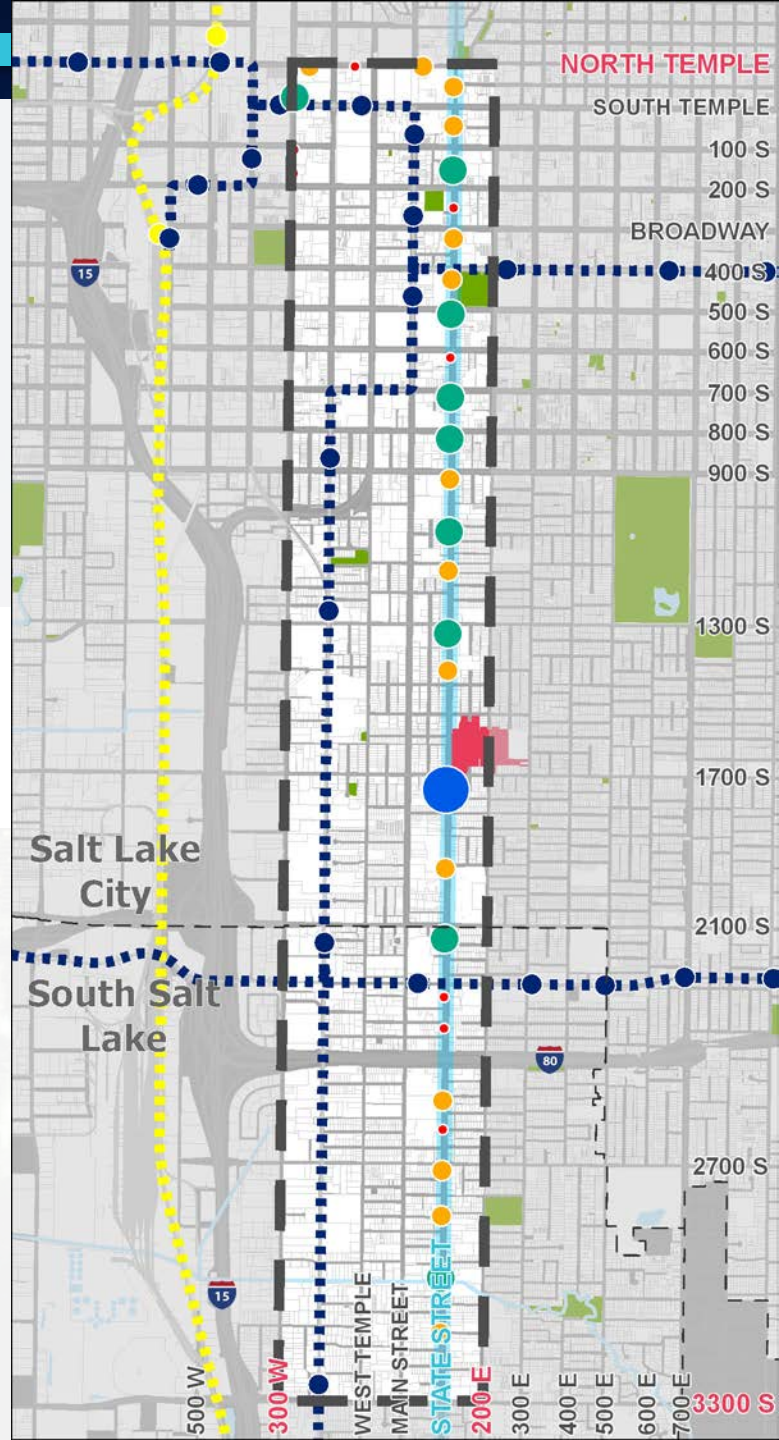
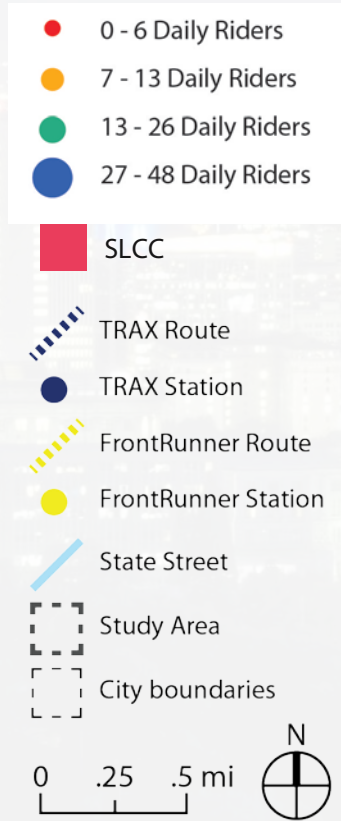




# UTA Route 200 Southbound Daily Ridership

UTA Database

- SLCC South City Campus has the highest southbound ridership
- Fewer southbound transit trips begin or start within study area



# Conclusions – Optimize Mobility

## **State Street is a major road for vehicle travel, and a major N-S traffic carrier**

- This plan can impact the efficiency of traffic flows along the State Street corridor

## **State Street is not the highest volume N-S traffic corridor in the area**

- This plan can impact potential roadway redesigns or repurpose State Street for other modes of travel

## **Transit coverage is good in much of the corridor, however there are major gaps in E-W transit connections**

- This plan can impact the investments of future transit and support development that better utilizes existing transit in the area

## **There is a wide range of quality in transit facilities, with some being very low**

- This plan can impact the investment into higher quality transit facilities (bus stops, signage, etc.)





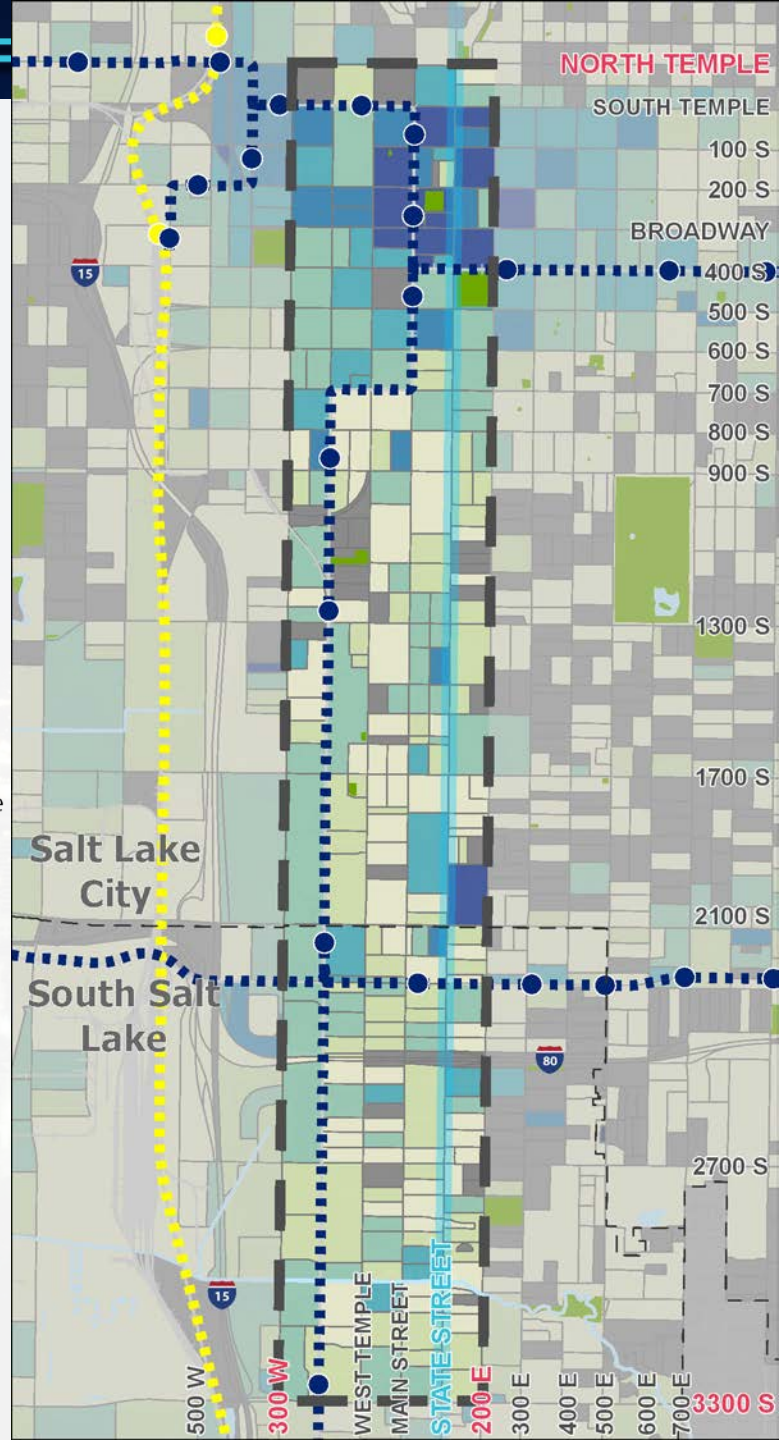
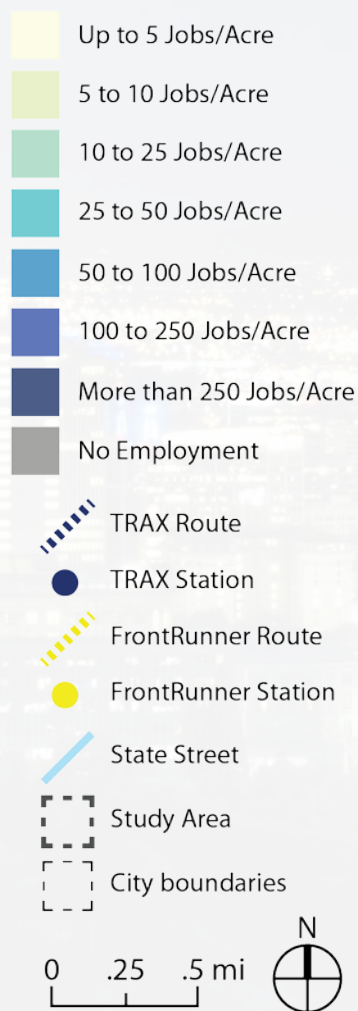
# Drive Economic Prosperity



# Employment driven by downtown SLC

54,457 Total Jobs  
2014 LEHD, US Census

- Already a mixed use district: Horizontally mixed-use
- Densest employment at north end in CBD
- Lower intensity employment through rest of corridor

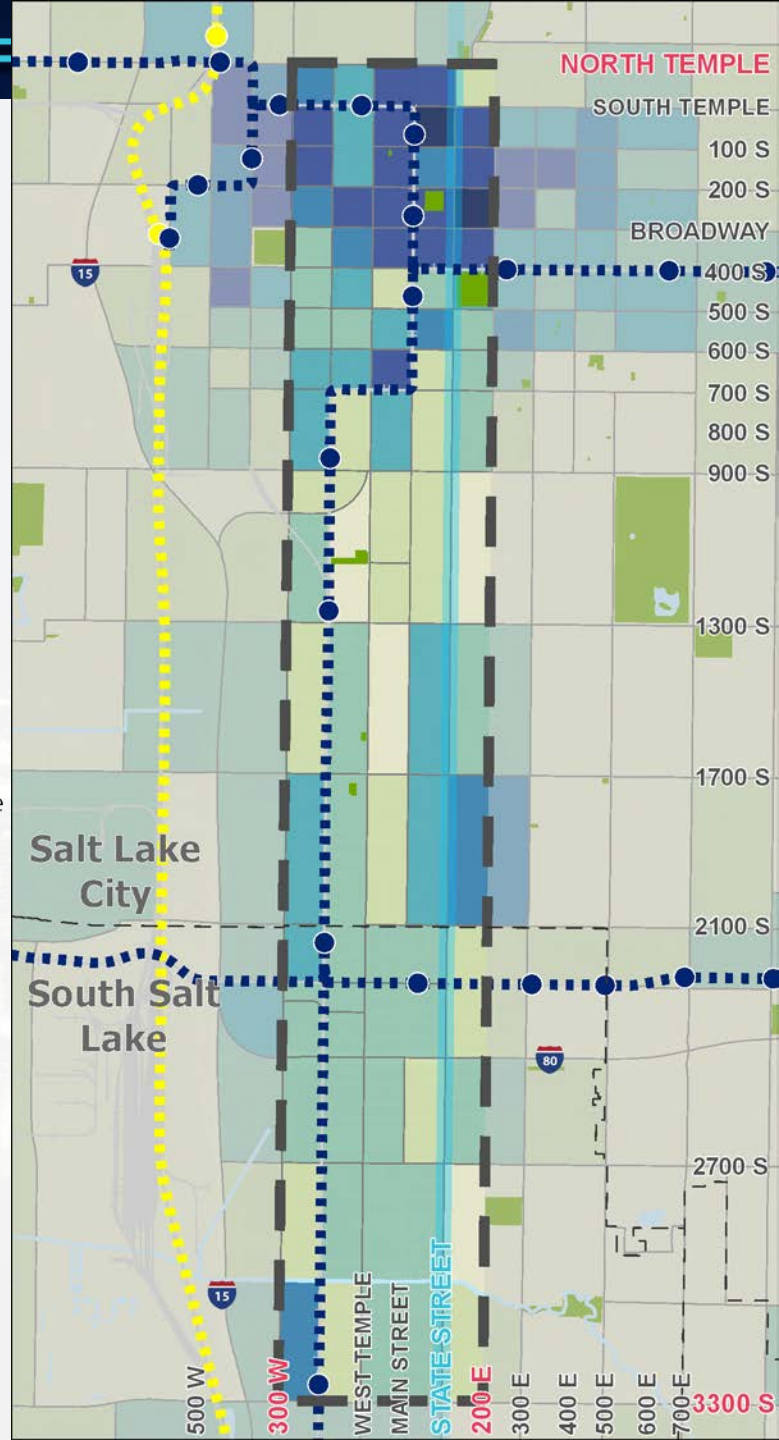
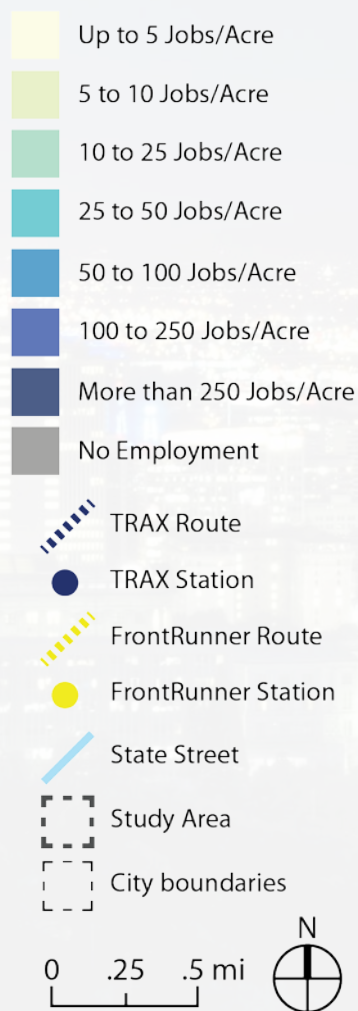




# Employment driven by downtown SLC

54,457 Total Jobs  
2014 LEHD

- 40,000 more jobs expected by 2040 in the corridor
- How can we attract jobs to the rest of the corridor?

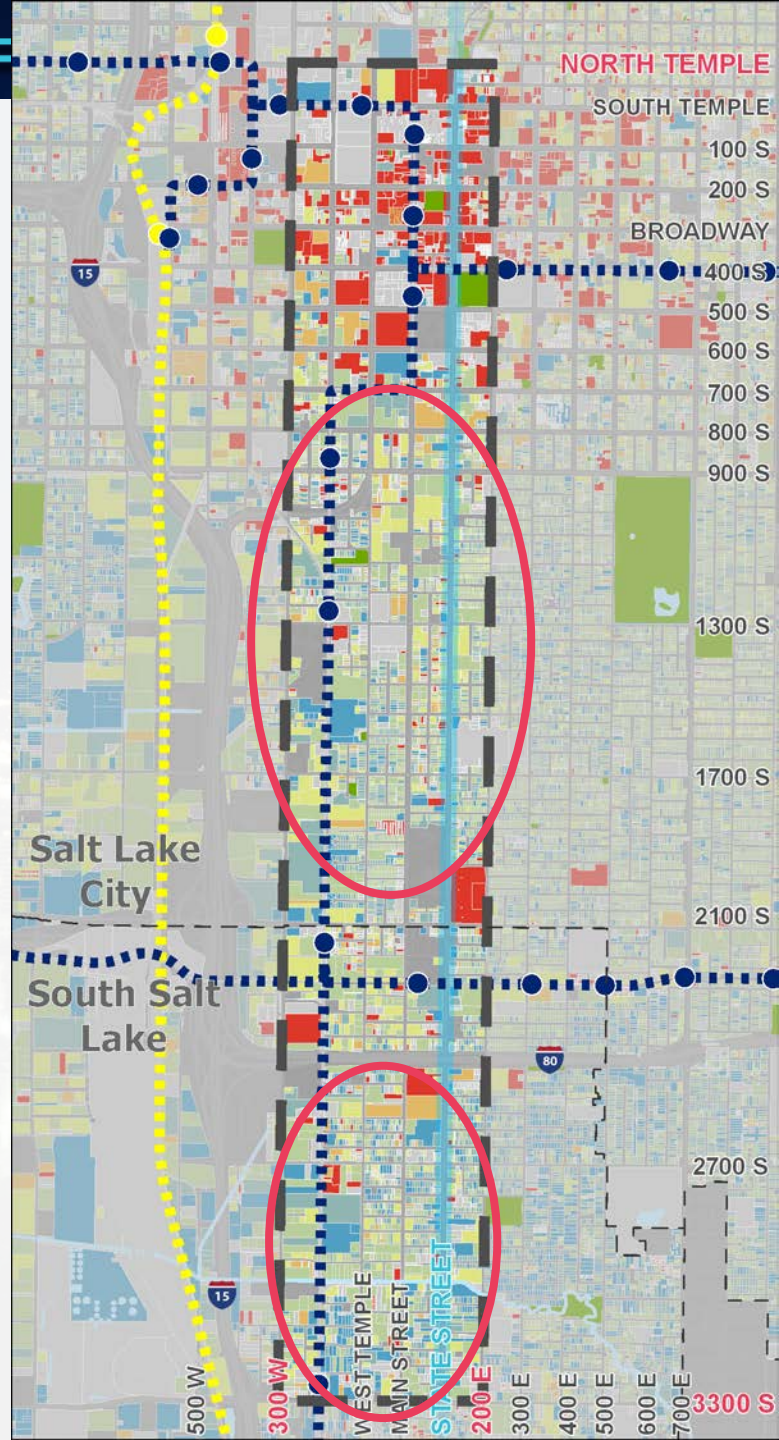
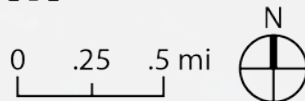
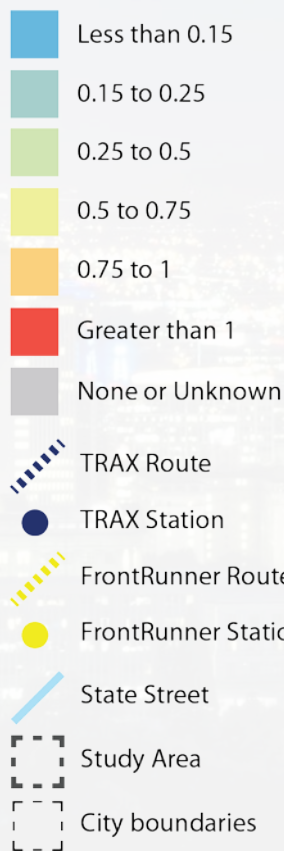
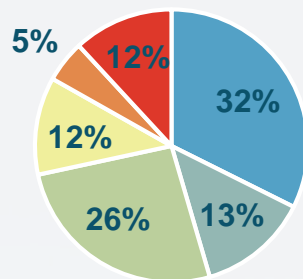


# Building Intensity

2016 Salt Lake County Tax Assessor Data

Many sites are less than 25% covered with buildings

- Are there opportunities for better use of land?

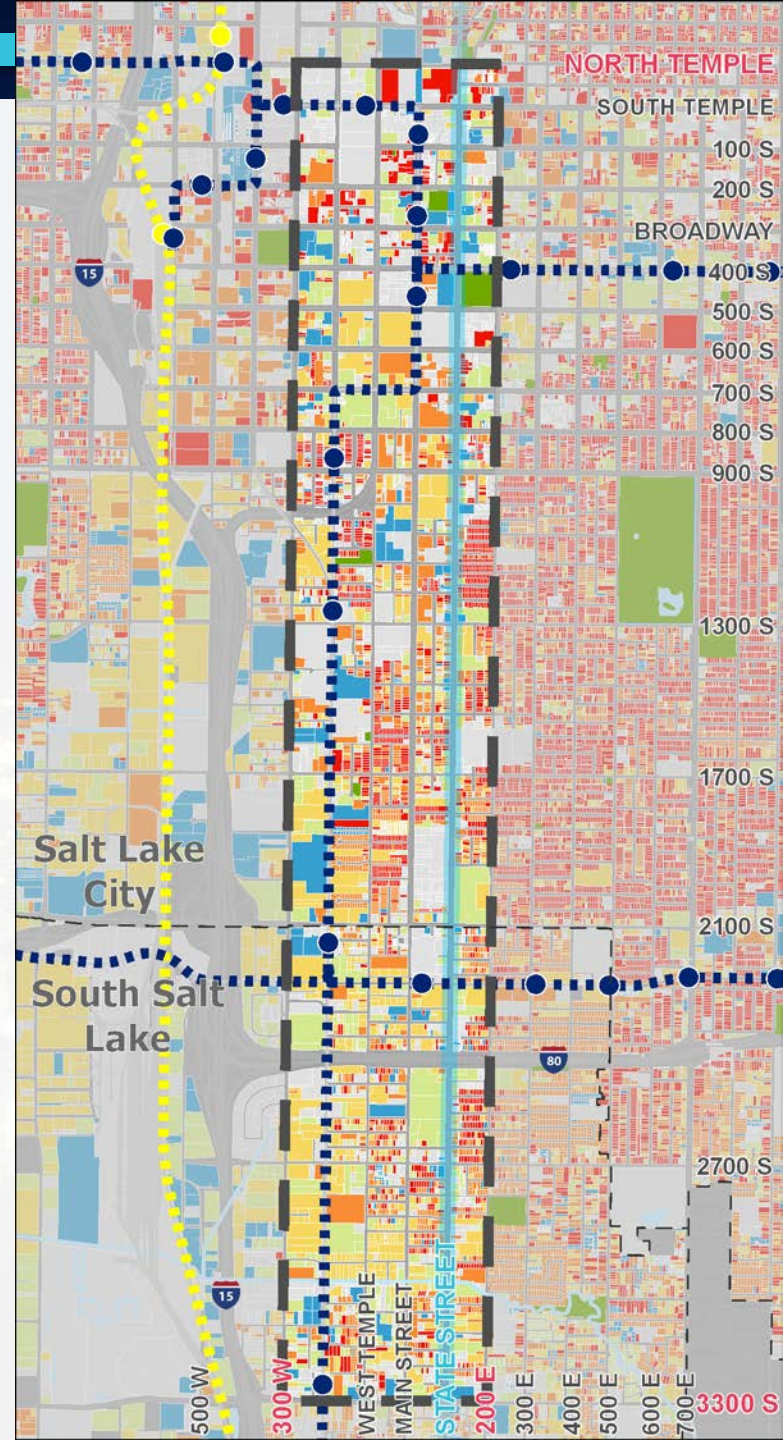
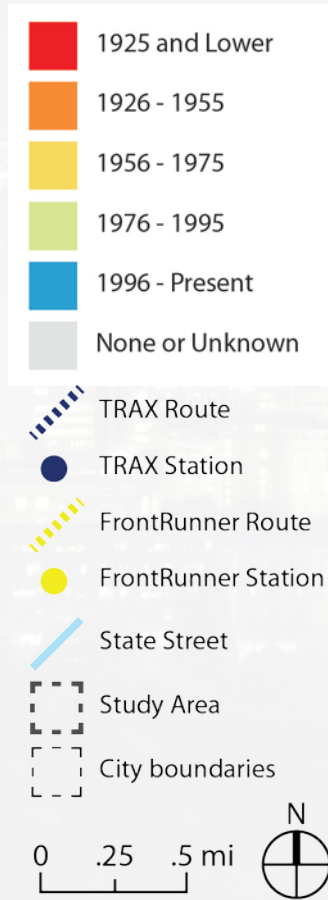




# Many Older Buildings

2016 Salt Lake County Tax Assessor Data

- Older buildings provide character, but also have higher potential for redevelopment
  - Unless historic and/or renovated and leased
- Many early-to-mid 20<sup>th</sup> century buildings located between 800 S and 2100 S



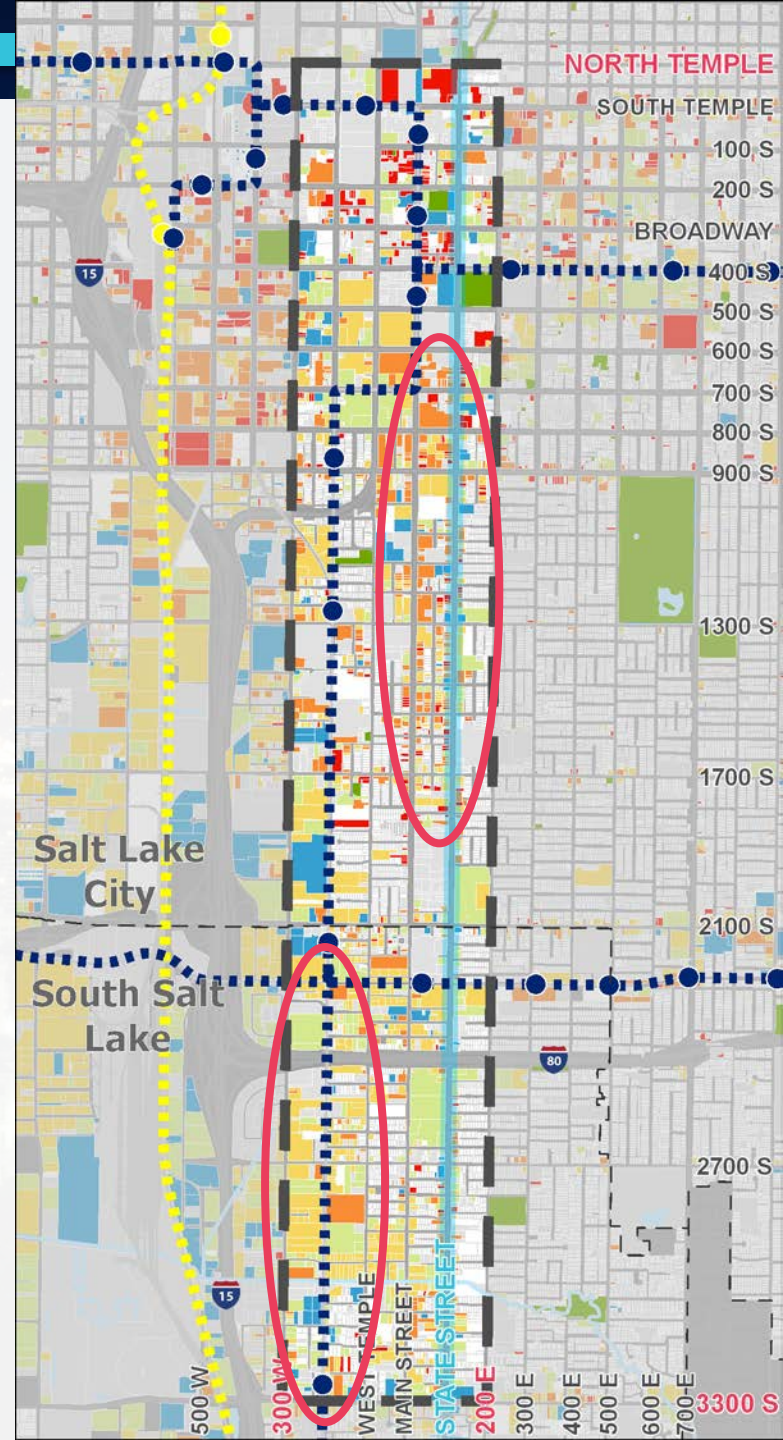
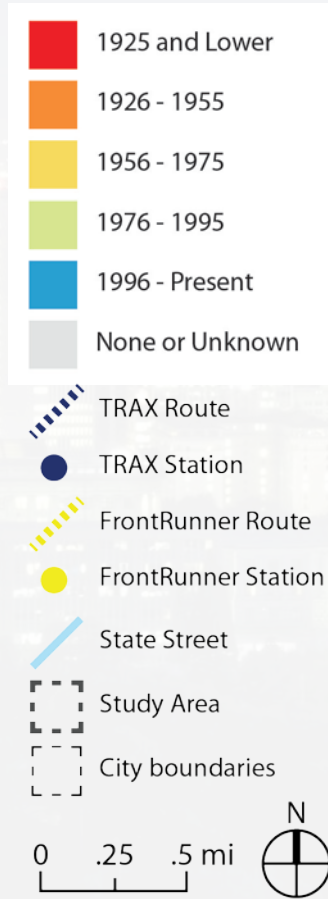


# Older Commercial Buildings

2016 Salt Lake County Tax Assessor Data

- Many commercial buildings on State are more than 50 years old
- Old building stock in SSL west of State Street

**How can and should these areas be redeveloped?**



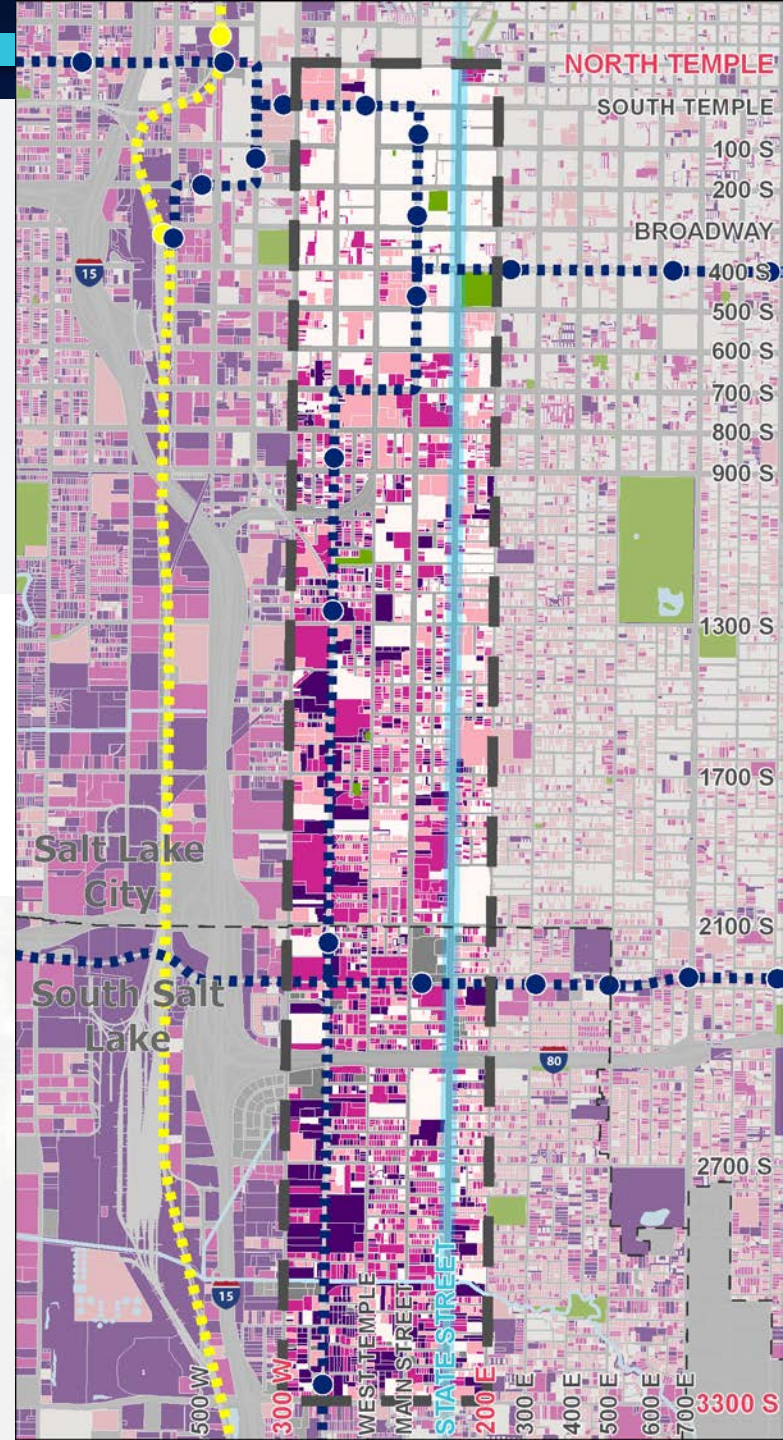
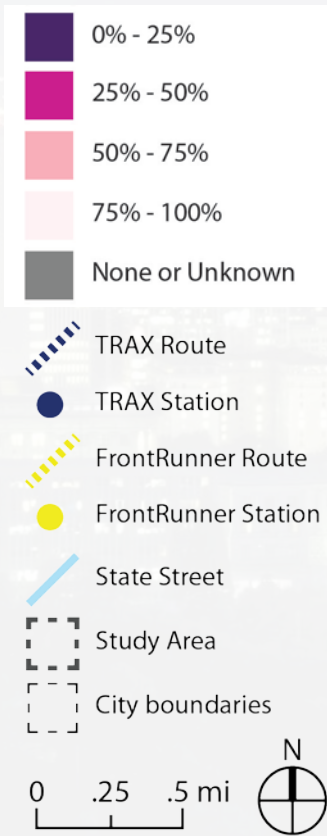


# Total Value per Square Foot – Quartiles

2016 Salt Lake County Tax Assessor Data

- Concentrations of lower value as you move south through the corridor
- Low value surrounding transit stops are high opportunity areas for redevelopment

## Land + Building Value / Lot Size

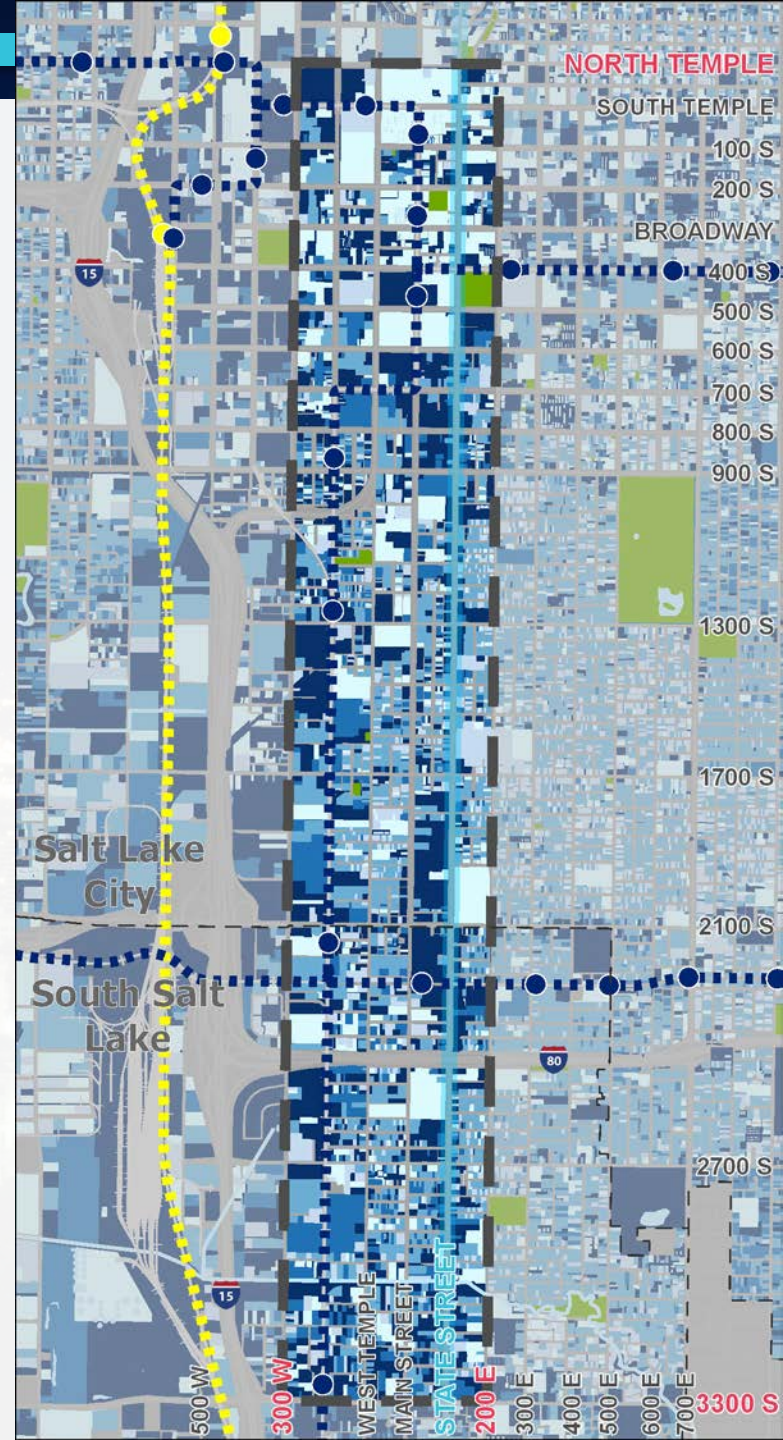
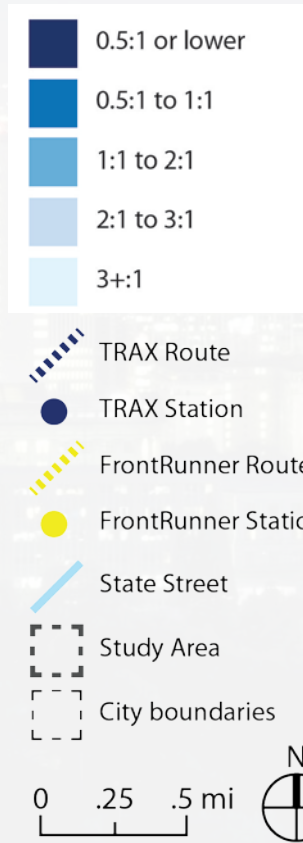




# Improvement to Land Value Ratio

2016 Salt Lake County Tax Assessor Data

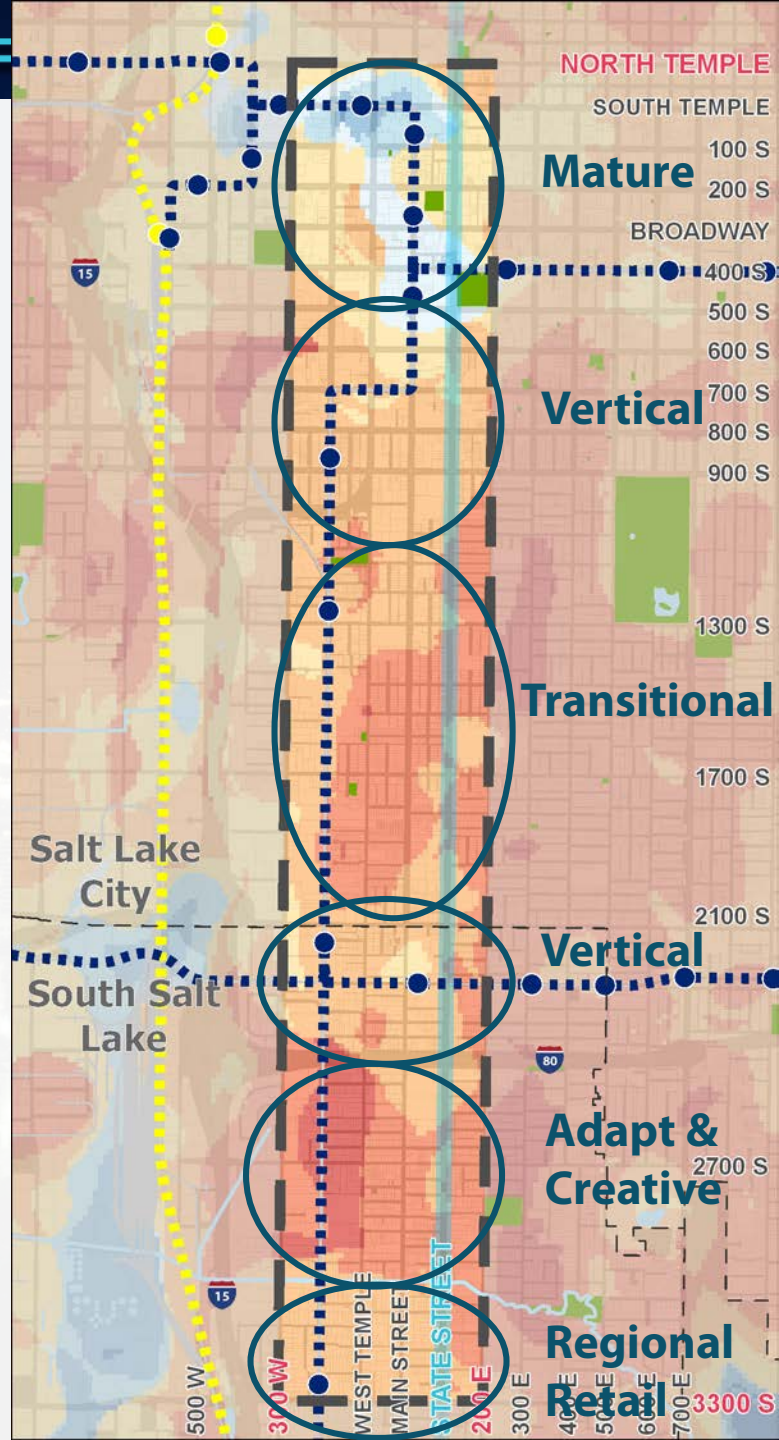
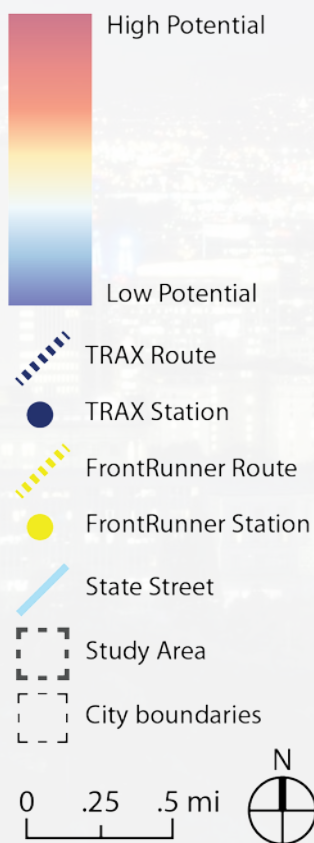
- Concentrations of lower value as you move south through the corridor
- Low value surrounding transit stops are high opportunity areas for redevelopment





# Redevelopment Potential

- Redevelopment potential throughout the study area
  - Value / sqft
  - Land/Improvement value
  - Building age
  - Building intensity
- Areas in different “phases” of development
- How to leverage existing assets and shape the development of these different areas?



# Conclusions – Drive Economic Prosperity

## **Employment is concentrated in downtown SLC, though additional jobs are expected throughout the corridor**

- This plan can help attract new employers throughout the corridor by directing public investment and providing programs that promote local businesses

## **Much of the corridor has redevelopment potential due to low value, low building intensity and/or old building stock**

- This plan can impact new development through supportive public investments and development code revisions





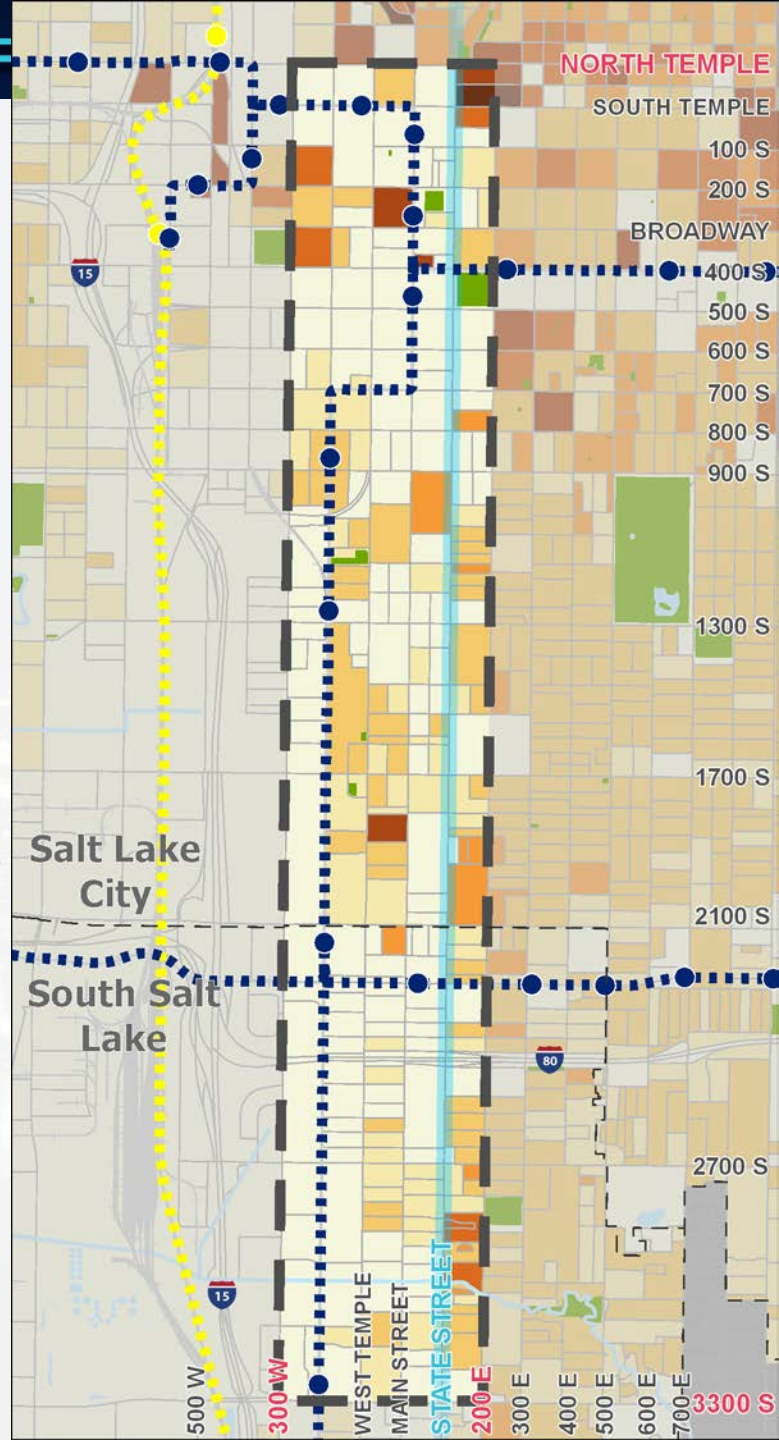
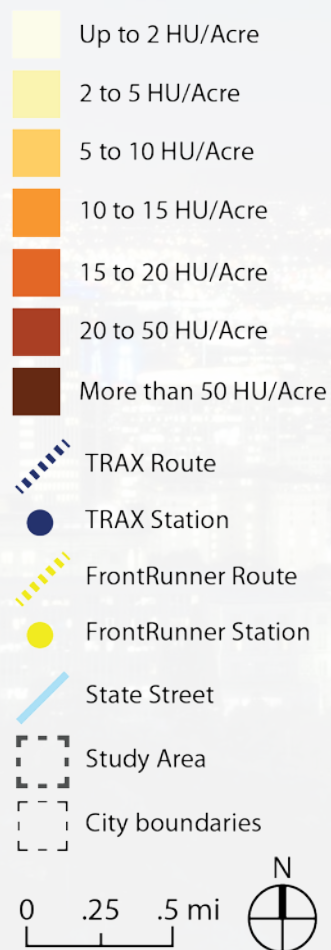
# Support Equitable Living Opportunities



# Housing in the corridor

7,775 Total Housing Units  
2010 Census

- Very low housing density
- Can existing transit be better utilized if more people lived here?
  - 15 housing units/acre is a standard “transit supportive” density
- How to attract more people to live in the corridor?





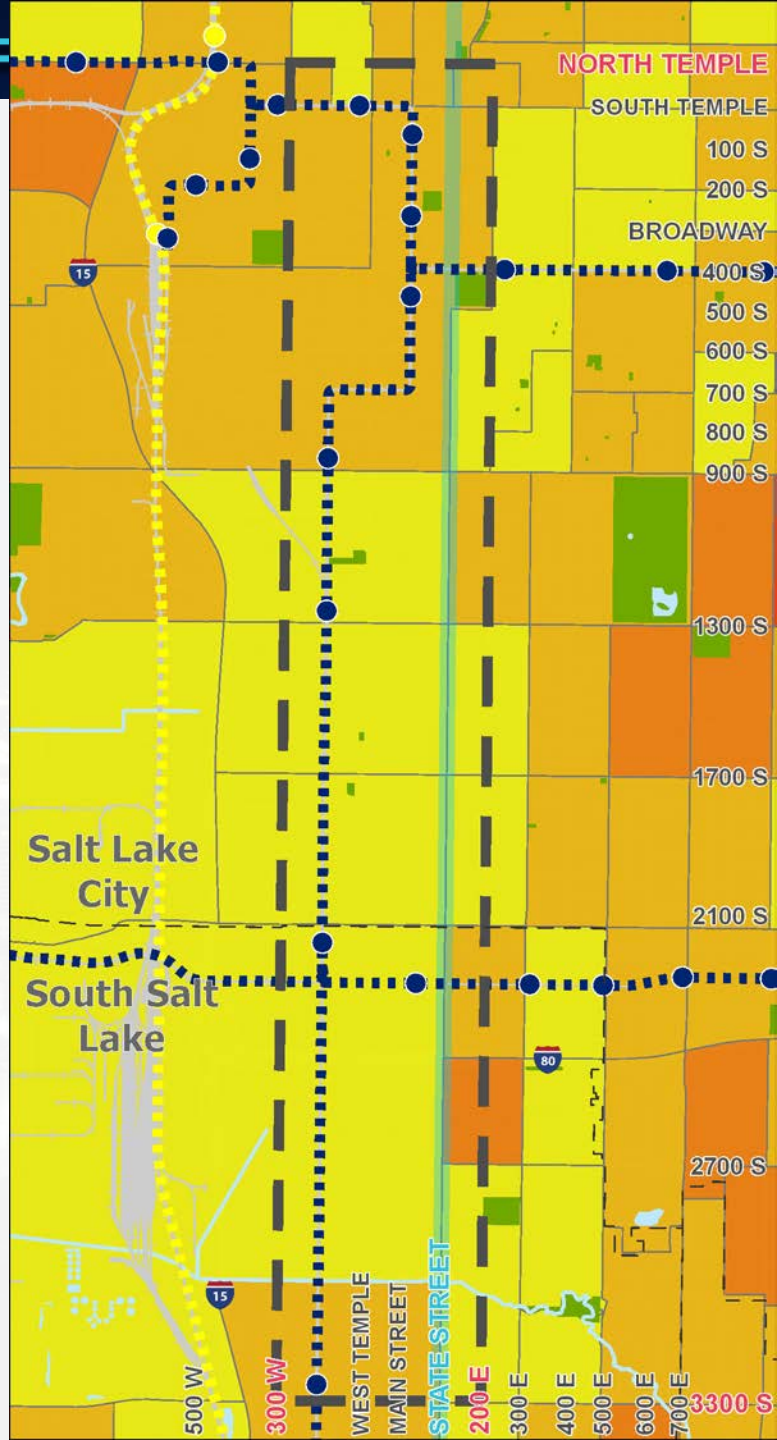
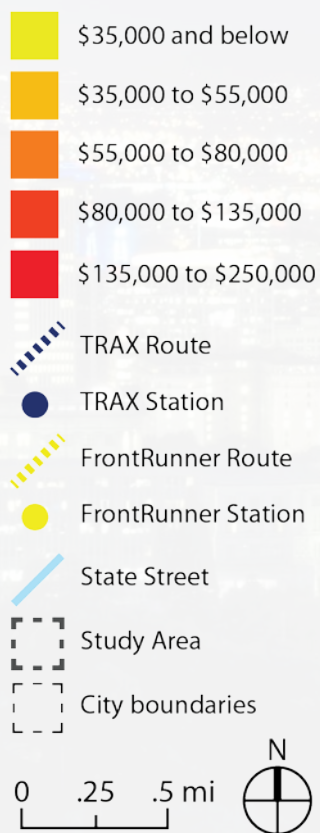
# State Street is a low-income corridor

American Community Survey 2015

Study Area Median HH Income: **\$34,835**

- SLC citywide: \$47,243
- SSL citywide: \$37,083

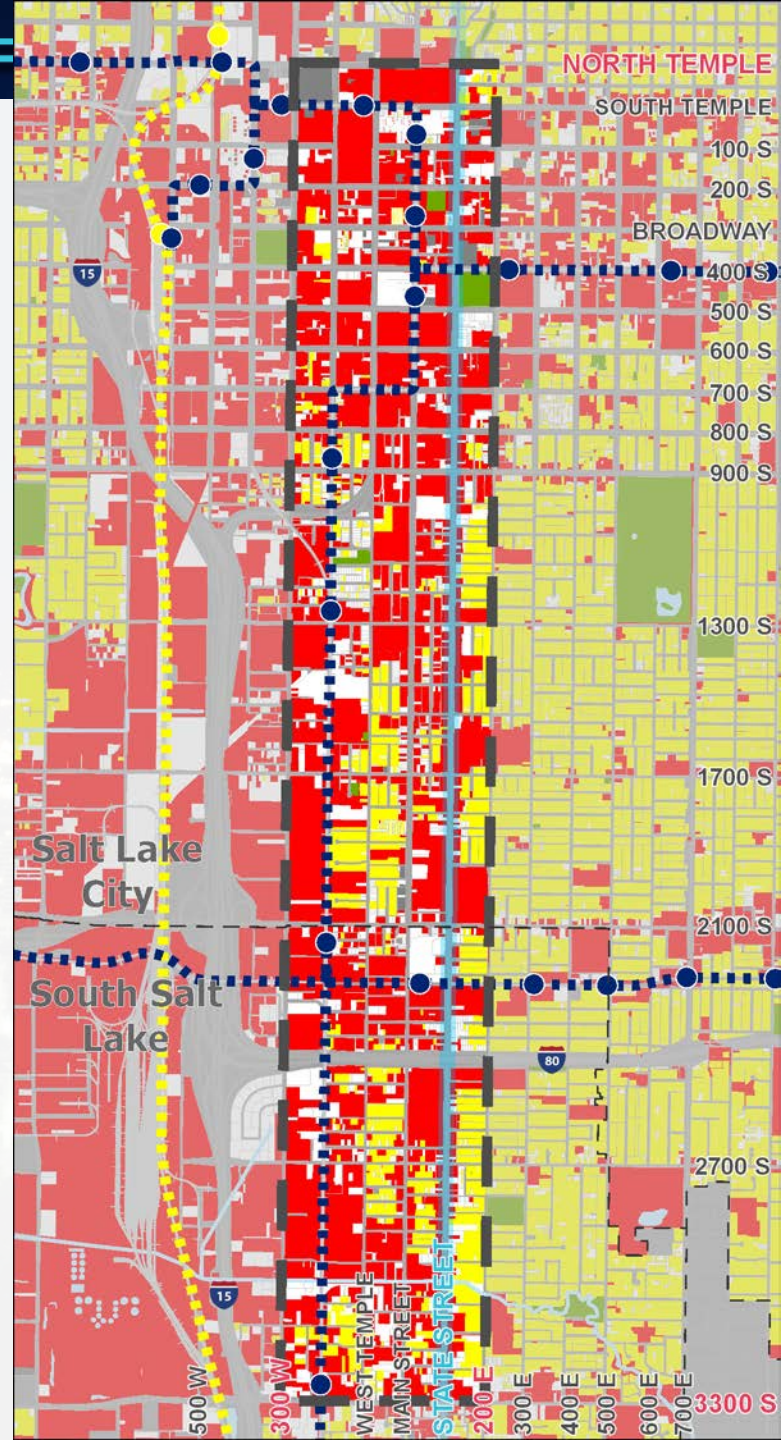
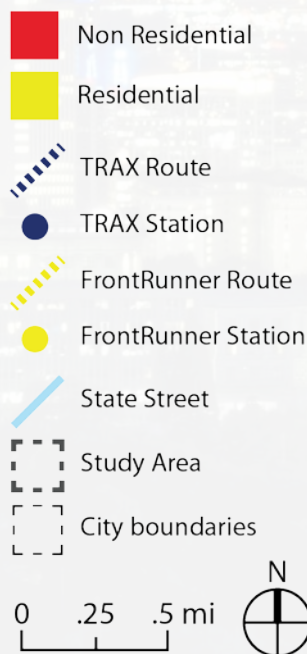
- How can we preserve affordability?



# Already a Mixed-Use District

2016 Salt Lake County Tax Assessor Data

- Different uses next to each other
  - Not vertically mixed-use, but horizontally
- Retail uses adjacent to apartments and neighborhoods
- Can the corridor be enhanced to better support a mixed-use district?

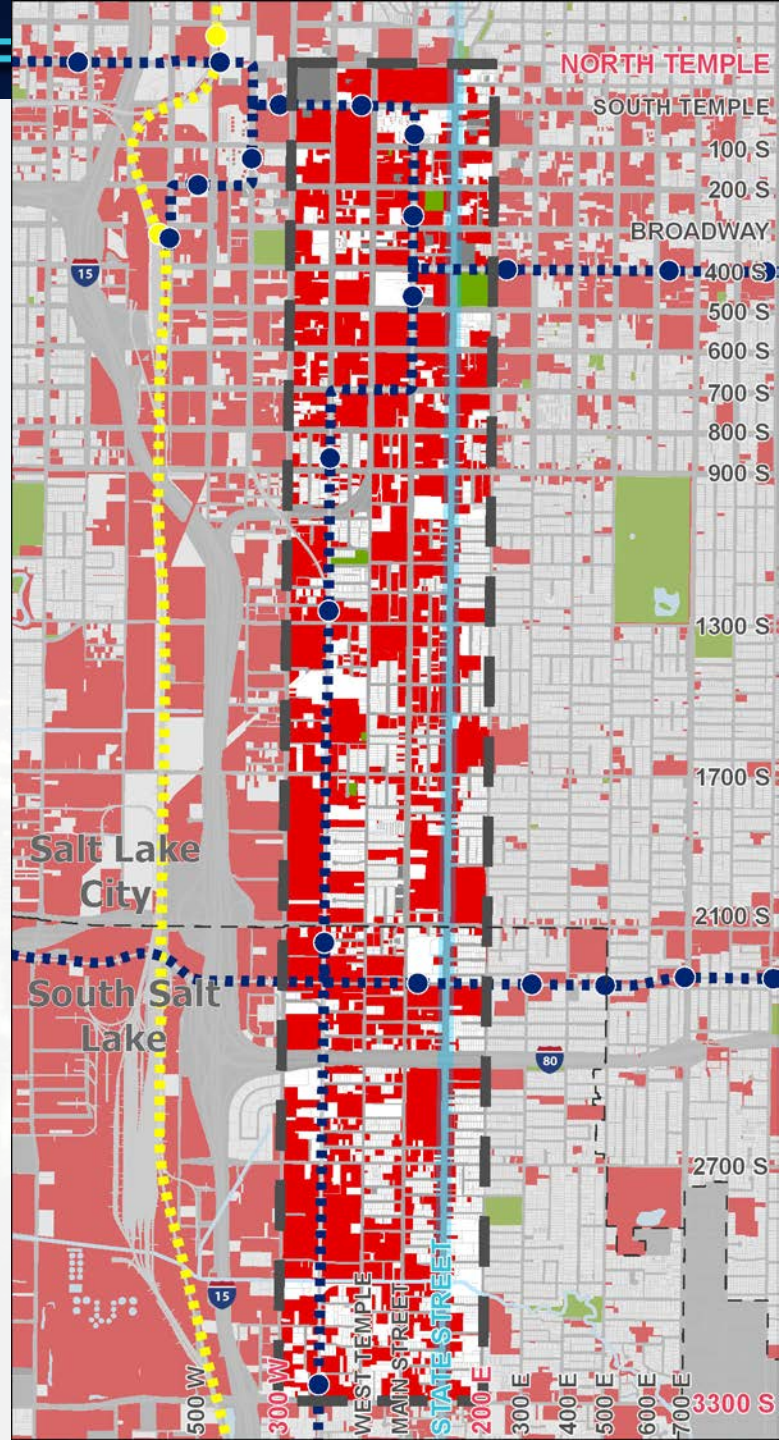
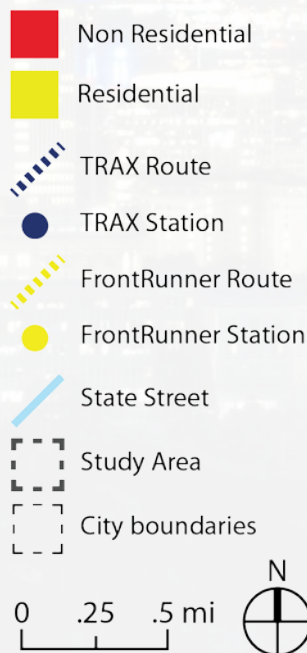




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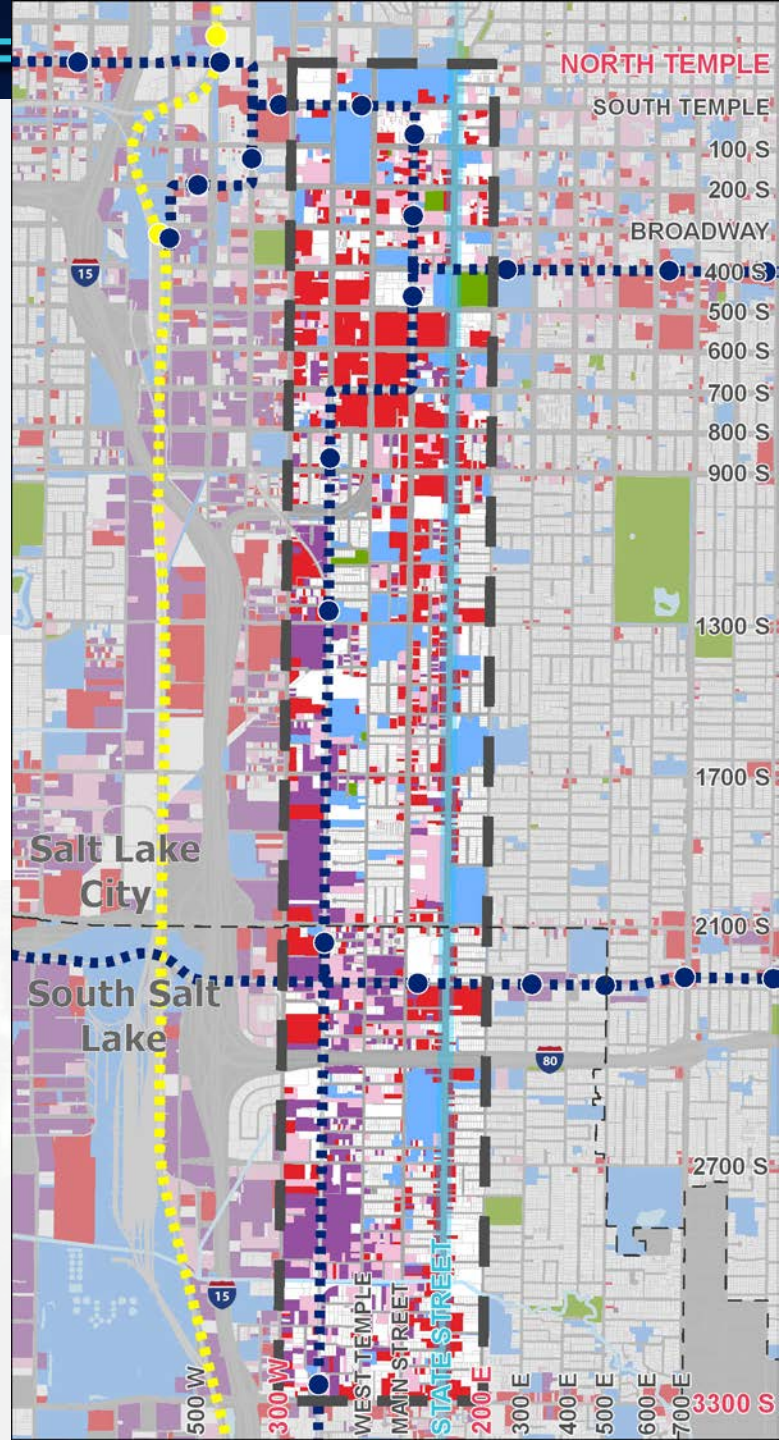
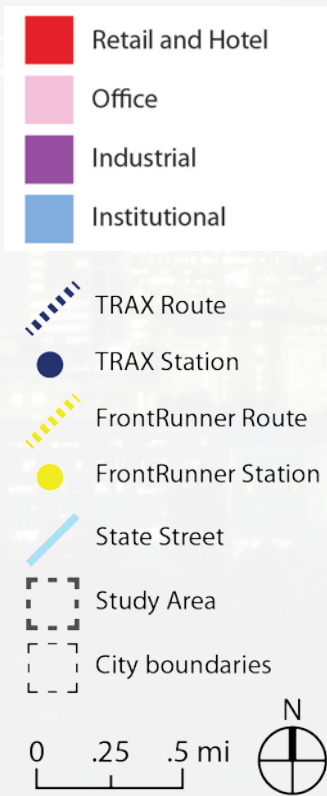




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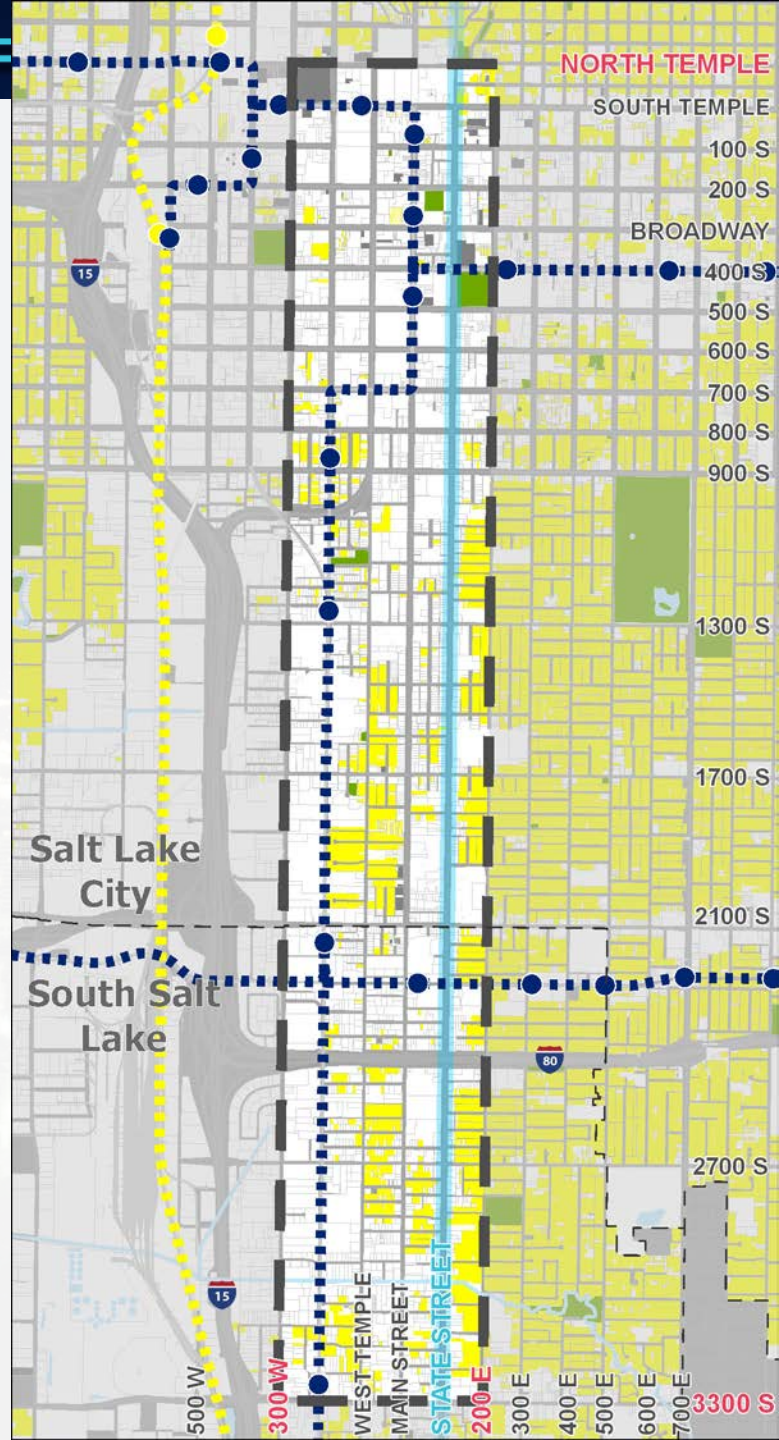




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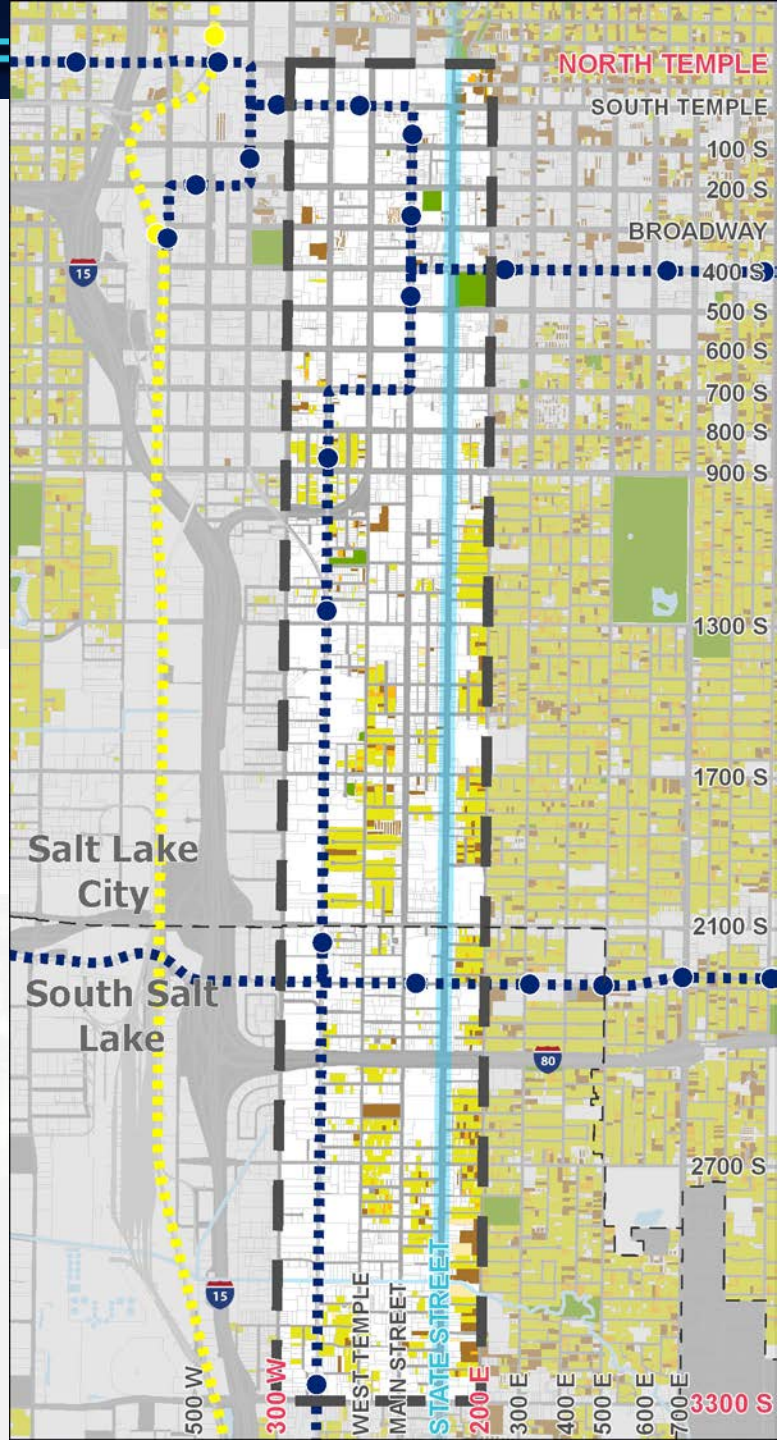




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2016 Salt Lake County Tax Assessor Data

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  - Not vertically mixed-use, but horizontally
- Retail uses adjacent to apartments and neighborhoods
- Can the corridor be enhanced to better support a mixed-use district?





# Conclusions – Support Equitable Living Opportunities

- Low number of housing units, particularly surrounding transit stops
  - This plan can impact the desirability for new housing development in the corridor, as well as ease development restrictions through development code revisions
- The corridor houses a significant number of low-income residents
  - This plan can address issues of affordability through policy recommendations and development code revisions



**Encourage Healthy & Sustainable Design**





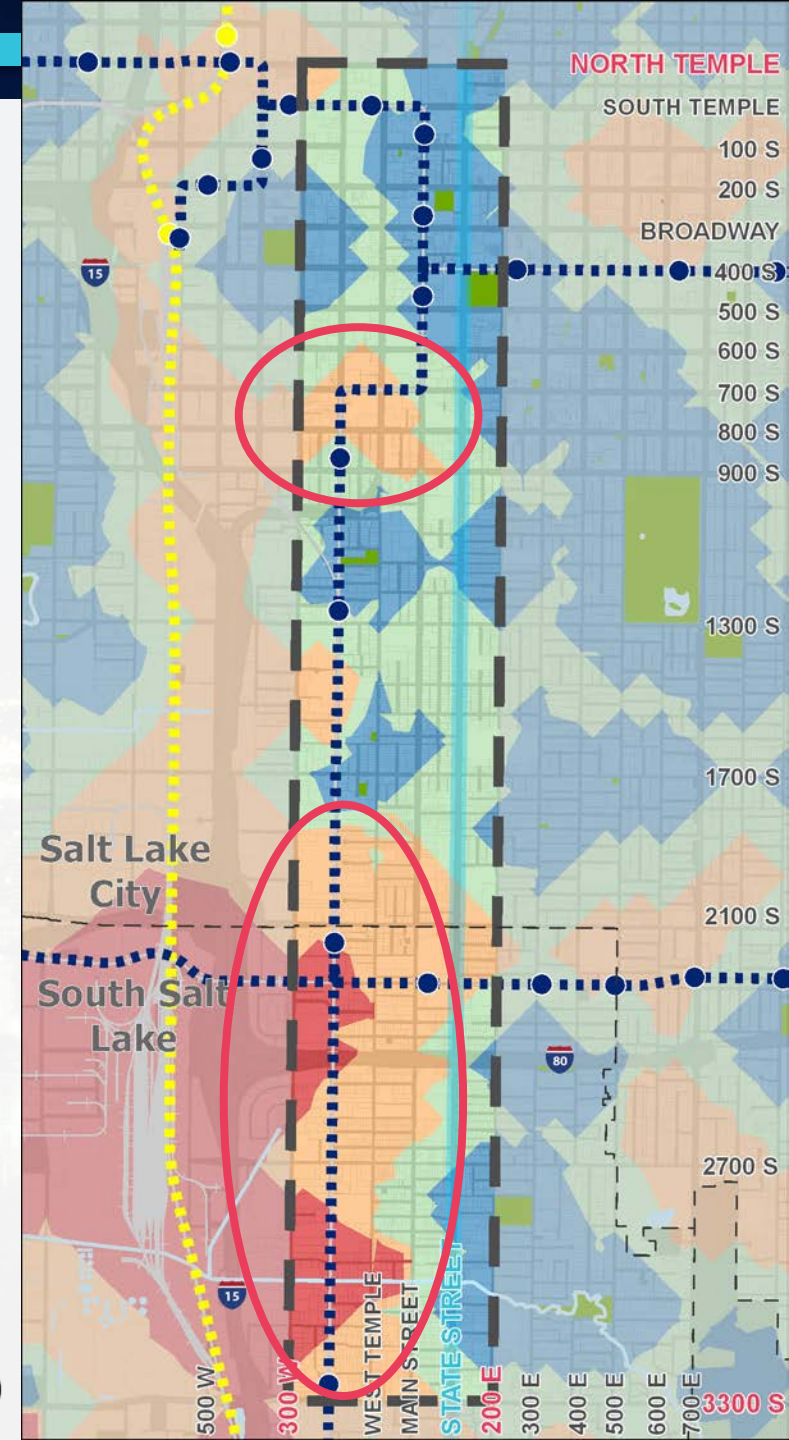
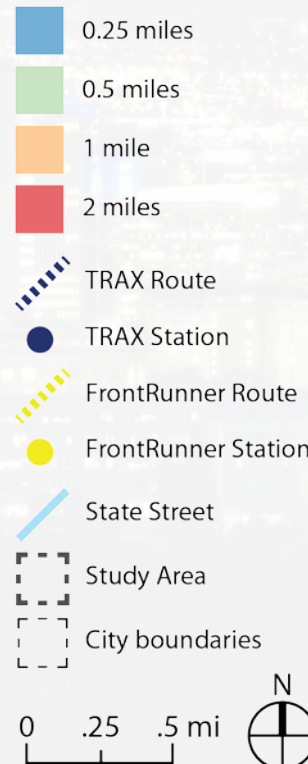
# Street Trees

- Majority of State Street has **NO trees**
  - Street trees and other green features provide beauty and can help instill pride in a place



# Access to Open Space

- Majority of Study Area is within half mile walk of a park or school with open space
  - Approximately 10 min walk
  - SLC and SSL want all residents to be within a quarter mile walk
- Lack of access to open space in downtown SSL and west of State Street
  - How can we expand access??

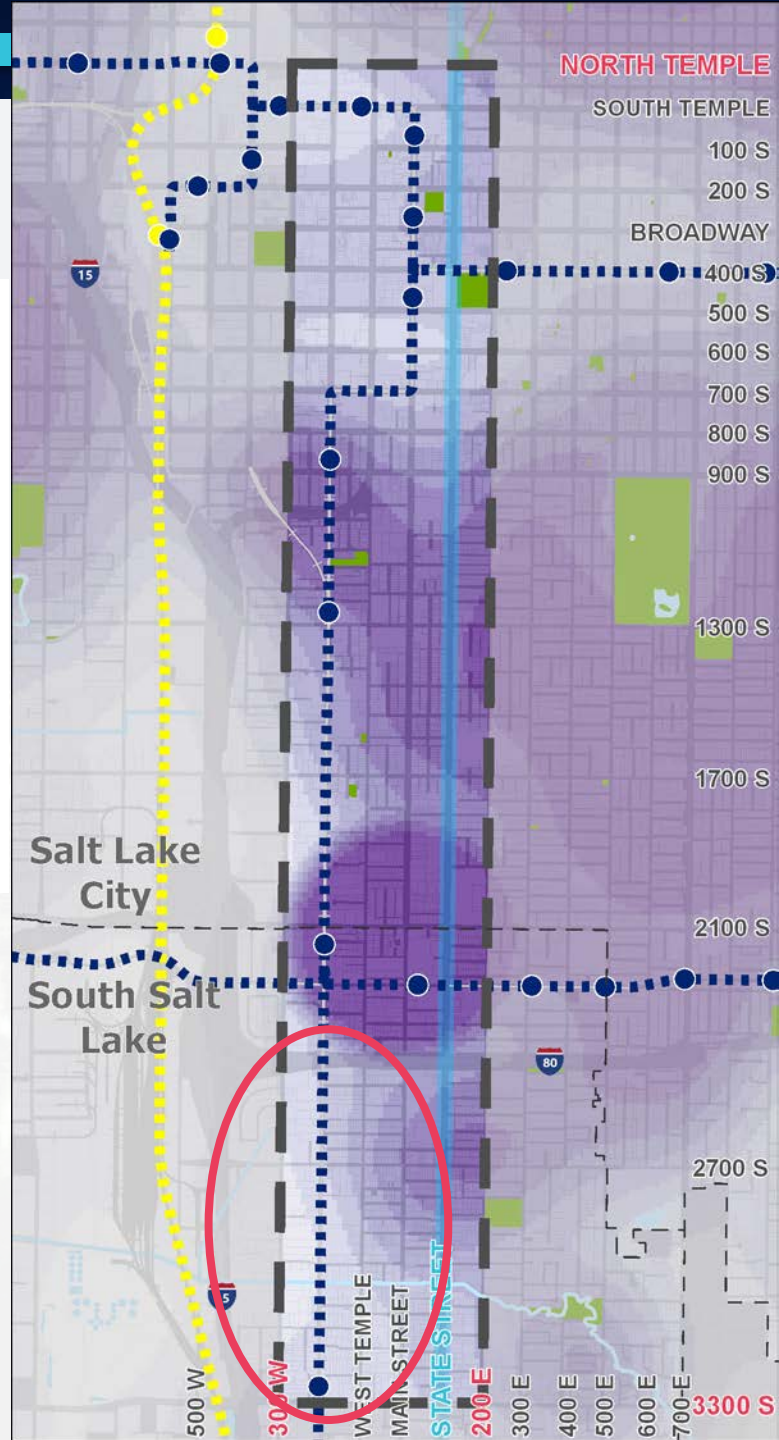
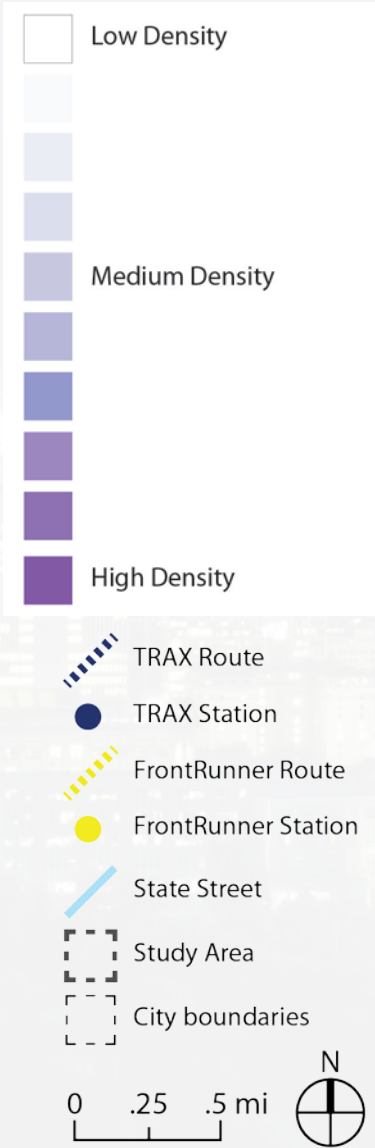




# Block Density

## 2016 Salt Lake County Parcel Data

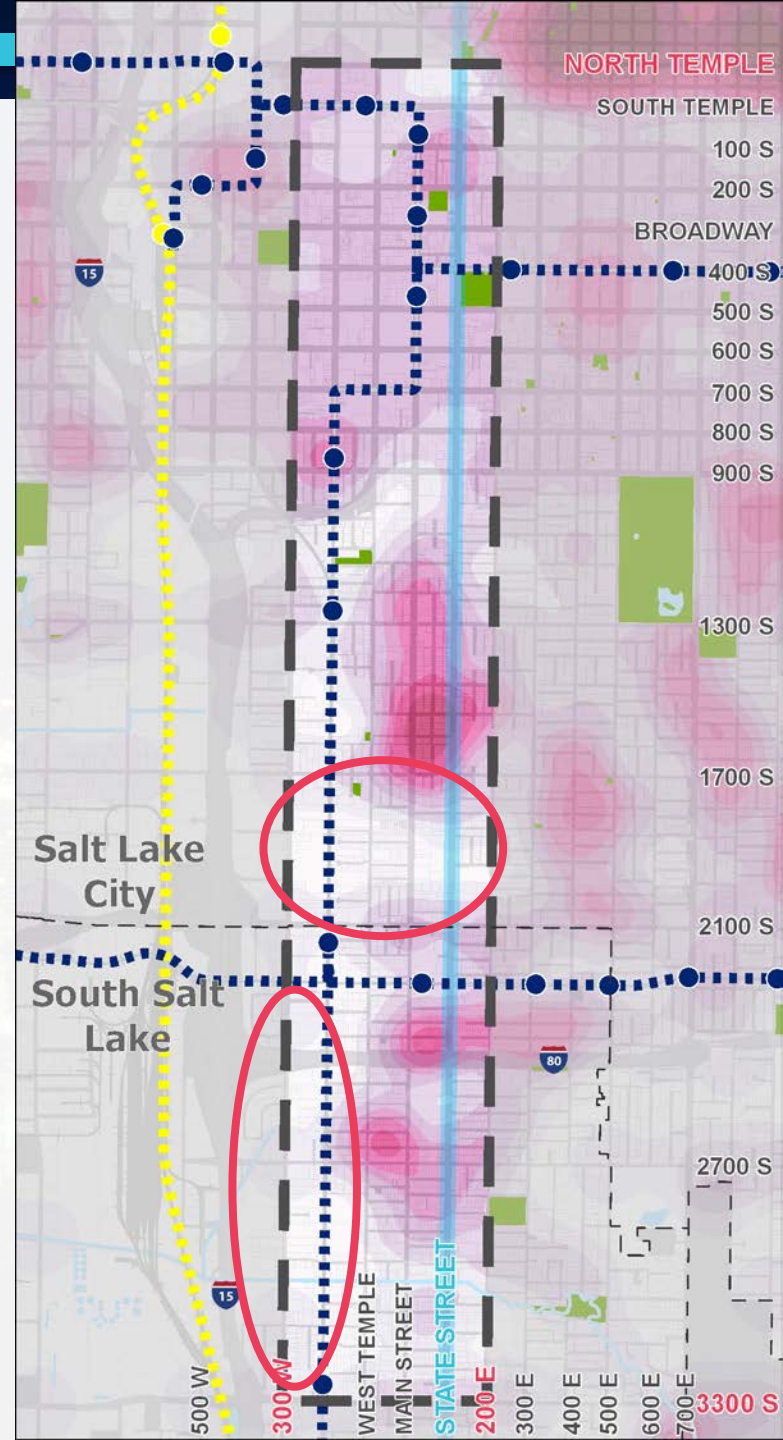
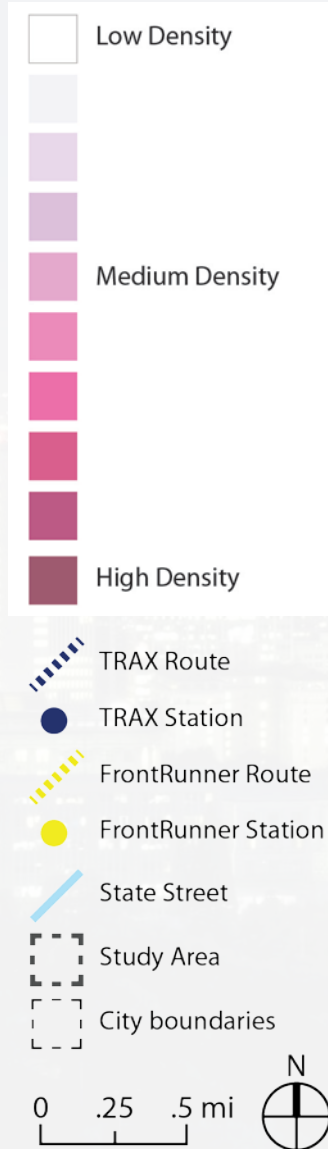
- Downtown SLC has lowest block density in the corridor
  - Does not count mid-block walkways/pedestrian only ways. Relationship to Plat of Zion.
- Downtown South Salt Lake and between 800 S and 1700 S have highest density
  - Most potential for increased walkability
- Block density impacts the number of options travelers have when choosing a path
  - It is often used as a proxy for walkability, as higher block density provides makes walking easier and more attractive



# 4-way Intersection Density

Utah AGRC 2016

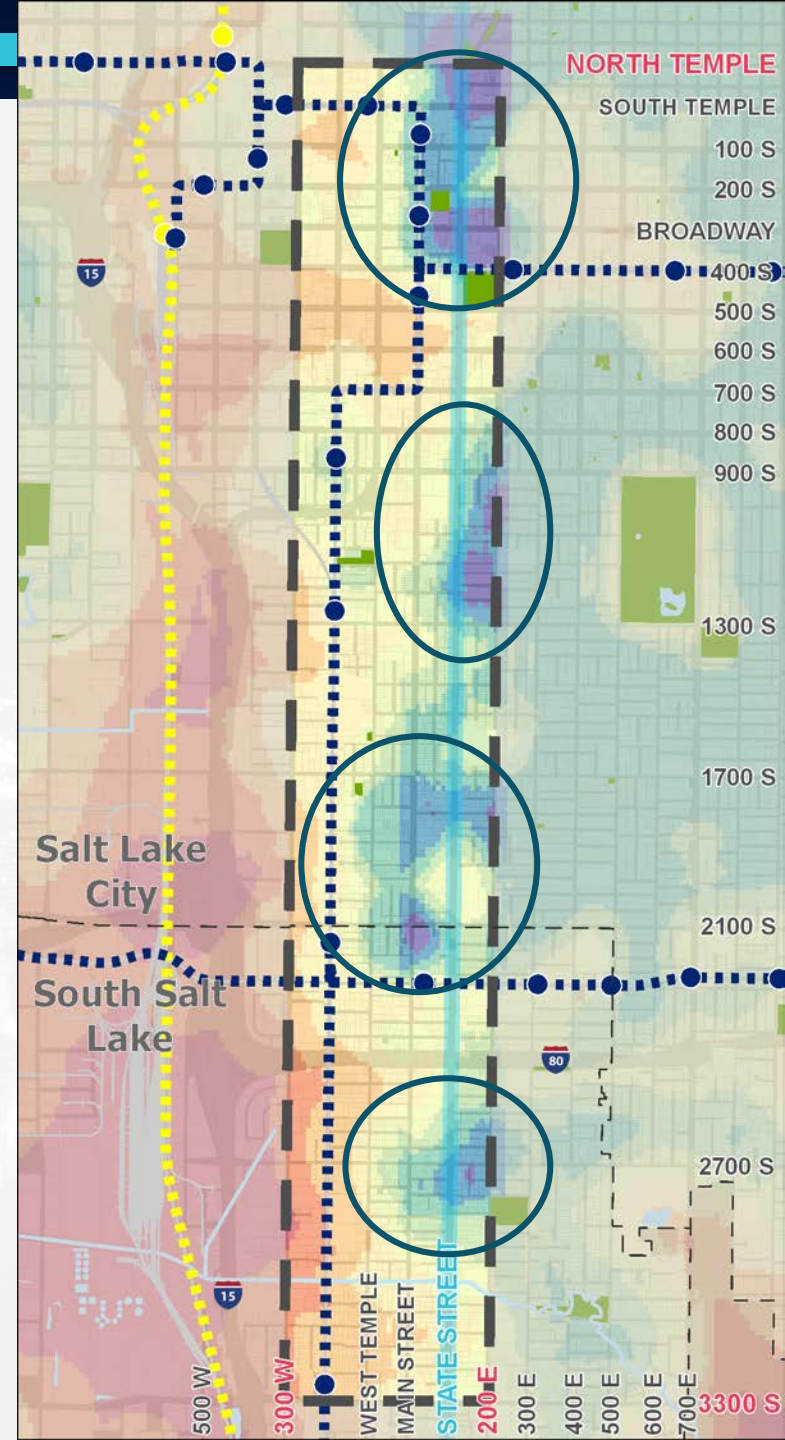
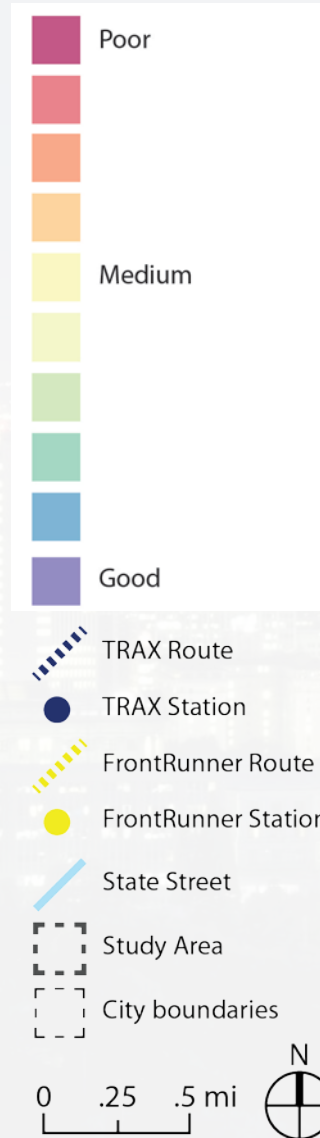
- Highest density along State St between 1300 and 1700 S – close to SLCC
  - However, very low crossing density
- Large block size in downtown leads to medium density
- Lowest intersection density along TRAX line
  - Opportunities for improved connectivity
- 4-way intersections provide opportunities for connections to multiple destinations, and are used as a proxy for walkability and connectivity
  - Corners are also good for development with walkable amenities





# Urban Form Composite


- 4 areas with relatively good urban form
  - Block density
  - Intersection density
  - Street crossings
  - Sidewalks
  - Bike and trail network
  - Proximity to transit
- Opportunity to enhance these areas further
  - Possible demonstration site locations
- How to improve the “in between” areas?



# Conclusions – Encourage Healthy & Sustainable Design

- There is a lack of trees and other green features along State Street
  - This plan can impact development regulations and public investments that increase green space and street trees along the corridor
- There is good to moderate access to parks and open space in the corridor, though SSL and parts of SLC are lacking, and both cities have a goal of all residents being within a ¼ mile of a park
  - This plan can impact the location of new parks and open spaces, as well as make it easier to walk or bike to existing parks
- Areas of the corridor have high block and intersection density
  - This plan can help take advantage of the “good bones” in these areas, and further enhance them as walkable neighborhoods
  - This plan can support new development and public infrastructure investment that reduces the length of blocks and increases walkability, having a positive impact on public health



A nighttime photograph of a city skyline, likely Denver, Colorado, featuring the state capitol building and numerous illuminated skyscrapers and residential buildings. The sky is dark, and the city lights create a vibrant, glowing effect.

# LIFE ON STATE

## Existing Conditions Analysis